



**FCRPS Cultural Resources Sub-Committee
2022 Fall Quarterly Meeting**

Time: September 7, 2022 - 9:00 a.m. to 4:00 p.m., Pacific Time
September 8, 2022 - 8:00 a.m. to 12:00 p.m., Pacific Time

Place: **Day 1** **Day 2**
Seattle Federal Office Building **Jackson Federal Building**
909 First Ave **915 Second Ave**
Seattle, WA 98104 **Seattle, WA 98104**
Chief Seattle Room **Elliot Bay Room**

WEBEX: <https://usace1.webex.com/meet/michael.a.flowers> (note: Internet connectivity may be limited)

Attendance and Notes

Participant Name	9/7	9/8	Affiliation
Michelle Stegner (MS)	X	X	BPA
Derek Beery (DB)	X	X	Reclamation
Leah Bonstead (LB)	X	X	USACE – NWW
Agnes Castronuevo (AC)	X	X	USACE – NWS
Michael Flowers (MF)	X	X	USACE – NWD
Tara Gauthier (TG)	X (virtual)		USACE – NWP
Kristin Scheidt (TS)	X	X	USACE – NWP
Scott Hall (SMH)			USACE – NWW
Sean Hess (SCH)	X	X	Reclamation
Sarah MacIntosh (SM)			USACE – NWS
Celia Moret Crockett (CMC)	X	X	BPA
Kelly Phillips (KP)	X	X	BPA
Matt Punke (MP)	X	X	USACE-NWS
Jenna Peterson (JP)	X	X	BPA
Colin Ray (CR)	X	X	USACE-NWS
Jeremy Ripin (JR) - notes	X	X	USACE – NWS
Pei-Lin Yu (PY)	X	X	USACE-NWW

Action Items are Highlighted

Wednesday, September 7

1. Introductions (Group)

- Acting Staff and Current Vacancies:
 - BOR: Grand Coulee Power Office (GCPO) Dep O&M (acting) is Ms. Utter. Current position vacancies across region: 1 Historian and 4 Archaeologists.
 - BPA: CMC is acting BPA FCRPS CR Program Manager; position announcement is anticipated in about 2 months. BPA participation and elder grants are in process of going out to recipients. Individual grants will be increased, as necessary to compensate for increased cost to host meetings.
 - USACE NWD:
 - USACE NWP: Working on a position announcement for project manager to backfill Liz Oliver. Chris Page, Environmental Branch Chief, is leaving at end of Sept., Amy Gibbons is replacing.
 - USACE NWS: Hiring three archaeologists (GS-11/12); architectural historian; Technical Cultural Resources Lead (GS-13); a Planning, Environment, and Cultural Resources Branch Supervisor; and a Tribal Liaison (TL). NWS has invested in HABS/HAER photography equipment and staff training. MP moving fulltime to Planning Section Supervisor.
 - USACE NWW: Jeremy Nguyen is acting TL; PY is leaving temporarily to pursue personal academic research.

2. Approval of Previous Meeting Notes (SH)

- Prior meeting notes sent with agenda. Some minor corrections made, and notes finalized.
 - SH to send final June mtg notes to CMC for publishing on BPA FCRPS website.

3. SWPA Requirements – Schedule & Milestones (SH) – Status of FY22 and Updates for FY23

- Reviewed the Schedule to Implement Systemwide PA Commitments – FY22 (Attachment # 3). Last updated in June 2021.
 - Assigned FY 2022 Annual Report responsibilities.
 - BOR (SH) will compile FY22 Annual Report, due to Consulting Parties 31, March 2023.
 - Program Managers to set-up deadline for FY22 Annual Report schedule and inform group before Dec CRSC meeting.
 - Program Managers to have discussion later on Row 7 “List and description of all HPRCSIT/TCP studies completed or in progress.” The question is whether the comprehensive list needs to be included in every annual report or if current documents per FY report meet this requirement.
- Review the Systemwide Research Design: Group decided update is not needed at this time.

- FCRPS Cultural Resources Program Handbook update: The handbook update is on hold awaiting hiring of permanent BPA Program Manager to continue effort.
4. Program Goals & Measures (Group) – including revised long-term goals schedule (see Attachment # 4)
- Develop Stand-Alone HPMPs/PSPAs so that all 14 projects have a document in place signed by the applicable signatories.
 - (Group) Reviewed and confirmed new schedule.
 - Timíimap group has previously discussed and confirmed the goal to complete HPMP by end of FY24.
 - Complete Inventory within APE for all 14 Projects. Goal for Agencies to request access to non-federal lands within the direct effects APE for historic properties inventory.
 - (Group) Reviewed and confirmed new schedule. Discussion on the importance of planning and reaching a detailed understanding with SHPO/THPO on what constitutes a “good faith effort” in requests for gaining access to private property.
 - Discussion on engagement with landowners. Sending letters and seeking permissions is time consuming. Some groups are prioritizing areas and will seek permission for the highest probability locations.
 - Investigate other ways to get information to landowners, such as advertisements with links to get more information and contact Real Estate specialists.
 - Complete National Register determinations goal: 5 determinations per Group annually and/or 25 determinations over five years (Note: Hungry Horse excluded due to the limited number of sites.).
 - Groups are on track to complete milestone.
 - FCRPS products, collections, and research: The Agencies post one professional research article or other program product on program website.
 - Completed. Nez Perce submitted Palus Falls Story Map “*ipełúutpe*”. Available: <https://storymaps.arcgis.com/stories/32fe5924fced46e78c991c32aeef9eea>
 - The FCRPS CR Program maintains collaborative relationships between lead Agencies and other program participants.
 - Program Managers will be soliciting feedback from FCRPS participants through a questionnaire. Questions developed and ready to send out via electronic survey.
 - MF will send out (will use FCRPS distribution lists and reach out to individual PMs for contacts, as needed).
 - Review FY22 (see Attachment # 5) Performance Indicators.
 - BOR and USACE have completed final PIs on time. Program Mangers to update status to “green”.
 - Review FY23 Performance Indicators (Attachment # 6).

- Group discussed changes to the PIs for upcoming FY 23. Changes based on discussion in June CRSC meeting and previously discussed revisions to help with the timing/review of financial management decisions and unspent funding.
 - PI # 1: Discussion in previous CRSC meeting suggested changes to this PI better address treatment implementation. See FY23 PI's for changes.
 - Some group members expressed concerns with increasing the tasks and timeline needed to meet final milestone, but all agreed working to reach goal and reassess next year, if needed.
 - (MP) NWS will need to coordinate with NWS decision makers to ensure that they would sign agreement documents before other signatories. (Group) reviewed and confirmed FY23 PIs.
5. Agency Roles & Responsibilities – Rotation of Duties for FY23 (CMC, SH, MF)
- Hybrid meeting technology update (CMC). BPA working to purchase an “OWL” (hybrid meeting technology) to assist cooperating group meetings.
 - NWS is also looking into procuring equipment through GSA Advantage.
 - Status of BPA Program Support Specialist position (contractor) which will include note-taking services (CMC)
 - Posted position and had interviews but received limited applicants. Hiring is ongoing. Will repost position and include better ways to reach target applicants with desired skills. CMC to share future job posting to CRSC.
 - TCP Sub-Committee meeting:
 - SH to coordinate TCP sub-committee meeting.
 - Aiming for June 2023 meeting.
 - Possible topics include “round robin” on Tribal efforts around the system, discussion on how to assess effects and document treatments, and other topics TBD.
 - Anna Neuzil has reached out to Tribes to compile suggested agenda items and will send out matrix to Agency Program Managers.
6. Status of Stand-Alone HPMPs/PSPAs
- Corps Projects –:
 - CMC: McNary HPMP/PSPA: Payos Kuus Cuukwe (PKC) to provide comments on formal draft. Instead of regular 60-day review period, there is a 90-day review period ending at the end of Sept.
 - JR, MP, CMC: Chief Joseph Dam HPMP is near complete. Challenge with concurrence from DAHP; however, recent discussions have clarified disagreement and identified path forward. Anticipate gaining SHPO concurrence and THPO re-concurrence in early FY 2023. Lessons learned include: When consulting on projects make a point to identify the specific individual at DAHP as a point of contact for all consultation to avoid getting multiple conflicting comments from separate DAHP reviewers at different times.

- KS and KP: The Dalles HPMP/PSPA has been drafted; awaiting BPA to provide land ownership information, then ready to go through formal comment period. CMC: The (PKC) Coop Grp is considering creating a single HPMP/PSPA to cover all four lower Snake dam projects in one document.
- Reclamation Projects –
 - DB & SH: Hungry Horse PSPA: Worked through many drafts and developed final copy. MT SHPO and Flathead Nation Forest have signed. The CSKT have concerns with the PA regarding archaeological collections and ownership. THPO to meet with Tribal Chair.
 - SH: Lake Roosevelt PSPA: Facilitator is in place (DA Consulting). Had two quarterly meetings and there is another upcoming in Oct 12th with all parties.
 - Challenges with reaching agreement between BOR and NPS, particularly with coordinating ARPA permitting. BIA archaeologist Erik Thorsgaard helpful in facilitating PSPA process.

7. FCRPS Cultural Resources Program Systemwide Meeting – 10/17/2022 – Virtual Meeting

- Group reviewed the agenda and decided to move the Lake Roosevelt Mainstem presentation to before lunch, remaining agenda items confirmed.
- Round robin presentations: Groups will work on presentations, with input from cooperating groups. **Group to send PowerPoint presentation to SH by Oct 11.**

Thursday, September 8

8. FCRPS Handbook Update – Status Update (CMC, MF, SH)

- MF: Handbook is outdated but still has useful information in many sections, such as budget formulation, etc. Handbook is ~400 pgs. Goal is to edit and cut unneeded material. Effort on hold until BPA Program Manager is hired.
 - Look at new or innovative ways to incorporate internet links (QR codes), etc. for background/ancillary documents to reduce size.
- DB: Discussion on completing an administrative history of the FCRPS program, perhaps timed with the expiration of SWPA (2029).
 - History could address losses in institutional knowledge and record retention.
 - CRM companies that the lead agencies regularly contract with capable of completing projects like this. Contractors would complete oral histories about the program, interview past program staff, as well as review records.
 - MF: Each USACE district has librarians to assist in record management; MP: In addition, USACE updates of each district's history every 10 years, this is a similar task and USACE could assist in planning.
 - DB: Good example of an administrative history – “Currents and Undercurrents”

9. Schedule FY2023 CRSC Meeting Dates (Group)

- Dec 14th and 15th, 2022: Portland
- March 1st and 2nd, 2023: Boise

- June 13th, 2023: Spokane, TCP sub-committee meeting
- June 14th and 15th, 2023: Spokane,
 - Potential for site visits along Lake Roosevelt.
- Sept 6th and 7th, 2023: Helena (find Federal bldg. or MT Historical Society for meeting space).
 - MF to coordinate with MT SHPO for meeting space in Helena.

10. DAHP – potential need to fund a new WISAARD form (Group)

- DB: Issues regarding DAHP's acceptance of WISAARD Archaeological Site inventory update forms. DAHP not accepting Inventory forms that are not fully completed even if there is a need to only report a simple site visit. There are ~100 rejected site forms from Grand Coulee returned and this is causing problems for agencies to complete work efficiently. Potential temporary solution is reducing the amount of inventory updates to only when necessary. Individual discussions with DAHP staff has also suggested the FCRPS program could fund a module in WISAARD.
- MP: Agencies could fund module under a contract with DAHP, as a repository of sorts.
- Group discussed the potential costs and benefits of funding a module.
- Group discussed other potential paths forward including, develop internal standard that dictates when site forms updated, (e.g. every 5 years, etc). Agencies can examine not using WISAARD, submitting documents in another way, as there are no regulations that require agencies to use any specific method for consulting with SHPOs. Agencies could develop their own internal databases; however, there may be challenges working on state or private land.
- Plan decided:
 - Program Managers to coordinate with other regional Federal agencies (BLM, USFS, USN, NPS, etc.) to see if they are having similar issues and would like to coordinate discussion.
 - Program Managers raise issues in Cooperating Group meetings, through Systemwide Update, to inform other consulting parties of potential costs, issues partners are having, and hear feedback.

11. Project Round Robin (5 min overview of each Co-op Group) (Group)

- WPKK
 - 45-KL-219 – previous stabilization (1-2) years old is slumping and potentially “failing”, but apparently within expected limits. Will clarify with engineers whether it is failing or meeting design/construction material expectations. 35-UM-69: Site visit to assess potential ideas for erosion control. Contracting office moving along and most contracts have been or expected to be awarded.
- PKC
 - Recently held fall workshop. There are too many treatments planned for FY23 given actual time, labor, and budget available. Next meeting will prioritize and plan out future projects. Planning large stabilization at 45-BN-202. Having regular

meetings with individual Tribes to discuss Palus Canyon creative mitigation treatments and future 45-FR14/15/101 creative mitigation treatments. Recently completed synthesis report on 45-FR-14/15/101. Re-examined collections and records. Information has not been updated since the 1960s.

- Contractors have been working on site monitoring for high priority sites.

➤ Timíimap

- Setting up operating guidelines, site priority list, prioritizing FY23 and 24 treatments and tasks. Many impacts at many sites and opportunities to combine treatments for many sites.
- Will have presentation at upcoming Systemwide Meeting.

➤ Chief Joe:

- JR, CMC: Completed two TPFs for 45-OK-01 and 45-OK-170, signed by CCT, BPA, and in process for final NWS signature. Working to award new IDIQ contract for HP management tasks; forms are being routed for approval. Working to award contract for Historic Human Remains Detection Dog survey, contracting challenges and unable to award before end of FY, likely award in first quarter FY23. COVID related labor issues affecting NWS Contractor and causing delays in deliverables for Story Map contracts.
- In FY23 Cooperating group focusing on rewriting the Rufus Woods Lake Archaeological District nomination form, will take several years, anticipate sending to the Keeper. MP: Coordinate with USACE NWD and HQ to submit official nomination to the Keeper; process may take awhile to get approvals. Also, will coordinate with Reclamation to establish upriver boundary. This is to address Guy's request to delineate BOR/NWS jurisdiction.
- CMC: gearing up for 45OK1 stabilization; need a HHRDD study before stabilization designed.

➤ Main Stem – Grand Coulee Dam (GCD) NR nomination issues

- DB: No major updates; In 2020 BOR FPO submitted GCD nomination form; returned by Keeper to address some technical comments. National register nomination has intersected with a UCUT endorsed fish study involving attaching sensors throughout areas of the GCD Project. Section 106 was seen as stalling the study; however, challenge was related to project engineers have not determined best way to install sensors in areas affected by high fluctuation in pool level.

Spokane Arm

- DB: 45-OK-377 stabilization project is in progress. Stabilization should be hard to discern from surrounding area when completed. Prior to construction, archaeological monitors observed many new artifacts on ground surface and exposed features eroding from the site. New radiocarbon dates obtained from samples collected.

➤ Libby

- AC, KP: 24-LN-1025 signage treatment layout has been finalized and awaiting production. FY 22 TPFs are finalized and awaiting signatures. They include a

story map for partial treatment of 24-LN-510 and cross-cultural training session for partial treatment for 24-LN-530. The MIPR (Economy Act) with Kootenai National Forest is being signed. Two contracts with Confederated Salish and Kootenai Tribes have been awarded and include one for general assistance with Historic Property Management, and another for site monitoring at 24-LN-510.

➤ Albeni

- KP: Actively working to develop long term planning and more engagement with partners. SM and CR recently visited individual AFD Cooperating Group participants. FY 22 TPFs have been finalized and awaiting signatures. They include stabilization repairs at 10-BR-90 and 10-BR-111.

➤ Hungry Horse

- See discussions on HPMP/PSPA issues. All else is fine.

12. Other ways of quantifying the impacts of operational changes – value of ecosystem services (SH)

➤ forward looking issues related to Columbia River Treaty

- Please refer to attachments SH sent. They discuss similar issues to address HIPRCITS and FCRPS.

- {Discussion topic only if there is time}

13. Review New Action Items (Notetaker and Group)

➤ Group to review Action Items and return comments/updates to SH by Sept 22nd.

New Action Items from this Meeting:

Item	Status
SH to send final June mtg notes to CMC for publishing on BPA FCRPS website.	
BOR (SH) will compile FY22 Annual Report, due to Consulting Parties 31, March 2023	
Program Managers to set-up deadline for FY22 Annual Report schedule and inform group before Dec CRSC meeting	
Program Managers to have discussion later on Row 7 “List and description of all HPRCSIT/TCP studies completed or in progress.” The question is whether the comprehensive list needs to be included in every annual report or if current documents per FY report meet this requirement	
Program Survey-MF will send out (will use FCRPS distribution lists and reach out to individual PMs for contacts, as needed)	
FY22 PI’s-Program Mangers to update status to “green”	
SH to coordinate TCP sub-committee meeting	
Anna Neuzil has reached out to Tribes to compile suggested agenda items and will send out matrix to Agency Program Managers	
Systemwide Meeting-Group to send PowerPoint presentation to SH by Oct 11	
Sept 2023 CRSC Mtg-MF to coordinate with MT SHPO for meeting space in Helena	
DAHP WISAARD Site Form/Monitoring Form-Program Managers to coordinate with other regional Federal agencies (BLM, USFS, USN, NPS, etc.) to see if they are having similar issues and would like to coordinate discussion	
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