



Cultural Resources Subcommittee
August 2019 Fall Quarterly Meeting

FCRPS Cultural Resources Subcommittee (CRSC) Fall Quarterly Meeting

Date: August 28 & 29, 2019

Time: August 28 - 9:00 a.m. to 5:00 p.m., Mountain Time
August 29 - 9:00 a.m. to 12:00 p.m., Mountain Time

Location: Snake River Area Office, Bureau of Reclamation
230 Collins Road
Boise, ID 83702

Call-in Number: 503-230-4000 (access code: 212 678 598)

Meeting Notes

Attendees

- Greg Anderson (GA)
- Derek Beery (DB)
- Jennifer Bertolani (JB)
- Leah Bonstead (LB) – on phone on Wednesday
- Kevin Cannell (KC)
- Ashley Dailide (AD)
- Mike Flowers (MF)
- Scott Hall (SHall) – on phone on Thursday
- Sean Hess (SH)
- Jenna Peterson (JP)
- Kara Kanaby (KK)
- Celia Moret Crockett (CMC)
- Aaron Naumann (AN)
- Liz Oliver (LO) – on phone
- Kelly Phillips (KP)
- Lisa Maze, Notetaker (LM) – contracted note-taker – RED, Inc.

Introductions & Announcements

- There is a potential that KK will be helping the Pittsburg District for a 120 detail.
- BPA recently hired two archeologists at GS 12 from the existing contractor pool.



Approval of 2019 Meeting Notes

1. March 2019 notes
 - The group discussed six different comments on the notes.
 - Notes will be considered final once changes are made.
2. July 2019 notes
 - The group discussed two different comments on the notes.
 - Notes will be considered final once changes are made.

Decisions Emerging Out of the Action Item Review

- The group discussed the nature of the action item tracking system. The current Excel tracking sheets are detailed, but take a lot of time to maintain. The system is getting unwieldy, streamlining will be important to develop for the following meetings.
- The group had an extended discussion regarding region-wide prioritization of projects and the relationship between multiple funding priorities and continuing to maintain the current levels of Program funding.
- BPA will be continuing to manage the master list of TCP deliverables.
- A BPA staffer saw that a student at Eastern Washington University was working with the Kalispel Tribe and making use of the Systemwide Research Design.

SWPA Requirements – Schedule and Milestones

- FY 2019 Annual Report - the Bureau will be completing this report.
- 2nd Five-year Review of the SWPA – Staff is assigned.
- Systemwide 2020 Meeting
 - Planning process will start in a few months.
 - Scheduling the meeting should consider the 2020 election. There was also discussion about the pros and cons of a spring meeting vs. a fall meeting.
 - More discussion will follow at the December 2019 CRSC meeting
- Assess Existing Project-specific PAs or HPMPs – This is done. The agencies are going to pressing to complete more PSPAs and HPMPs.
- TCP Subcommittee Meetings
 - Representatives from the Confederated Salish Kootenai Tribes (CSKT) expressed an interest in there being a TCP Subcommittee meeting, including a tribal caucus. The agenda items are unknown at this time.
- List and Describe all HPRCSIT/TCP Studies
 - BPA will be continuing to manage the master list of TCP deliverables.
- Review the Systemwide Research Design – Staff is assigned
- Handbook – The Handbook is posted on the web.

FCRPS Mail List

- The Reclamation Program Manager shared an updated FCRPS Mail List with the meeting participants. It contains about 150 separate addresses, and it addresses the different kinds of deliverables that the Program submits. For example, different mailing lists are appropriate for distribution of the FCRPS Annual Report vs. the FACA letter.



- CRSC participants to provide comments by 9/4/2019.

Long-Term Programs Goals and Measures

- Because the Agencies have made significant progress in addressing many of these goals, it's time to start making new goals. The Program Managers will be working on this effort over the next few months, and then will be seeking leadership approval.

Goal #1 – Area of Potential Effects (APE)

- The participants noted that all the groups are finished with the APE determination or are on a path to getting the APEs determined at all the Projects. Determinations should be in place for all Projects by the end of FY2020.
- There are some differences between how the APEs were determined at individual projects, but staff should refer to the Annual Report for additional guidance on how terms like “accessible acreage” have been defined in the past.
- The Program Managers are going to consider removing this item from the Long-Term Goals & Measures to allow staff to emphasize other, more high priority, tasks.

Goal #2 – Inventory

- The Program continues to make progress. Archeological resource inventory is moving along and is mostly complete, especially on Federal lands. Now we are emphasizing TCPs and those that are not federally owned.
- There was discussion about how the Agencies might discuss these changes to the Long-Term Goals & Measures with the other Program participants.

Goal #3 – Evaluation

- The group discussed the need to update this goal, especially the pros and cons of increasing the number of properties that are evaluated per year. It was also noted that most cooperating groups are moving forward on multiple property determinations (MPDs) or districts that encompass many individual archaeological sites and TCPs.

Goal #4 – Mitigation / Treatment

- The group agreed that mitigation must be for properties that have been determined eligible for the National Register.

Goal #5 – Communications between agencies

- No discussion

Goal #6 – Communication with others

- General discussion about updating the formatting of this long-term goal



Performance Indicators

Review FY19 Performance Indicators

- There is a 90 percent chance that the Corps' No. 1 PI will be green by the 30th
- The Corps' No. 3 is now green.

Review FY20 Performance Indicators:

- The group worked to finalize the FY2020 PIs. The Program Managers wanted to have PIs that are reasonably attainable and yet still challenging.
- For the Corps-BPA PIs, the second interim milestone on the contracting PI (i.e., PI #2) will be moved up two weeks to try to ensure that contracts are issued on time.

Agency Roles and Responsibilities – Rotation of Duties for FY20

- The Program Managers agreed to the rotation of program management tasks like production of the Annual Report, CRSC meeting arrangement, tracking the mailing list, etc.
- Some of the staff requested that, to the extent possible, CRSC participants consider lodging in the same hotel. This should make meeting logistics easier.

Second Five-year Review of the Systemwide PA – Update (SH):

- The letter requesting comments from Program participants will be going out in early October and it will be signed by Scott Armentrout (BPA), Rob Skordas (Reclamation), and Frances Coffey (Corps).
- Letter modeled after the last review, and the agencies will be asking for responses by 12/1/2019.

Columbia River System Operations EIS/S106 – Update (MF, KC, SH):

- Our impact analysis is complete and turned over to NEPA team.
- Draft EIS – Out in February. Meetings will take place before then.
- Section 106 – Three letters received mostly concurring with approach. Not on dam breaching alternative.
- Request for consultation about Stipulation XVI.G. of the SWPA – Response generated; Reclamation has already signed and BPA will sign soon. Engaging with Yakama Nation on government to government. Hopefully coming soon.
- Umatilla – Letter to 3Ps came and will need to have a meeting on it soon. They did not agree our approach to handling Section 106 for dam breaching.
- Section 106 webinar set for September 30th. We will present an outline of compliance.
- As part of the Section 106 review and compliance process for the Columbia River System Operations EIS, nine new consulting parties, all of them tribes, were identified by the co-lead agencies to participate in the FCRPS cultural resources program. In response to the Section 106 letter sent by the co-lead agencies, the Confederated Tribes of Grand Ronde (CTGR) have indicated that they would like to be a Program participant. No other tribes have expressed interested in joining the Program.
- The agencies will be working out how to incorporate the CTGR over the coming months.



Schedule FY20 CRSC Meeting Dates

- December Meeting: December 4 and 5 in Seattle District Office
- March Meeting: March 11 and 12 in Portland
- June Meeting: June 9 and 10 at Omak
- September Meeting: Tentatively set for September 2 and 3 at TBD.

Project Round Robin

Libby

- Working with a tribal artist with tribal and historical information for interpretative signs and Do Not Loot signs at 24LN1025 to be placed at a turnout across the river from the site. The goal is to limit visitor impact at the site.
- Looking into creative mitigation options such as funding the CSKT's language programs, culture camps, etc. Need to determine the appropriate language to use in contracts. Need to define deliverables clearly such as with the language programs.
- Trail study going very well. A lot of elder interviews and will incorporate into digital format. Will be under contract this year.
- Cultural resources survey will be done by end of year.
- There are lots of changes in personnel coming at the Montana SHPO, and because of this, there is a need to document the resolution of the adverse effects. The State Archaeologist is retiring and the SHPO has already retired. Pete Brown is the interim SHPO. The group discussed ways that the Program might re-engage with the MT SHPO, including holding Libby and Hungry Horse cooperating group meetings in Helena.

Albeni Falls

- For 10BR91, the Corps is internally looking at the feasibility of stabilization and estimated costs. AFD has done a lot of easy bank stabilizations and are moving on to harder areas, which will likely mean higher costs. The group is hoping to do creative mitigation moving forward.
- At 10BR671, it is widely believed that someone may have taken a glyph. Not sure if there are any pictures of it.
- Corps staff discovered that the site forms for sites in the area have not been updated. Next year, we need a contract to update the site forms.
- There have been some issues with getting timely invoices from the contractors, which has the potential to affect future expenditures.
- The Corps' Seattle District wants its HPMPs to be standardized.
- Albeni Falls Dam wants to add more to Attachment 6.

Hungry Horse

- We were provided with the CSKT Indigenous Trails MPD that we have been asking to be completed for a decade. Reclamation and BPA need to get it signed by the MT SHPO.
- Our inventory effort is essentially complete, and all accessible land is done. The inventory produced historical logging era information, but nothing extraordinary. We are trying to decide what to do with this information. The article we put together was the historical logging information around the reservoir. Published the full dam history in the June 2018 issue of *Montana: The Magazine of Western History*. Now we have the logging history draft ready to go, which will also be published.



- Also hoping in the next couple of years to look at the logging era archaeological sites and hire a contractor to give the agencies an honest opinion on the eligibility of the logging sites.
- We have included time in the contract for a botanist in the archaeological monitoring. CKST special plants are present at the site and it would be of value to understand what ethnobotanical resources are present at the sites.
- There is a continuous cycle of spring and fall monitoring going on and sites seem stable.

Grand Coulee Mainstem

- 45ST437 sites stabilization is contracted, and work will begin starting this fall/winter. It is a medium-sized project, but its remoteness and barge-based construction is causing higher costs (\$2.3 million). Program staff had to ask Reclamation and BPA leadership for more money.
- Inventory is generally complete on Mainstem, but the cooperating groups is still pushing on GIS data. It needs to be gathered into a package that is understandable to federal agencies.
- The cooperating groups is pushing for a monitoring phase to start after data is packaged. Conversations going on over processes for 2023.
- TCP effort is slowly moving along.
- There has been some interesting archaeological work done at a site with older, Cascade and Windust style points (45LI224). Soil was submitted and came back as about 8,000 years old.

Grand Coulee Spokane Arm

- Inventory effort is done within the Spokane Reservation. The Spokane Tribe's Preservation Program focus is shifting to off-reservation areas.
- They are awaiting 45LI377 stabilization. This is a \$4-5 million range project with over ¼ mile of stabilization. Tried to do a temporary stabilization effort (staking out waddles) this summer that the tribe installed. It became loose and then washed out in two weeks.
- On the Spokane Arm, we are regularly using data recovery for mitigation.
- STI have hired a new curation specialist.
- Other new treatments with the Spokane Arm include the tribe adding 60 new signs and installing buck and pole fencing at boat launches to try to curb looting and recreational impacts to sites.

Chief Joseph

- The group has switched to scheduling one meeting every year at Chief Joseph Dam from now on. The Natural Resources Management staff is very supportive and engaged in the group.
- The Corps received our plant guide from CCT, which is a detailed and in-depth guide. The plan is to contract a graphics designer to fine tune the product for public distribution. The CCT botanist's poster will also be available with the deliverable. CCT is excited to continue working with us more on these types of projects. In the future, we'll want this type of work to stem from creative mitigations and recommendations as informed by treatment for individual sites.
- Received our latest testing report from Karen Capuder, the new Project Manager at CCT, which was a long report, but a great overall product.
- Site 45DO214 treatment is planned for FY20. It was excavated in the 80s but was not stabilized. Site visit done in the spring. Timing the rehab of the collections with the analysis of the collections. CCT is using a new program to catalog all artifacts in the same system. Different databases have been used for each excavation project at Chief Joseph and are organized differently.
- Having issues with fishermen in the site next to hatcheries. They use the areas as bathrooms. Trying to keep people out of the areas, but the fences keep breaking, etc. May need to do a site visit and figure out what is going on and how can we fix it.



- Having easement issues recently. People are not aware of private property or easements. Lots of ground disturbances.
- All contracts are up-to-date and on track. Legacy is cleaned up. Moving to a longer term IDIQ with individual orders which can be awarded quickly.
- CMC is the new BPA project manager for BPA for the foreseeable future.

PKC – Payos Kuus Cuukwe

- The Corps awarded 11 contracts. Some task orders are for creative mitigation for the Palouse Canyon TCP. Two of them revolve around ethnobotanical survey and research and one in conducting and applying archival research to a place-based learning curriculum. For the large 45BN52 stabilization project, completed in FY19, we will give an after-action-report to the PKC group. The contract came to \$2.6 million. It is more expensive than what we thought it would be.
- Some smaller site treatments are being done internally, such as placing additional gravel down in a cut bank of a park susceptible to erosion.
- Are working to treat a rock image site that is vandalized each year with graffiti. Conducting clean-up testing of an area of the rock to see if they can remove the graffiti.
- Group is happy with the facilitator and hope to have her next year as well.

Wana Pa Koot Koot

- We have a couple contracts awarded. The Corps has issued 15 contracts total.
- 45KL219 contract will be issued soon. 35WS217 and 35WS218 contract is currently in review. Should be done by end of FY.
- There will be a site visit on 9/11 for Narrows.
- Meeting scheduled in September with Vancouver to get petroglyphs that a private landowner relocated from The Dalles. Two boulders will be placed at Horsethief State Park.

HPMP/PSPA Schedule

- The group discussed the schedule for completion of historic property management plans (HPMPs) and project specific programmatic agreements (PSPAs). Production of these is a requirement of the Systemwide Programmatic Agreement and the agencies are somewhat behind schedule. Many of the Projects have produced draft HPMPs or PSPAs, but we need to get them finalized and signed by as many participants as possible.
- During discussion of some of the HPMPs and PSPAs, the assistance of a facilitator in the cooperating groups may be helpful.
- In some cases, it may be necessary to get agency leadership involved to assist in getting documents signed. Therefore, we are developing the following schedule with leadership commitment.



Draft Schedule for Discussion

| Project | Project | Fiscal Year |
|----------------|----------------|--------------------|
| Hungry Horse | | FY2020 |
| Chief Joseph | | FY2021 |
| The Dalles | McNary | FY2022 |
| Lake Roosevelt | Albeni | FY2023 |

FACA Letter – Update

- The agencies will be getting this letter out in the coming months.
- The list of participants should probably include legal staff as well as typical cooperating group participants.