

BPA Energy Efficiency Capital Budget Management

Public Power Meeting
August 4, 2011



Agenda

- Background
- Situation Analysis
- Alternatives Discussion

BACKGROUND

Energy Efficiency and BPA Funding

- BPA is accountable for public power's share of the NWPCC's Sixth Power Plan energy efficiency target
- Energy savings come from:
 - programmatic activities
 - NEEA's market transformation
 - non-programmatic energy savings

Energy Efficiency and BPA Funding

- BPA funds programmatic energy efficiency achievement via regional programs and infrastructure and a share of regional incentive costs*
- BPA's capital funding is set during IPR process at level to deliver BPA's programmatic energy efficiency achievement

$$(\text{Annual target}) \times (\$/\text{aMW}) = \text{Capital Budget}$$

Energy Conservation Agreements

- BPA has provided bilateral, capital funding for energy efficiency since 1999.
- The Energy Conservation Agreement (ECA) is the current contract providing bilateral funding
- ECAs cover 2010-2014*
- Implementation Budget
 - Maximum funding established in ECA
 - Can be added to / removed from ECA
 - Current balance nets difference between Implementation Budget and invoices accepted/paid
 - Provides flexibility across years; Once budget established in ECA, utility determines timing of invoices

Post-2011 Funding Change

- Beginning Oct. 1, Implementation Budgets in ECAs will be set to a utility's representative proportion of the BPA Energy Efficiency Incentive fund for the rate period, as calculated based on Tier One Cost Allocator

Energy Efficiency Budget: IPR

- BPA’s IPR process established a total capital budget of \$459M for BPA’s programmatic energy efficiency achievements in 2010-2014¹, expected to deliver 247 of 278 aMW

IPR	2010	2011	2012	2013	2014	Total
BPA funded aMW	49	66	54	54	56	278
Total² aMW	90	111	96	99	106	504

BPA Capital³ (\$M)	\$47	\$80	\$104	\$111	\$117	\$459
BPA Capital and CRC (\$M)	\$75	\$110	\$104	\$111	\$117	\$517

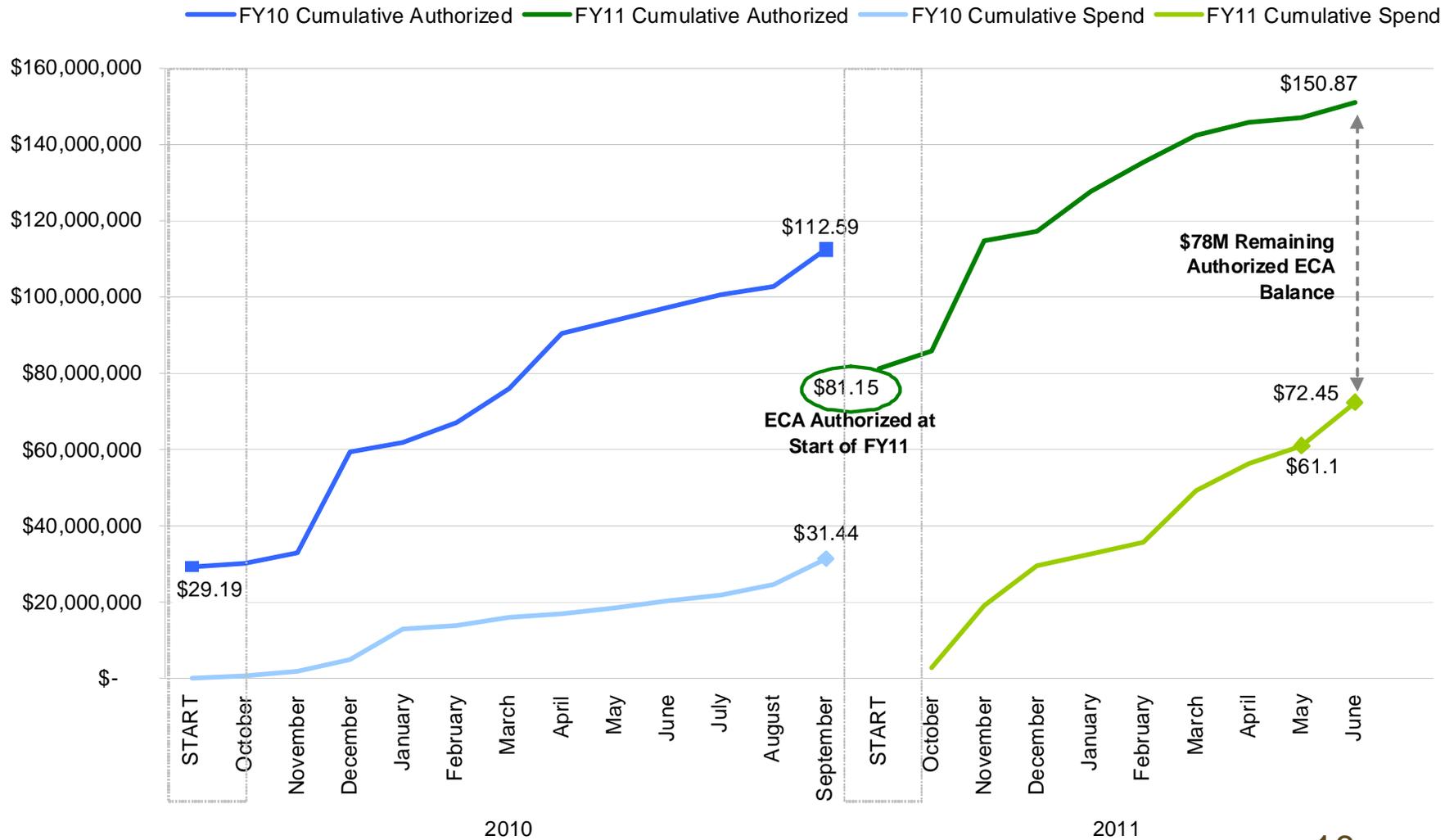
1 - As reflected in IPR Close Out Memo of October, 2010. Total BPA-funded aMW equal 278: 247 from capital; 31 from CRC

2 - Total aMW includes the above and NEEA, non-programmatic, and utility-funded achievements

3 - Capital funds regional utility incentive payments, regional program support, and EE Central development costs

SITUATION ANALYSIS

Authorization and Expenditures



Updated Energy Efficiency Budget

- FY10 actuals: Capital: \$58M (vs. \$47M), CRC: \$41M (vs. \$28M)
- Re-balance 2012-2014 budget to reflect early BPA-funded achievements (+\$35M in FY11; -\$47M in FY12-14). Reduce BPA-funded aMW by 33aMW due to carry over of early achievements under 5th Power Plan – reduce BPA funded target from 278 to 244 aMW
- Expected CRC spending in 2011 \$12M

IPR	2010	2011	2012	2013	2014	Total
BPA funded¹ aMW	51	75	34	38	46	244
Total² aMW	106	125	82	88	104	504

BPA Capital (\$M)	\$58	\$115	\$89	\$95	\$101	\$458
BPA Capital and CRC³ (\$M)	\$99	\$127	\$89	\$95	\$101	\$511

1 – BPA-funded aMW includes capital, Norpac, CRC savings

2 – Total aMW includes carryover, NEEA, utility-funded, and non-programmatic

3 – CRC spending in IPR was assumed at \$60M total. We've updated that to \$53. assuming \$6.5M for Renewables option

Actual FY11 Capital Expenditures

- Uncertain final figure
- Influenced by individual actions; today's discussion
- Presenting three scenarios:



Capital Expenditures

- Actuals through June
- Projections by spend-type totaling scenarios

(\$M)	2010
ECA	\$31
Non-ECA	\$27
Total Capital	\$58

2011 through June	Budget	Mid	High
\$69	+\$15	+\$43	+\$75
\$25	+\$6	+\$6	+\$6
\$94	\$115	\$143	\$175

ALTERNATIVES DISCUSSION

Solution Criteria

- BPA's EE capital spending approach should:
 - Assure delivery of the BPA-funded programmatic portion of the 6th Power Plan
 - Maintain overall capital funding level for 2010-2014 , as established during IPR
- Ideally, the approach will:
 - Create a cost-advantage by lowering the overall BPA spending to achieve public power's share of the 6th Power Plan target

Forecast Spending Scenarios

1

Partner to Mitigate:
BPA's actual FY11 capital expenditure lower

Requires coordinated integration; uncertain ability to maintain limit

2

Let it Unfold:
BPA's actual FY11 capital expenditure higher

Requires no current mitigation; largest gap against remaining 3-year budget

Alternatives, Given an Overspend

A

Level Impact:

Reduce 2012-2014 capital to offset over-spend with pro-rata EEI decreases

Universal, proportional decrease across all utilities

B

Equity in Impact:

Reduce 2012-2014 capital to offset over-spend with targeted decreases to specific utility EEI

Apply Post-2011 philosophy to FY2011

C

Regional Programs:

Defer \$10M in scheduled FY11 payments into out-years

Absorb through cuts to BPA's program budget to maintain higher EEI

Impact Scenario: Assumptions and Caveats

- Impact Scenarios are for illustrative purposes only and do not reflect actual utility data
- All impacts vary with Total FY11 expenditure
- Aggregate impact \neq specific utility's impact; depends on option implemented
- Specific impacts will vary according to:
 - Utility's TOCA (proportional share)
 - Utility's FY11 expenditure relative to TOCA

Impact Scenario: Assumptions and Caveats

- Equity Impact Methodology:
 - Assume preliminary 2012 TOCA applies to FY11
 - Calculate FY11 **Utility Incentive Fund** Total capital budget less BPA managed programs budget:
($\$115\text{M} - \$31\text{M} = \$84\text{M}$)
 - Calculate **FY11 Utility Allocation**:
(TOCA) * (Utility Incentive Fund)
 - Calculate **Early Accessed Capital**:
(FY11 Utility ECA invoicing) - (FY11 Utility Allocation)
 - Reduce EEI for FY12–FY14:
(EEI Base Case) – $[(1/3) * (\text{Early Access Capital})]$

Illustrative Aggregate Impacts (\$M)

BPA's Total Capital Budget (\$M)

	2010	2011	2012	2013	2014	Total (2010- 2014)	EI % Change (FY12- FY13)
\$115	\$58	\$115	\$89	\$95	\$101	\$458	0%
\$143	\$58	\$143	\$86	\$86	\$86	\$458	-7%
\$175	\$58	\$175	\$75	\$75	\$75	\$458	-18%

Illustrative Specific Impacts (\$K)

① FY11 = \$143,000K

② FY11 = \$175,000K

2012 EEI Allocation

	2011 ECA INVOICES	BASE CASE	EQUITY IMPACT	LEVEL IMPACT
1A Relative-High	\$1,100	\$205	\$-----	① \$180
				② \$140
1B Proportional	\$ 1,100	\$875	\$875	① \$750
				② \$615
1C Relative-Low	\$ 1,100	\$1,495	\$1,495	① \$1,290
				② \$1,050

Discussion Points

- FY11 expenditures: seek to mitigate vs. let it unfold
 - Voluntary release of ECA authorization
 - BPA's on-hold actions
 - Additional actions?
- Managing to capital umbrella:
 - Merits of options?

Next Steps

- Public Interest Group meeting (8/9)
- Gather stakeholder input
- BPA
 - Considers utility and constituent feedback
 - Distributes close-out letter Shares information regarding actual FY11 expenditures and FY12+ EEI budgets (after Oct 1)

THANK YOU

APPENDIX MATERIALS

Scenario 1

\$115M in 2011

	2010	2011	2012	2013	2014	Total (2010-2014)
BPA-funded aMW	51	75	34	38	46	244
Total aMW	106	125	82	88	104	504
BPA-capital funding \$M	\$58	\$115	\$89	\$95	\$101	\$458
BPA total funding (\$M)	\$99	\$127	\$89	\$95	\$101	\$511

- Capital funding for FY10 is actual, FY12-FY14 are those provided to utilities in May, 2011.
- BPA-funded aMW includes capital, Norpac and CRC-funded savings.
- Total aMW also includes carryover (FY2012-2014; ~33aMW), NEEA, utility self-funded savings and non-programmatic savings (15aMW in FY10; 65aMW in FY11- 14).
- BPA total funding includes capital funding and CRC (FY10, FY11).

Scenario 2

\$143M in 2011

	2010	2011	2012	2013	2014	Total (2010-2014)
BPA-funded aMW	51	90	32	32	39	244
Total aMW	106	146	78	81	93	504
BPA-capital funding \$M	\$58	\$143	\$86	\$86	\$86	\$458
BPA total funding (\$M)	\$99	\$155	\$86	\$86	\$86	\$511

- BPA-funded aMW includes capital, Norpac and CRC-funded savings.
- Total aMW also includes carryover (FY2012-2014; ~33aMW), NEEA, utility self-funded savings and non-programmatic savings (15aMW in FY10; 65aMW in FY11- 14).
- BPA total funding includes capital funding and CRC (FY10, FY11).

Scenario 3

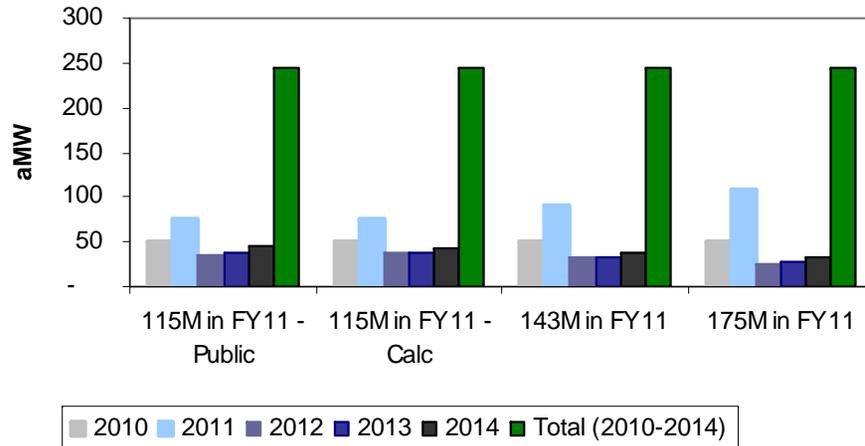
\$175M in 2011

	2010	2011	2012	2013	2014	Total (2010-2014)
BPA-funded aMW	51	108	26	27	33	244
Total aMW	106	170	70	73	86	504
BPA-capital funding \$M	\$58	\$175	\$75	\$75	\$75	\$458
BPA total funding (\$M)	\$99	\$187	\$75	\$75	\$75	\$511

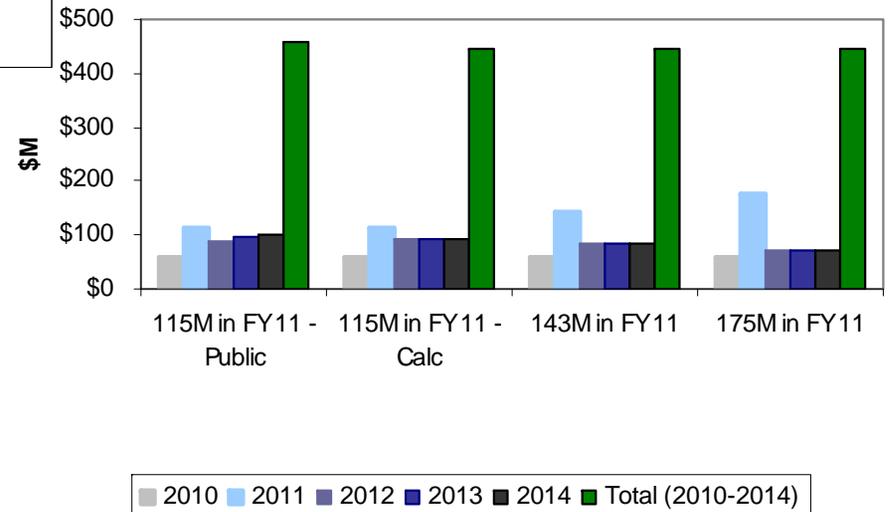
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- BPA total funding includes capital funding and CRC (FY10, FY11).

Scenario Comparisons

BPA-Funded Savings (aMW)



BPA Capital Spending (\$M)



\$M/aMW Comparison	2011	2012	2013	2014
115M in FY11 - Public	\$1.8	\$2.4	\$2.4	\$2.4
115M in FY11 - Calc	\$1.8	\$2.3	\$2.3	\$2.3
143M in FY11	\$1.8	\$2.4	\$2.4	\$2.4
175M in FY11	\$1.8	\$2.5	\$2.5	\$2.5
IPR assumption	\$1.8	\$2.3	\$2.5	\$2.5

Background: Scenario Calculations

- Savings from CRC, Norpac, Carry-over, NEEA and non-programmatic are based on best-available information and do not change in scenarios. Utilities are assumed to self-fund 25% of total program savings (CRC+Capital+Norpac+Self-funded)
- \$M from Norpac and CRC are based on best-available information and do not change in scenarios
- Average FY12-14 capital \$M is spending is calculated such that capital costs are equal to the IPR capital (\$459M)
- Average FY12-14 savings achieved from BPA capital spending is calculated by adjusting \$M/aMW such that total savings = 504aMW