



FCRPS Cultural Resources Sub-Committee

2023 Spring Quarterly Meeting Notes

Date: March 1 and 2, 2023
Time: March 1: 8:00 a.m. to 4:00 p.m. PT/9 a.m. to 5:00 p.m. MT;
 March 2: 7:30 a.m. to 11:00 p.m. PT/8:30 a.m. to 12:00 p.m. MT
Place: Snake River Area Office: 230 Collins Road, Boise, Idaho 83702
WebEx: <https://usace1.webex.com/meet/michael.a.flowers>

Attendance

Participant Name	3/1*	3/2*	Affiliation
Sean Hess (SCH)	x	x	Reclamation
Michael Flowers (MF)	x	x	USACE – NWD
Derek Beery (DB)	x	x	USACE – NWS
Collin Ray (CR)	x	x	USACE – NWS
Jeremy Ripin (JR)	x	x	USACE – NWS
Sarah MacIntosh (SM)	x	x	USACE – NWS
Agnes Castronuevo (AC)	X virtual	X virtual	USACE – NWS
Nathaniel Perhay (NP)	x	x	USACE – NWS
Scott Hall (SMH)	X virtual	X virtual	USACE – NWW
Leah Bonstead (LB)	x	x	USACE – NWW
Tara Gauthier (TG)			USACE – NWP
Tracy Schwartz (TS)	X virtual	X virtual	USACE – NWP
Anna Neuzil (AN)	x	x	BPA
Celia Morét Crockett (CMC)	X	X	BPA
Kelly Phillips (KP)	X virtual	X virtual	BPA
Jenna Peterson (JP)	X virtual	X virtual	BPA
Michelle Stegner (MS) - notetaker	x	x	BPA

Action Items are highlighted. They are summarized in a table at the end.

Hybrid meeting. In-person meeting located at the Snake River office in Boise, shared with USGS. Safety topic – emergency plan.

Introductions & Announcements

- Reclamation: Sean Hess (SCH) explained BOR PN Region still at 50% cultural resources staffing level. Have hired two GS-11 archeologists in Boise. Gia Devaccio is from the Great Basin Sacramento Region. Murielle Pedor-Black is from the Forest Service. Both have ties to area and complementary skills. Hoped to hire a 3rd but have not had success. Yakima and Ephrata positions not filled due to limited candidate pool and will need to be reposted. The vacancy at Grand Coulee not advertised yet and remains to be filled. The position description was completed this week. Will centralize support and need to reach out to other partner agencies for support with projects. Have increase funding but staffing issues remain. Considering hiring a GS-12 position in Boise office. SCH will be on a 2-week detail March 9-25, 2023 in Washington DC. His role is Regional Liaison will be to assist with departmental decisions. Has done this before.
- BPA: Anna Neuzil (AN) is the new BPA Program Manager. BPA hired a contract Program Support Specialist/Notetaker, Jasmine Castro, starting March 13th (tentative). She will attend every meeting and take notes (except WPKK), maintain meeting calendar, Systemwide documents, etc. Each group has their own meeting notes template, but she may want to create a single template for consistency.
- USACE NWD: Mike Flowers (MF) discussed NWD planning to reduce office footprint, some employees will be full time remote.
- USACE NWS: Derek Beery (DB) explained AC will transition out of the Project Manager position for the Libby Coopering Group and Nathaniel Perhay (NP) will transition into the CG as PM. Staff required to be in the office Tuesday-Thursday and are typically teleworking Mondays and Fridays. If anyone has project specific question, please contact Project Managers and NWS program-wide questions, please contact DB. Working primarily on administrative tasks like budgeting. Collin Ray (CR) will attend as supervisor for some meetings but technical meetings will be staffed by Project Managers.
- USACE NWW: Leah Bonstead (LB) indicated that Pei Lin Yu will become the Tribal Liaison, and will need to fill her position.
- USACE NWP: Tracy Schwartz (TS) has filled the WPKK Project Manager position. The GS-11 and GS-12 positions at NWP have been filled.

SWPA Requirements – Schedule & Milestones

- FY2022 Annual Report update: The final report is due March 31, 2023. SCH sent the draft report to PMs for distribution to CGs on January 20, 2023. Received several comments and prepared a table of comments and discussion topics. SCH, AN, MF are working on the transmittal letter. Signature routing process will be: BOR 1st, BPA 2nd, and USACE 3rd. **SCH will send MF the Annual Report and transmittal letter one week prior to submittal date to get required signatures routing through process (week of March 20th)**. Celia Morét Crockett (CMC) explained that in the previous years, the documents were sent out digitally via email and the email asked to let us know if a hardcopy was requested. MF said OR SHPO will need the submittal sent through their database system with specific email heading. Will change transmittal to distribute annual report electronically, if anyone requests a hardcopy, please contact the LFAs for submittal. Also one-page summary letter will be included.
- 2023 TCP Subcommittee Meeting update: SCH is planning the meeting and it is scheduled June 13, 2023 in Spokane. Location TBD. This is the day before the CRSC meeting June 14-15, 2023. The draft agenda will include statement of purpose and goals. The focus will be on the Tribal elders' contributions in the meeting. TS added some individuals in WPKK meeting not tracking TCP Meeting details. TS will send

WPKK contacts list to SCH. SCH asked if Tribes could distribute to appropriate individuals not on list. **SCH will send out draft TCP agenda email and request updated list of contacts for mailing list.** BPA's new PSS can help create updated contacts list.

- Attachment 6, Concern from Consulting Party: MF discussed a comment received from the CTUIR on the draft FY22 Annual Report on Table 13 (Routine Activities under the FCRPS Systemwide PA that Do Not Require Section 106 Consultation). This comment pertains to the SWPA Attachment 6 (Routine Activities under this this FCRPS Systemwide Programmatic Agreement that do not Require Section 106 Consultation). CTUIR Ashley Norton's comment on the draft FY22 Annual Report had asked for additional detail for projects that fall under Criteria of Routine Activities (CRA) as CTUIR still finds it problematic that no discussion is being included with the reporting of routine activities. MF indicated that this comment has come up previously and the LFAs concluded it would not be feasible to include that level of detail in the Annual Report. MF explained Table 13 in Annual Report tracks the number of times Appendix 6 was used. Routine Activities are documented in MFR (Memo for the Record) in NEPA Category Exclusion (CatEx) documents. MF added that we meet the requirements in the SWPA since someone meeting Secretary of Interior Standards reviews each project. Attachment 6 has significant utility for saving time. DB explained Attachment 6 is a streamlining tool and may lose utility of Attachment 6 of the SWPA that results in a review without lengthy consultation process. It would require significant work to get all that detailed information for each project from across system into the Annual Report. The information is documented in CatExs and RECs, sent to Tribes, but difference is no 30-day review process. CMC explained the comment is being actively addressed in the formal draft McNary PSPA discussion and language is in review on how routine activities are being adequately addressed. TS finds that sometimes Appendix 6 can be too specific, often times end up consulting. Sarah MacIntosh (SM) added that even small projects can take up a lot of time.

Program Goals & Measures Summary for FY2022

PSPA/Stand-Alone HPMP development issues/challenges/talking points:

- Hungry Horse (JP, SCH): Still awaiting signature from CSKT on PSPA. Kevin Askan and Katie McDonald unsure about direction from leadership. AN, JP and SCH sought help from agencies' legal team to discuss with CSKT legal team. Jeramiah Williamson (Reclamation) will contact Dan Decker who is head of CSKT legal department. Plan to send letter indicating LFAs haven't heard back, and understand technically consulting parties have 60 days to review, but value collaborative relationship and would appreciate signature and please respond by x date. Plan is to list benefits of PSPA so CSKT can use for internal discussion and decision making process. CSKT shared that lack of response does not mean lack of interest. Need to be cognizant of that.
- Lake Roosevelt (SCH): Reclamation staffing has been an issue so the PSPA schedule has been pushed out, and STI asked for extension due to drawdown work. Now, draft due to consulting parties by June 15th; they have June 15th through October 15th for review.
- Chief Joe (JR, CMC): CCT provided a letter of concurrence on the Final HPMP in 2022. Received comment from DAHP on final day to respond on consultation to include more built environment information. The HPMP is focused on Historic Properties (all, archaeological sites, historic structures, TCPs, etc.). Maddie Levesque is the new DAHP Architectural Historian that will be doing regulatory compliance review for the built environment. JR and CMC's goal is to get this back to the CG for review with all track changes

addressing DAHP's comments by the next meeting. Once accepted by the Group, a formal consultation letter will be sent to Consulting Parties requesting concurrence on the FY23 version as Final in order to enact the stand-alone HPMP.

- McNary (SMH, CMC): CMC – draft PSPA & HPMP. Preparing comment matrix and will address comments. Goal to send updated version to ACHP for review by the end of May and provide final drafts to consulting parties by the end of July. CMC shared Lessons Learned and suggests PSPA meetings are separate from CG quarterly meetings.
- The Dalles (TS, KP): Reviewing and addressing technical comments and starting a comment matrix. Will focus on completing comment matrix after March. Plan to get draft document sent out for review in early May, with goal to finalize by end of year.

Performance Indicators Status

- MF explained the Corps has two approaching interim milestones; contract planning documents due March 10th and draft Treatment Plan Forms (TPF)s due March 17th.
- Contracting Milestone: If contracting documents (scope, DNF, etc.) turned in to contracting, milestone is met. April 3rd the interim milestone to request funding excesses and needs.
- Draft TPF milestone: DB asked can we move the Corps TPF milestone from March 17th deadline to align with Reclamation's June 2nd due date? DB added that some TPFs need site visits and difficulties getting out before that time. Help if aligned with field season. Moving deadline from March 15th to April 15th gives time for site visit with last minute checks, time for discussion in meetings, and gives four months to get from draft to final. These deadlines overlap when drawdowns occur, levee projects need Section 106, when inadvertent discoveries occur, etc., and deadline is very difficult to meet. MF hesitant to change since many CGs meet quarterly and need time to get ideas for TPFs. If June, need 30 day review and response to comments. Not enough time to get TPFs signed by September 1st. CMC shared that planning done year prior helps keep up with deadline and that the TPF draft does not need every box filled. Will be revisited in June at CRSC. 3Ps need to discuss. SCH added that if the milestone is yellow, it would be an opportunity to discuss issues and solutions, such as staffing, contracting, etc.
- SCH explained that Reclamation has met the FY24 Annual Plan and TPF milestones. All CGs have completed planning meetings to review draft FY24 annual plans for identifying mitigation projects for TPFs.

FCRPS Handbook Update

- The latest version is from 2016 and out of date. MF, Kevin & SCH started revisions, and attended two technical sessions. Then COVID happened and Kevin left. Been on hold for last year and agreed to wait for new BPA Program Manager. But SCH's workload increased and facing staffing challenges. All agreed to push it out another year at least. Will add to September CRSC agenda. Program priorities are PSPAs/HPMPs.

DAHP WISSARD

- Next step is for the Program Managers to setup discussion with Morgan McLemore at DAHP. **MF/SH/AN to set up meeting.**

Grand Coulee Dam National Register Nomination

- SCH provided background on the Grand Coulee National Register Nomination. Reclamation is attending government-to-government consultation meetings with the CCT, STI and Coeur d'Alene Tribe to discuss concerns that if Grand Coulee is listed, would make fish passage impossible. But, SCH explained, NRHP provides recognition not protection, Grand Coulee is already considered a Historic Property. There are also tribal concerns that NR nomination would highlight negative history, trauma, and could be considered offensive. Reclamation's position is that the nomination is on hold until, at minimum, environmental compliance worked out at Chief Joseph and Grand Coulee. No commitments have been made. Resolution is likely 2 to 3 years out. Expect 5 years before it goes back to Keeper.

FCRPS Participant Survey

- **MF is in the process of preparing the FCRPS Participant Survey.** It'll be an electronic survey with 8 questions.

FCRPS Cultural Resource Program (Corps) Budget Development and Execution Reminder/Update

- Corps is preparing the FY25 budget and working on the submittal process. Working separately to develop the power budget, etc. Contracts are obligated but execution of the contract doesn't begin until invoices are received Inflation has made costs rise for stabilizations, etc., but there are no commensurate increases in the power budget. Non-routine Expenses (NREXs) can be used to fund projects we do not do every year, like emergencies (for example the stabilization at 45BN202 at McNary) in power budget, but requires matching funding and is competitive. NWW should receive NREX funding for the 45BN202 stabilization in FY25. FY25 budgets are in, so this is an option for FY26 budget. Environmental Research Development Center (ERDC) will fund environmental research studies (such as stabilization feasibility, design, etc.) related to historic preservation and tribal partnership programs. **SM and MF will share information on ERDC program.**
- Reclamation develops the budget with BPA, the Integrative Program Review (IPR) has a separate cultural resources funding column that does not include NREXs. If BPA says it has funding, Reclamation will match that amount. If we can stay within budget we don't need to ask for NREXs. Currently expenditure rate is low due to less staff so this will impact future budgets for high stabilization costs.

Project Round Robin

- Grand Coulee Mainstem and Spokane Arm: MS provided an overview. Quarterly and Planning Meetings held in February. Worked through the FY24 annual plan and updated the 5-year plan. The reservoir elevation forecast is scheduled to go down to 1250 ft. due to drum gate maintenance starting mid-March through May 1st. ARPA permits were approved and monitoring fieldwork is planned. NPS exploring ways to streamline this process. CG field visits scheduled in May. Mainstem TPFs include a phased approach for stabilization at 45ST82 and continued restoration of Skolaskins Church for adverse effects to 45FE00356/FE00399. Contracting with Claire Dean to assess Picture Tree. Planned TPFs for Spokane Arm include 45SR22 Pictograph 3D Imaging and extending and replacing buck and pole fencing

at 45SR21 and 45SR24, and 45FR8. For Mainstem CCT H/A prepared an obsidian sourcing brochure for the FCRPS website and a chronology poster for to presentation at NWAC. Spokane Arm STIPP prepared a poster of radiocarbon dating of mussel shell. Spokane would like to use future funding of a culture center that includes repository as mitigation.

- Hungry Horse: JP explained the CSKT's signature still needed on PSPA. Positive progress. Ethnobotanical study includes synthesizing existing information that includes location of various species that are important to the Elder community. Talked about developing story map and/or field guide. Plan to invite Elders to spring fieldtrip. Progress towards site eligibility, fieldwork anticipated this year, thinking about how we are tracking ideas and more forward.
- Libby: KP says finishing TPFs, Bristow Creek Elder Interviews, and mitigation based on 24LN388 and Tobacco Plains Complex are priorities. The group is working to finalize interpretive signage, and currently looking for costs estimates for printing. The signs will be installed on boulders at a turnout across the river from the site (24LN1020/24LN1025. USFS Cindy Hemry is retiring at the end of June and Alex Neumann, Zone archaeologist, will detail that position. Hoping to be able to install signage before Cindy retires.
- Albeni Falls: For non-federal land inventory, goal is to have website up and about 1200 post cards sent out before end of fiscal year for inventory. Additional inventory of the federal and non-federal lands APE will update all 400 site forms, record new sites, and make determinations of eligibility necessary for long term planning, baseline of data, evaluation of sites under A-C. 10BR5 and limiting recreational access will be the focus of one FY23 TPF. Add planting and boulders to discourage access. The other TPF will include buck & pole fencing surrounding rock art district during low draw down to see if it is effective at discouraging access. HPMP pushed until FY24 for planning and timeline, meet goal by FY26.
- Chief Joseph: For FY23 TPFs to implement in FY23/FY24, working on 45DO278 creative mitigation & 45DO193 signage at stabilization of village site on WDFW land. At 45DO193, recreational activity is disturbing the site, rocks from the stabilization structure are being removed for recreational features. LFAs will work with WDFW to install signs and clean up area. 45DO278 rock feature site is no longer accessible to Tribal members due to pool raise. Mitigation will use of photogrammetry 3D imagery and scientific illustration to share images and models of 45DO278 with members who can no longer access site so that they can experience it in some fashion. Other potential mitigation, to be discussed at the site visit in April includes Historic Human Remains Detection Dogs (HHRDD) looking at five sites along reservoir, including areas at 45OK1 for proposed stabilization.
- *Timíimap*: Finalized operating guidelines. Dworshak does not have that many properties previously determined eligible to consider for treatment. In conversation with 3Ps, PI for TPFs will not apply to *Timíimap* for FY23. Last meeting outlined TPFs for next several years, including a possible district. Interest-based problem solving exercise was completed to select HPMP or PSPA, chose stand-alone HPMP. Upcoming TPFs include a cemetery eroding along road and signage along boat ramp and property boundary.
- PKC: Six treatments identified. This year the focus for the first TPF will be on 45FR621 - closed to recreationist, but there is evidence of building duck hunting blinds and looting. The other FY23 treatment is with the CTUIR for the Wallula TCP, and includes a revegetation plan at the Habitat Management Unit there. Continuing interpretive projects; individual Tribal creative mitigations; potential evaluation of rock feature sites for a multiple property nomination; and work towards stabilization at 45BN202.

- WPKK: Tracking 18 contracts, 3 awarded. On track to meet March 10 interim milestone. FY24 Non-Federal Lands Inventory planning is well underway. USACE Real Estate is address trespassing in the APEs. Other ongoing activities include the NAGPRA comprehensive agreement document with 4 treaty tribes, TPFs, participating in the SAA fieldtrip to Columbia Hills State Park.

Review of Action Items

<i>New Action Items from the March 2023 Meeting</i>	
Item	Status
SM and MF to share information on ERDC program for CRCS group	
AN to share PSPA benefits	
SH to send Mike the Annual Report one week prior to submittal date to get required signatures routing through process (week of March 20th).	Done
SH to send out draft TCP agenda email and request updated list of contacts	Done
MS to send out FY24 annual plans and let Sean Mike, Anna know	Done
LB to share wallet card	Done

<i>Ongoing Action Items from Previous Meetings</i>	
Item	Status
MF/SH/AN - Three Ps to set up meeting with DAHP/Morgan once new BPA Ps in place to discuss WISAARD forms/submission process/data management (no later than February 2023)	Ongoing
MF will reach out to DAHP/Nick Vann to discuss a potential FCRPS built environment sub-committee meeting	Ongoing
JR and CMC to meet with CCT (February 2023) to discuss status of national register sites that will no longer be included in the Rufus Woods Arch District	Ongoing
LO to share internal draft communication for non-federal land survey (Tracy has a copy of it)	Ongoing
NWP will continue meetings to discuss communication plan	Ongoing
MF will send out Program Survey (will use FCRPS distribution lists and reach out to individual PMs for contacts, as needed)	Ongoing
MF to coordinate with MT SHPO for meeting space in Helena for Sept 2023 CRSC Mtg	Ongoing
AN/LO/JP to develop a list of considerations based on our HPMP/PSPA Discussion, as well as identifying decision points that would require consensus to bring up early in the consultation process	Ongoing
BOR (SH) will compile FY22 Annual Report, due to Consulting Parties 31, March 2023	Done
SH to coordinate TCP sub-committee meeting	Done
SH to send final June mtg notes to CMC for publishing on BPA FCRPS website.	Done
SM to send draft Dec 22 CRSC meeting notes to Ps by Dec 22	Done
PMs work on tables and appendices and submit to SH by Jan 6	Done
PMs to ask co-op group if their leadership would accept a digital copy of the annual report moving forward	Done
MF to ask Dean Holecek to be the June 2023 TCP sub-committee meeting facilitator	Done
DAHP WISAARD Site Form/Monitoring Form-Program Managers to coordinate with other regional Federal agencies (BLM, USFS, USN, NPS, etc.) to see if they are having similar issues and would like to coordinate discussion	Done- Replaced by current path forward/plan

Ongoing Action Items from Previous Meetings	
DAHP WISAARD Site Form/Monitoring Form Program Managers raise issues in Cooperating Group meetings, through Systemwide Update, to inform other consulting parties of potential costs, issues partners are having, and hear feedback	Done
Update the FCRPS CR Program Mail List – all send SCH edits by July 14, 2022	Done
Program level discussion to identify proposed level of effort for what we want to discuss with and/or use BPA Realty expertise for communications with private landowners for coordination of inventory. BPA will then take that conversation internally to management/realty department to determine feasibility.	Done—Not feasible on BPA's end
Follow up with agency legal counsel to obtain consensus of interpretation of SWPA Stipulation XV, continuity of PSPAs should SWPA not be renewed (SCH)	Done—Yes there exists a mechanism for PSPAs to continue beyond SWPA