



FCRPS Cultural Resources Sub-Committee 2023 Summer Quarterly Meeting Notes

Date: June 14 and June 15
Time: June 14, 2023 - 9:00 a.m. to 5:00 p.m. PT/10:00 a.m. to 6:00 p.m. MT
Place: Davenport Grand Hotel, 333 West Spokane Falls Blvd, Spokane, WA 99201
WebEx: <https://usace1.webex.com/meet/michael.a.flowers>

Attendance

| Participant Name | 6/14* | 6/15* | Affiliation |
|----------------------------|---------|-------|-------------|
| Sean Hess (SCH) | x | x | Reclamation |
| Michael Flowers (MF) | x | x | USACE – NWD |
| Jeremy Ripin (JR) | x | x | USACE – NWS |
| Sarah MacIntosh (SM) | x | x | USACE – NWS |
| Nathaniel Perhay (NP) | x | x | USACE – NWS |
| Tracy Schwartz (TS) | Virtual | No | USACE– NWP |
| Scott Hall (SMH) | x | x | USACE – NWW |
| Anna Neuzil (AN) | x | x | BPA |
| Celia Morét-Crockett (CMC) | x | x | BPA |
| Kelly Phillips (KP) | x | x | BPA |
| Jenna Peterson (JP) | x | x | BPA |
| Michelle Stegner (MS) | x | x | BPA |
| Jasmine Castro (JAC) | x | x | BPA |

Hybrid meeting. In-person meeting located at the Davenport Grand Hotel in Spokane, WA.

Key

Yellow= Action Items

Green= Consensus Decisions

Blue= Future Agenda Topics

Introductions & Announcements

- **Reclamation:** They are currently 38% under staffed. They are in the process of selecting a GS11 for the Columbia Cascades Area Office. The Grand Coulee Power Office Archeologist position is contingent on the completion of filling other positions. Sean is in the process of getting Gia DiMaggio and Murielle Black qualified as Archeologists for the State of Oregon.
- **BPA:** BPA recently hired two new Archeologists: Bob Cromwell who recently worked at Fort Vancouver and Ross Smith who was recently at WDFW. There are three interns from the American Indian Science and Engineering Society (AISES) starting in June. They will join future CG meetings: WPKK and PKC in Toppenish, WA.
- **USACE NWD:** Shawn Worthington is currently on detail as NWD Chief of Operations.
- **USACE NWS:** They are currently undergoing a personnel shuffle. Matt Punke is on detail as the acting Branch Chief. Dana Dysart is on detail as the Planning Chief (Matt’s normal position). The immediate supervisor is Collin Ray. Derek Beery is currently on detail. There will be a new commander in August.
- **USACE NWW:** No updates from Scott Hall.

- **USACE NWP:** Colonel Caswell will be the new NWP Commander in July. He came from Albuquerque and has experience with Corps. They are still trying to backfill the Historian position.

Program Managers Presence at Meetings

Mike stated the importance of the Ps making it to as many meetings as they can. At least Anna or Mike will try to attend the meetings in person. It is important for leadership to have an ongoing awareness of what is happening in the Program. There is a Combined JOC meeting at least twice yearly and an Executive Briefing meeting at least once a year. Celia said that some people in the Chief Joseph CG have commented how they appreciate BPA's presence at the meetings. Kelly mentioned it is helpful to have Anna and Mike to join in person especially when juggling multiple CGs.

Previous Meetings and Action Items

- Approval of March 2023 Spring Mtg. Notes: Approved and posted on BPA website.
- Notetaking procedures: Since Jasmine will be the dedicated notetaker, she will develop a template and timeline for the CRSC notes as well as the CG Notes. Jasmine will try to keep the notes limited to 5 pages (not including the Attendance Table and Action Items Table.)

***Agenda Topic: Potentially getting Jasmine to take notes at the HPMP/ PSPA Meetings.**

***Consensus: Scrap the 2021 FCRPS Note Taking Procedure and Jasmine will create her own template and timeline for CRSC Notes moving forward.**

Review of Program Status

- Performance Indicators
FY23 Milestones: Tracy said WPKK is on track, a final Treatment Plan Form (TPF) has been sent out to the CG and needs to be routed for signatures. Sarah said Albeni is good to go with the buck and pole fencing. She has concerns about signage and Kelly has concerns about the fencing. Mike suggested to remind the CG the milestones need to be met by September. Celia and Scott said they need to fine tune things for PKC For Reclamation, Sean had sent the email to the Joint Operating Committee (JOC) on June 2nd and the interim milestones are green.
***Action Item: Mike to send out revised draft for PIs and send out to Group by 6/23/23.**
- Program Goals and Measures (Status of FY23 Tasks): The "3Ps Roles & Responsibilities" Document was viewed on the screen and live edits were made. Corps oversees planning the next Systemwide meeting. The Group also made live edits to the "SWPA Schedule Milestones" table. There was a consensus to not review the Systemwide Research Design at this time. The Corps will do the Annual FY23 Report.
- TCP Subcommittee Meeting Recap: There were around 30 attendees and it was a good balance of agency and Tribal representation (CCT, NPT, YN, Kalispel, STI, CTUIR, CTWSRO). Two SHPOs attended (Jessica Bush for MT and John Pouley for OR). Chris Daniel from ACHP attended. Many people liked the in-person meeting format as opposed to the hybrid virtual meetings they've experienced with other meetings. There was consensus in the room to make changes on the TCP forms. John brought up the issue of OR not protecting information about cultural properties other than archeological sites. Someone brought up the idea of planning the TCP Subcommittee meetings in conjunction with Systemwide meetings. Many Tribal members expressed an interest in planning a Tribal caucus as a part of the Systemwide Meeting. The Group discussed various programmatic mitigation ideas.

Major Program Issues

Status for Inventory on non-Federal Lands: Scott has met the long-term goal. Tracy plans to send out the Bonneville letters in before the end of FY (September 2023). The Timíimap CG is trying to develop relationships with Idaho Department of Lands, the USFS, and PotlachDeltic at Dworshak. Tracy

recommended partnering with the Clearwater County Certified Local Government to help resolve access concerns regarding private land.

- PSPA's and Stand-Alone HPMP's: Lessons learned on current efforts
 - **McNary** (Celia, Scott): The HPMP and PSPA are almost final- Scott sent out an updated draft of the HPMP and PSPA to Chris Daniels. They received many comments from ACHP, SHPO, the YN, and CTUIR. There were no comments from NPT. They have given Chris extra time to review the recent version as his comments related to the structural integrity of the document. McNary will have a stand-alone HPMP which will fulfill Systemwide requirements.
 - **The Dalles** (Tracy, Kelly): The Cultural Resource Management Plan (CRMP), which meets the requirements of a Stand-Alone CRMP, was sent out for comments in December 2022 and they received 144 comments, many of which focused on broken web links. OR SHPO had some comments, DAHP had none, and it was sent out to NWD and BPA for one more review. It should go out by the end of 2023 but there are doubts that SHPO will sign it by this time. Mike said to meet the goal they only need to be sent out for signature- not completely signed. Celia said Standalone HPMPs don't need signatures- only concurrence from either SHPO or THPO, whomever has jurisdiction in the Section 106 process.
 - **Hungry Horse** (Sean): The HH Document has been signed by all parties except for CSKT. Kevin Askan recommended Sean to contact Stu Levit (CSKT lawyer) and Stu has not replied yet.
***Action Item: Sean to draft an email to Chris Daniels regarding difficulty obtaining signatures for HPMP's/PSPA's (CSKT/HH).**
 - **Chief Joseph** (Jeremy, Celia): The stand-alone HPMP is very close to being finished. CCT has a copy. They are on track to get the HPMP to the SHPO by July. They are waiting for feedback from CCT before reaching out to the WA SHPO re: Built Environment.
 - **Grand Coulee Lake Roosevelt** (Sean, Michelle): The completed draft of the LR PSPA was sent to consulting parties for review on 6/11/23. The FCRPS PSPA is contingent on the NPS developing a PA for their Section 106 Program at LR. Other issues include ARPA permitting procedures. Scott asked if anyone has received formal comments from WA SHPO. Scott never received comments.
 - **Dworshak** (Celia, Scott): The CG conducted an Interest Based Problem Solving Exercise. They don't often use CRAs from Attachment 6 and thus with no particular Section 106 additional streamlining goals, chose to pursue a stand-alone HPMP. The next step is to set up a meeting to discuss the frequency of meetings about HPMPs and discussion of whether the NPT will be able to write certain sections. Celia will set up this meeting in the next few weeks.
- Built Environment in PSPAs & Standalone HPMP's: Mike reminded everyone to have a robust conversation about Built Environment with the SHPOs/THPOs. Jeremy said it might be helpful to speak more broadly about PSPAs. Jessica Gabriel and Jamie French from the OR SHPO have been coming to meetings. The new DAHP Built Environment Reviewer at DAHP is Maddie Levesque.
***Action Item: The Group will review the "Benefits of PSPA" document and send comments back to Anna by 6/30/2023.**

Long Term: What do we need to be ready?

- **2023**: PMs can start discussion of the SWPA sunset. Scott asked Mike if they will present a path forward and get feedback. Mike and Anna said they are not there yet. Anna said something that many people agreed on was getting a facilitator.
- **2024**: There will be a 3rd 5-year Review of the SWPA. The Systemwide meeting will be in 2024, and the consultation process for the SWPA renewal will begin. As the Group is thinking about a replacement of the SWPA, they need to think about funding. The LFAs will need to think about how to fund the time and facilitators for this effort. Anna said this can be discussed at the Executive Briefing (11/6/23). Programmatic mitigation was discussed as a benefit of the SWPA renewal, but it was acknowledged that there might not be enough funds in the Program budget to cover big programmatic mitigations. Anna said they will have a better idea of the SW budget within the next few months. Mike also suggested offering invitational travel for SHPOs.

- **2025:** Sean said they are having difficulties discussing operating plans for 2024 and subsequent years due to uncertainty over the Columbia River Treaty Provisions. With no treaty in place, there would be uncertainty about flood risk management, particularly for Grand Coulee. Certain provisions of the Treaty may lapse and no one is certain if Canada will follow current operations. Sean does not think there will be major operational issues with any facility other than Grand Coulee. There could be a series of drawdowns. They would have to create more storage capacity. GC needs to prepare to be flexible with contracting abilities.
- **2029:** 2029 will be the expiration of the 20-year term of the SWPA.

Day 2: Planning for September CRSC (September 6th-7th)

- Mike said the original plan was to have the meeting in Helena, MT but the SHPOs office and the museum is under renovation. He said the Group can consider Helena for 2025 instead. After brainstorming the Group came up with: Bonneville Dam. A few people were interested in seeing Bonneville Dam, they have a historic district and there is a meeting room. The Group wanted to take a field trip if possible, for example: Day 1-meeting, Day 2-half day meeting+ afternoon field trip to a dam.

***Consensus: Mike will look into planning the September CRSC Meeting/ tour at Bonneville Dam.**

Project Round Robin

- **Wana Pa Koot Koot:** Tracy has been fantastic in her new role as the WPKK PM. Kelly said the TPF forms are done and the HPMP is in its final stages. The first TPF is 35WS220: to fix fencing that has been down for a while. The current signs say “No Hunting” but there are no “No Trespassing” signs. They are hoping the new fencing will deter people. 35UM69 is a site that has erosion problems and this will be a phased approach to get a hydrologists out there to figure out the best way to retard erosion. They are still in the early stages of this and the TPF lays out the plans through FY26 and continued monitoring. At 45BN65, they completed treatment to relocate a sign that was installed close to a pictograph. The land is managed by U.S. Fish and Wildlife Service. The CG was happy to complete this. Kelly will give a presentation to BPA ECC folks to display this treatment.
- **Grand Coulee- Mainstem:** Site visits were in Nespelem and vicinity earlier in May. They visited Skolaskin’s Church, which is the subject of one of the TPF’s they are working on. There is an addendum to add signs to the property. The Church was moved from the White Stone Village site to the Government Center. There is also a Picture Tree which Claire Dean assessed. The Picture Tree is not in good shape due to being exposed outside. They are working on getting it indoors somewhere but they are still considering where to place it. On Day 2 of site visits, they went to Kettle Falls inundated fishery. 45ST82 is over a mile long and human remains were recovered here. There is a proposed stabilization being considered but this is going to be a challenge logistically. Mike Bjorklund is a Geologist with for Reclamation based in Grand Coulee and he joined the site visits to give some insight. The other site was Harter’s Landing which is a gathering area for the Canoe Landing which is held every year. Guy has mentioned wanting this land to be transferred to CCT. Right now it is federal land managed by NPS.
- **Grand Coulee- Spokane Arm:** The Group was able to see the collections facility in Wellpinit which is in relatively good shape but is about at capacity. They also saw 45SR22 site which is a rock outcrop that is starting to fail. After Claire Dean’s assessment, it was confirmed there are no ways to stabilize it so the Group is thinking of ways to document the site. STI is very interested in utilizing aerial or 3D imagery to document the pictographs. STI would also be interested in learning the technology and receiving the materials to do it themselves. The Group also visited Cayuse Cove and this stabilization is substantially complete. It needs to be monitored so they can understand how it ages. Michelle discussed potential creative mitigation including creating a Community Center that has multi-purpose use since there seems to be a need for one. Sean mentioned how this Group is thinking about a Heritage Center and what to include in it. Sean has also had informal conversations about the idea of an Archeology Field School. Guy has five students who would be interested in this.

***Agenda Topic: Consider an FCRPS sponsored Archeology Field School for a long-term programmatic mitigation idea.**

- **Payos Kuus Cuukwe:** 45SR621 has been impacted by hunting blinds and shovel scrapes found in eroding banks. It is shallowly submerged for a majority of the year and then it becomes exposed with artifacts. This area is a significant site and TCP and they are trying to figure out if plantings would help. The next step is for a Hydrologist from the YN and a Corps Wetland Specialist to look at it to refine the treatment idea. For the Wallula area TCP- CTUIR is redeveloping and implementing a planting plan. At 45BN52, the plantings atop the recent stabilization didn't take and a plan will be developed for those areas. At Fishhook Park (Ice Harbor,), there were interpretive signs that the CCT developed, but it was hard to reach consensus in the CG about the design and content. The original designs were brought back to the CG for additional discussion. Graffiti was recently cleaned around the rock image panels at 45BN1753. Surveyors keep finding additional images, and it might be the biggest rock imagery site in this area. CTUIR has been working on educational awareness as partial mitigation for adverse effects to 45BN1753 and they shared some content about the rock imagery to share with local schools. For Cottonwood Cove, there was preliminary approval for an additional large stabilization. The Group discussed how this was funded using the Corps NREX request and how these requests are viable for a large stabilization implementation.
 - **Libby:** Signage for Jennings 24LN1020/24LN1025 has been finalized and will be printed and installed soon. Cindy Hemry is retiring; their replacement is unknown. The KNF MIPR is being routed for signatures. They want to get this done before the NWS Commander changes. The first TPF they are working on is 24LN1054: educational outreach for Tribal Members. The Tribe wrote a report in 2008 that highlights the important history of this site. Cindy mentioned the site is pretty much destroyed. They thought about writing up a TPF for this and the Tribe mentioned there will be a lot of consultation for this area so this can be revisited at a later time. For 24LN388 there is a feasibility study 10% design. There will be a re-survey of the LJAD in FY24. The *Blood and Veins* video will be updated. The Ft. Worth District asked Nate to re-write the Cultural Resources section of the Libby Master Plan because the original one was written in 1977 and it was only a paragraph.
 - **Chief Joseph:** Jeremy said they are working through a final draft of the HPMP. The first TPF they are working on to meet the PI is 45DO278. They are trying to find a way to record it to be able to present it to the Tribal community (ex: illustration, drones, or aerial photography). Celia mentioned that the CG agreed to move forward with scientific illustration of the rock features. The second TPF is for site 45DO193, a previously stabilized site. Recreation users are adversely affecting the site as people are using the riprap from the stabilization to create contemporary rock features for fishing purposes (staking rocks to hold fishing rods or make seats). The proposed treatment involves coordinating with WA Dept. of Fish and Wildlife (WDFW) to create and install signs directing people to leave the stabilization alone, and to clean up the site area. Cattle have also been encroaching into the site. Sean brought up the cattle issue and Jeremy said they are working with WDFW to put up fences to keep the cows out. They are also implementing a partial treatment at 45OK170, a pictograph site. Claire Dean completed an assessment and report. Claire said there is not anything from the road itself (gravel) that is affecting the rock site but that the road prism and embankment may be creating a microclimate that is increasing the vegetation growth. Claire's recommendation is to cut back the vegetation. Sean suggested the Tribal Member Crews assist with treating the vegetation. Claire also recommended removing sediment build up from the road spray. Jeremy brought up the success of the forensic dogs. Sean thinks it would be a good opportunity to get a partnership with forensic dogs. This can be discussed further in the Mainstem Group. Using the forensic dogs is relatively inexpensive and they have found it to be very useful. Celia suggested creating probability maps of encountering human remains based on the results. Jeremy said they will continue doing this type of inventory next year.
- Timiimap- Dworshak:** This Group is not obligated to meet the PI for the treatment plan forms for FY23 as the NRHP evaluation process has not started for most of Dworshak. One TPF drafted is for Ahsahka Cemetery. At the Cemetery there is invasive Tree of Heaven and areas are eroding. There is a lot to figure out on what needs to be done. They plan to view it from afar at a site visit as this is a sensitive area to the NPT. At Elk Creek Meadows there are mini camps and people driving down into the drawdown zone. They are focusing on multiple treatments at this location, particularly pertaining to signage, access restrictions, and public education. They will work on refining those ideas within the next few meetings. They are doing regular contracting with the NPT for monitoring at Dworshak. They are finalizing the Operating Guidelines. The SCM Priority and Frequency Plan will hopefully be done by the end of June.

- Albeni Falls:** Sarah said they are working on identifying places that need treatment. She wants to make it a goal to update the Priority Site list since it is from 2019. Most sites on the list are along the shoreline which involve bank stabilization. The Federal Land Survey had to be pushed off to next year which is critical because this is needed to get the paperwork going for eligibility. A requirement of the Albeni Falls Dam 2018 Fish Passage MOA is to update the Visitor's Center which will happen in the next few years. The idea was to have the Tribes add whatever they would like and possibly add a feature about the FCRPS Program's accomplishments. The HPMP/PSPA will be something that they will start planning soon. Most CRM firms focus on Criterion D. They want to focus on A-C but need help from the Tribes to come up with this information. CSKT is currently conducting interviews. There will be a contract with Coeur d'Alene to do ethnographic work to conduct Elder interviews and translate historic documents. One of the FY23 TPs is for 10BR5. The first idea was to discourage people with Native plants (Ex: Hawthorne, Stinging Nettle). They went to 10BR5 as a site visit to identify places to plant and a decision was made to not do plantings. They are working on changing the treatment plan now. They will be adding signs instead ("No camping" or "Pack it in and pack it out"). The other treatment is for a currently non-contributing, slough area within a rock art district. The Kalispel, Sarah, and Derek went out to the area in March to survey and collect data. The TPF will be used to update the eligibility of the area in addition to the proposed treatment. When water levels are down in the slough, it becomes exposed. The treatment is to install a barrier (i.e., buck and pole fencing or perimeter rock) to prevent OHV vehicles from accessing the slough and damaging the potentially eligible area. There is a "No driving in draw down" sign but people ignore it. There is also an issue of people not being cited properly. Monty Biggs is familiar with CRITFE and has worked with Columbia River Inter-Tribal Fisheries Enforcement (CRITFE) on how adverse effects are documented. Sarah said that current Rangers do not have a background in cultural resources and it would be valuable to provide this training so they can properly identify what looting looks like. This seems to be a programmatic issue throughout different CG's: the authority of enforcement and citations. Kelly said there is no documentation for verbal warnings but there is for written warnings. The written warnings can be turned into a formal citation. It might be a safety issue for certain areas so it would be a good idea to get the information they need (ex: license plate info) and mail the citation instead of confronting them in person.
- Hungry Horse:** Jenna said they are working through obtaining a signature on the PSPA. The CSKT Ethnobotanical Survey Work is ongoing and it is doing well. This summer they are hoping to take the Tribal Elders out huckleberry picking. The CSKT has been compiling a lot of data from Elder interviews and they are planning to consolidate it into a report. The next step is to find out how to make this meaningful for the Tribal Community. The CG went to Crossover Complex for a site visit. There were people in ATV's that came up to the Group during the visit, they saw a small plane land, as well as trucks and other ATV's in the draw down zone. There were some treatment ideas and the main goal was to restrict access but the Group was able to see the layers of complexity and coordination needed for them to move forward. Resource specialists came to the site visit and the CG found out that cultural resources was not on their radar. There was confusion about who held land managing responsibilities at the recreation area (USFS or Reclamation). Jenna said this is in progress and they will not implement treatment in this contracting period and to push it next year. The Group was also able to see the collections facility which is in the basement of the library at Salish and Kootenai College. It was not up to standard and they will need a new space soon. They are using Access for their database which will be going away soon. Sean emphasized how careful the Group should be when considering the imagery that is displayed in the visitor's centers.

Review of Action Items – Updates and edits made in RED and strike through.

| <i>New Action Items from the June 2023 Meeting</i> | |
|---|---------------|
| Item | Status |
| The Group will get back comments to Anna on the "Benefits of PSPA" document. Due date: 6/30/23 | New |

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| Sean to draft an email to Chris Daniels ACHP regarding difficulty obtaining signatures for HPMP's/ PSPA's (CSKT/ HH) | New |
| Mike to send out revised draft for PI's and send out to Group. Due date: 6/23/23. | New |
| Anna to reach out to Rob Whitlam or Morgan at DAHP regarding the site form amendment issue. Due date: 8/11/2023 | New |

| Ongoing Action Items from Previous Meetings | |
|---|---|
| Item | Status |
| Mike/Sean/Anna - 3Ps to set up meeting with DAHP/Morgan once new BPA Ps in place to discuss WISAARD forms/submission process/data management (no later than February 2023) Update: Anna will follow up. Sean noted it would be good to have a meeting with PMs and DAHP before the next Systemwide Meeting. Due date: 7/15/23. | Ongoing |
| Mike will reach out to DAHP/Nick Vann to discuss a potential FCRPS built environment sub-committee meeting. | Ongoing Mike: No update yet. |
| Jeremy and Celia to meet with CCT (February 2023) to discuss status of national register sites that will no longer be included in the Rufus Woods Arch District. Celia and Jeremy talked to CCT during a CG Meeting. They tentatively agreed to the Chief Joseph Project APE being the boundary. They will have a technical meeting about this. Please include Sean in this meeting. | Ongoing |
| Liz Oliver to share internal draft communication for non-federal land survey (Tracy has a copy of it). NWP will continue meetings to discuss communication plan. This will now be tasked to Tracy. There is updated Corps guidance (with added environmental justice info). It will be received early next week. Tracy will send this to the Group by end of next week. Due date: 6/23/23 | Ongoing |
| Mike will send out Program Survey (will use FCRPS distribution lists and reach out to individual PMs for contacts, as needed) Mike will strategize with Anna. | Ongoing |
| Mike to coordinate with MT SHPO for meeting space in Helena for Sept 2023 CRSC Mtg. Helena, MT is no longer an option for the Sept 2023 CRSC Mtg. Mike will look into planning the mtg. at/ around Bonneville Dam. | Ongoing |
| Sarah and Mike to share information on ERDC (Engineer Research and Development Center) program for CRCS group | Completed |
| Anna to share PSPA benefits | Completed. Anna sent via email 6/13/23. |