



# FCRPS Cultural Resources Sub-Committee

## 2022 Spring Quarterly Meeting - Notes

**Date:** March 8, 2022 and March 9, 2022  
**Time:** Tues.: 9 am to 10:45 am & 12:15 pm to 1:30 pm PT; Wed.: 9 am to 12:00 pm  
**Place:** Held as a virtual meeting via WebEx.

### Attendees

Participant Name	3/8	3/9	Affiliation
Greg Anderson (GA)	X	X	BPA
Derek Beery (DB)	X	X	Reclamation
Jennifer Knight (JK)	X	X	USACE – NWS
Leah Bonstead (LB)	X	X	USACE – NWW
Kevin Cannell (KC)	X	X	BPA
Michael Flowers (MF)	X	X	USACE – NWD
Tara Gauthier (TG)	X	X	USACE – NWP
Scott Hall (SMH)	X	X	USACE – NWW
Sean Hess (SCH)	X	X	Reclamation
Sarah MacIntosh (SM)		X	USACE – NWS
Celia Moret Crockett (CMC) - notes	X	X	BPA
Aaron Naumann (AN)	X	X	BPA
Liz Oliver (LO)	X	X	USACE – NWP
Kelly Phillips (KP)	X	X	BPA Contractor
Jenna Peterson (JP)	X	X	BPA
Jeremy Ripin (JR)	X	X	USACE – NWS

### **Introductions & Announcements (Group)**

- Corps: Lead tribal liaison for Northwestern Division (NWD) has announced retirement date: March 30<sup>th</sup>. Department of Defense (DOD) authorized extension of maximum telework to the end of September. Individual agencies and offices are setting their own return to work schedule; NWD will follow this option. Travel restrictions are being reduced. Portland District (NWP) is encouraged to start two days a pay period in the office starting in April. Walla Walla District (NWW) starts back-to-work next Monday and will be dropping mask mandate. May look to start in-person meetings soon. Seattle District (NWS) will start in the office one day a week this month and two days a week starting next month.
- BPA: Still teleworking and under travel restrictions. Starting April 25<sup>th</sup>, will shift to two days per pay period in the office. KC will be rotating out of his position fairly soon. There is currently a

detail opportunity closing March 10 for his position. KC will continue to guide the incoming detail. There will be three 120-day details to prior to selection of the Program Manager.

- Reclamation: Regional office is limited to 25% building capacity. This is the first week with no mask mandate; DB to remain on max telework. All will be back to approved work schedules by April 22<sup>nd</sup>. Face-to-face meetings will likely increase over time. Currently have an acting Regional Director of Rob Skordas- oversees Reclamation's JOC lead and is very familiar with the FCRPS Cultural Resource Program. Grand Coulee Power Office will be losing both Deputy Power Officers in the next month. There is no current plan of filling in behind them.

### **SWPA Requirements – Schedule & Milestones**

- FY21 Annual Update (GA): BPA is in the process of finishing the report by March 11<sup>th</sup>. Next Friday, March 18<sup>th</sup>, the reports will be printed; these will be mailed out on March 25<sup>th</sup>. The Summary Sheet/Brochure will be drafted by April 9<sup>th</sup> and distributed for CRSC review. The Annual Report will be distributed both electronically and as a hard copy. The electronic version will be hosted on BPA's website, which has a new design and a new link to the FCRPS Cultural Resource Program website. Although subject to change, BPA distributed the latest website link to the CRSC (<https://legacy.bpa.gov/efw/CulturalResources/FCRPS/CulturalResources/Pages/default.aspx>).
- 2022 Systemwide Meeting Status Report (SCH & AN): There have been three planning meetings. It will likely be a virtual meeting with a format of group sessions with break-out rooms. A meeting date of the week of October 17<sup>th</sup> is being considered. A general theme for a Keynote Speaker pertains to how cultural resource management may be changing within the United States as more people with roots in Indian Country take leadership positions. There may be links to prerecorded virtual addresses if speakers are unable to attend. A goal will be to keep the meeting productive and to continue to strengthen relationships. We will need a communications facilitator and technology facilitator.
- Archaeology Roadshow Event (CMC): Suggested that FCRPS provide a presentation. Agreed that the venue is ideal for sharing information on the FCRPS Cultural Resource Program. **Decision:** CMC and LO will compile a presentation that is FCRPS Cultural Resource Program focused and run it through the CRSC for review prior to finalization.
- TCP Subcommittee Meeting (KC): Planning to reach out individually to participating tribes. The preference is a face-to-face meeting. Meeting will include the FCRPS Project Managers who are more directly involved with reviewing TCP inventory and evaluation information and discussing mitigation ideas along with the participants involved directly with this work. Potentially may be an information sharing aspect amongst the tribal participants. Had discussed the possibility of it being part of or in conjunction with the Systemwide Meeting. His successor may address this.

### **FCRPS Handbook Update – Status Update (MF, KC, SH)**

- Have met once to discuss the Handbook since the last CRSC and work remains. A Dworshak Cooperating Group may become official in FY23 and thus waiting until then to do updates may prove worthwhile as a number of sections/chapters may be subject to change.

### **Long-Term Program Goals & Measures (Group)**

- **Per Goal No. 1- Develop Stand-Alone HPMPs/PSPA. PSPA/Stand-Alone HPMP Development Issues**

- Public Involvement Guidance from ACHP (MF, KC, SH): This is required for project specific programmatic agreements under the Systemwide Programmatic Agreement (SWPA). The program managers called Chris Daniel (Advisory Council on Historic Preservation [ACHP]) to discuss. The Agencies proposed uploading final drafts to the public FCRPS Cultural Resource Program website and the ACHP agreed that this was a viable option. Ways to direct traffic to the website and ask for comments was discussed. The ACHP suggested social media to direct traffic. Discussed that ideally public involvement would be consistent with what was done to achieve public involvement with the SWPA. All three agencies regularly put other environmental documents on public-facing websites for public review and comment, and the agencies would probably be looking to do the same kind of thing here. NWP uses their website to post NHPA documents for public comment/involvement. (Ex: <https://www.nwp.usace.army.mil/Media/Public-Notices/Article/2929414/corps-seeks-comment-on-a-national-historic-preservation-act-section-106-program/>) Confidentiality may be a concern in this process. Careful attention should be paid to documents that are presented publicly to make sure tribally and/or archaeologically sensitive information is reviewed. **Decision:** Public involvement needs to occur. Program Managers will approach leadership with recommended way to achieve public involvement in a consistent manner. For BPA this would use already established process/procedures.
- Hungry Horse PSPA (DB, JP): Concluded agency review at the end of the calendar year. PSPA has been signed by BPA, Reclamation, Montana SHPO, and the Flathead National Forest. The CSKT is routing for signature. Confirmed with ACHP that this PSPA can be posted on the website once fully signed.
- Lake Roosevelt PSPA (SCH): Emily Stranz with D.S. Consulting has been chosen as the facilitator. She and her boss (Donna Silverberg) are very familiar with the Columbia River Basin work and larger projects. Four facilitated meetings will be held quarterly, the first of which is scheduled for March 31<sup>st</sup>. Assessment interviews have been conducted with each of the participating parties.
- Chief Joseph Stand-Alone HPMP: (JR, CMC): Are working through addressing comments from the Washington DAHP on the built environment. Next step is to discuss how these comments were addressed with DAHP and the Cooperating Group and then recirculate for concurrence.
- McNary PSPA and HPMP (SMH, CMC): At the Payos Kuus Cuukwe Spring Workshop the agencies will be provide the technical review comment matrices to the group and will be going over some of the technical review comments on the PSPA. After addressing comments, the documents will be sent out for formal consultation. The ACHP provided a number of helpful comments, along with the Oregon SHPO. Will make sure the DAHP's Built Environment staff reviews the drafts during the formal consultation period.
- The Dalles Stand-Alone HPMP/CRMP (LO, GA): Are calling it a "Cultural Resources Management Plan" as it includes discussions of other cultural resources laws such as ARPA & NAGPRA, but it still includes the required elements of the HPMP. The Corps is working with Office of Counsel to incorporate their comments. The tentative plan is for the Corps to send the document to BPA for review by the end of this month. Consultation will happen after BPA's review.

### **Corps Performance Indicators (PI) – Schedule Shift, New Interim Milestones? (Group)**

- Given that the Corps and BPA have different budget development schedules, it is a challenge to line up the Power funding from BPA with the Appropriated funding request process that the Corps has to accomplish on a two-year cycle. Because this process takes time, it would be good to shift some of the program management and contracting processes toward earlier dates in the fiscal year (FY). The Corps and BPA Program Managers are discussing shifting some PI dates to fall earlier in the FY calendar, in particular the second Corps and BPA PI interim milestone (covering the reporting of excesses and needs to Corps district Program's offices, NWD, and BPA CRSC Co-Chair no later than May 2<sup>nd</sup>). The purpose is to relieve pressure on the use of limited funds and to make sure funds that are available across the cultural resources program can be shifted within the program. This may help improve fiscal year execution.
- There have been discussions of an additional interim milestone or to shift the second Corps and BPA PI interim milestone to earlier in the FY. Challenges in executing contracts are often associated with Corps' contracting timing, limited staffing, and staff turnover. These are factors that are beyond the control of the Corps PMs. Discussed ways to engage with Corps contracting staff to discuss the unique needs of the FCRPS Cultural Resource Program.

### **Project Round Robin (5 min overview of each Co-op Group)**

- **WPKK (LO, GA):** Completed the John Day fencing project, which was treatment for six archaeological sites on the John Day River being impacted by cattle. Final inspection was last week. Corps personnel will maintain the fence. Working on The Dalles CRMP and a final push for contracts, due April 1<sup>st</sup>. Met with each tribe on contracting for monitoring, TCP inventory and/or evaluation, and TCP mitigation.
- **PKC (SMH, CMC):** Completed individual meetings with Tribes regarding status of the Palus Canyon TCP mitigation. Palus Canyon TCP may be the only large TCP of importance to all the Tribes, so the focus is shifting to the concerns of each Tribe as it pertains to future creative mitigation at specific properties. The Spring Workshop is later this month. Other major tasks include compiling and addressing the McNary PSPA and HPMP technical review comments.
- **Proposed Dworshak (SMH, CMC):** Corps leadership remains in the final stages of formally approving the implementation of this new cooperating group. Pending leadership approval, the plan for FY22 is to meet quarterly to set a foundation for the Group and to develop a work plan for when funding becomes available. The Group will likely become official in FY23.
- **Chief Joseph (JR, CMC):** Two treatments are planned for FY23. One is a large bank stabilization project for a site on the Reservation and a Project Delivery Team (PDT) is being put together. FY23 will focus on the design and environmental compliance and FY24 will focus on construction. The other is a rock image site adjacent to a road that is being impacted by traffic. It is a BIA road, so the treatment will need to be coordinated with them. Continuing to work on documentation for eligibility of the dam and addressing DAHP's comments on the HPMP. We'll be using Historic Human Remains Detection Dogs (HHRDDs) on several sites to identify potential burial locations. Starting in FY23 will be focusing on rewriting the Rufus Woods Lake Archaeological District, rather than updating the existing document. Decided on reconciliation of site boundaries on a case-by-case basis during site visits and condition monitoring.
- **Albeni Falls (JK, KP):** The Kalispel Tribal representative is not currently attending meetings. Looking at getting a contract in place with each of the Tribes until the cooperative agreements

are in place. Two areas of Lake Pend Oreille are of particular concern and in order to treat these, comments need to first be addressed to update the District. The curation contract is set to expire and are going to meet with the Corps Mandatory Center of Expertise for the Curation and Management of Archaeological Collections on what this means in regards to the Regionalization effort. Are working on two treatments to repair previous stabilizations along with an Elders tour for this year. Over 4,000 parcels were identified as non-Corps lands within the APE. Are working to identify a threshold for which parcels to send letters to for potential inventory/survey.

- **Grand Coulee Mainstem** (DB and GA): The main focus has been the Lake Roosevelt PSPA. The annual and five-year plans have recently been updated. There is a list of sites for future stabilization efforts. HHRDD work has been successful. The intensive synthesis of work at archaeological sites within the Project is underway. Discussion of ideas for creative mitigation continues. 45FE16 or 45FE18/157 will likely be the next sites where large stabilizations will take place; earliest construction will be FY25.
- **Grand Coulee - Spokane Arm** (DB and AN): The push this year is to complete Phase II of III of the construction of the stabilization at 45LI337. Drum gate maintenance is creating a low reservoir elevation situation, which is causing difficulties for the construction barge. Materials are now on-site. Phase II should be complete in about a month. Annual and five-year plans have been updated. The Spokane Tribe continues to be interested in data recovery as a form of treatment. Working towards public education ideas. Site reconciliation of boundary issues is ongoing. STIPP has had a high staff turnover, and is working on hiring new staff, many of which may be Tribal members. Hopeful that contract execution remains high.
- **Libby** (SM and KP): We are currently wrapping up treatment plans for 24LN510 and 24LN530. For 24LN530, the treatment will be some type of cross-cultural training for federal agency staff. For 24LN510, a rock image site, recreational impacts will be mitigated through a monitoring contract for high-use weekends and will be updating the maintenance plan for the site. For the TCP component of 24LN510, a story map depicting the trail will be completed as partial mitigation. For FY23, Tobacco Plains has become an area of concern during certain events where increased recreational impacts have been documented; particularly from off road vehicles. Signage is being considered as a treatment in this area.
- **Hungry Horse** (DB and JP): Everything is on track to get the remaining signature from the CSKT on the PSPA. Ethnobotany is of interest to the Group. Monitoring is ongoing. Determinations of eligibility of logging sites is being planned.

#### **Performance Indicators Status (Group)**

- The Program has currently met all interim milestones and is on track to meet final milestones. The next interim milestone is to draft the Corps and BPA treatment plan forms and submit them to cooperating groups for review by March 12<sup>th</sup>. The Corps PMs are to submit all planned FY22 contract documents to Corps contracting by April 1<sup>st</sup>. The next interim milestone is for BPA and Reclamation PMs to submit the FY23 annual work plans to cooperating groups by April 22<sup>nd</sup>.

#### **FCRPS Participant Survey – Status Update (MF, GA, JK)**

- The final questions for the survey need to be finalized. Will then decide what kind of format will be used when sending the survey out to Program participants.

**FCRPS Budget Development Reminder (MF)**

- This was covered under earlier topic of Performance Indicators – Schedule Shift, New Interim Milestones.

## Review of Action Items

### Previous Action Items:

<b>Item</b>	<b>Status</b>
KC will solicit feedback from Tribes regarding their desire to participate in a TCP subcommittee meeting regarding TCP treatment and methods. Request additional agenda topics that the Tribes would like to discuss at the subcommittee meeting. Will begin discussion at co-op meetings.	KC updated at December and March CRSC (On-Going; next steps to be discussed with whoever takes on the BPA Program Manager detail)
SM see if the Veterans Curation Program offers standard curation definitions.	Update at June CRSC
FY21 Annual Report Tables and Appendices	Complete
Client Survey draft questions	Survey committee to share questions at or prior to June CRSC
Add PSPAs/HPMPs as standing agenda topic for the foreseeable future (and consider specifically continuing built environment in HPMP/PSPA topic)	SH to add to June CRSC agenda
Update the FCRPS CR Program Mail List	Ongoing
DB to send out design drawings of the 45LI377 stabilization	When DB gets the time (pending ability to reduce file size)

### New Action Items from this Meeting:

<b>Item</b>	<b>Status</b>
Program participation in the SAAs of March 2023	June CRSC Topic
PMs for Chief Joseph and Grand Coulee Mainstem Cooperating Groups to continue to coordinate and relay information on framework, boundaries, and status of RWLAD rewrite	Ongoing
Program Managers to provide guidance to Project Managers on recommended way to achieve public involvement in a consistent manner for PSPAs and HPMPs	By end of March

- Next meeting – June 14 and 15, 2022; Next Notetaker – Sarah MacIntosh