



FCRPS Cultural Resources Sub-Committee FY25 Winter Quarterly Meeting Notes

Date: December 4-5, 2024
Time: December 4 - 9:00 a.m. to 5:00 p.m. PT, December 5 – 8:00 a.m. to 12:00 p.m.
Place: BPA HQ 905 NE 11th Ave, Portland, OR 97232

Attendees

Participant Name	12/4	12/5	Affiliation
Sean Hess (SCH)	x	x	Reclamation
Michael Flowers (MF)	x	x	USACE – NWD
Leslie Crippen (LC)	x	x	USACE – NWP
Collin Ray (CR)			USACE – NWS
Sarah MacIntosh (SM)	x	x	USACE – NWS
Nathaniel Perhay (NP)	x	x	USACE – NWS
Derek Beery (DB)	x	x	USACE – NWS
Scott Hall (SMH)	x	x	USACE – NWW
Jennifer Knight (JK)	x	x	USACE – NWW
Leah Bonstead (LB)	x	x	USACE – NWW
Anna Neuzil (AN)	x	x	BPA
Celia Morét Crockett (CMC)	x	x	BPA
Kelly Phillips (KP)	x	x	BPA
Michelle Stegner (MS)	x	x	BPA
Jasmine Castro (JAC)	x	x	BPA

Introductions & General Announcements

General Updates –Staff Changes, etc.

- **BPA** – No staff changes in FCRPS. Currently hiring five new staff that will work in Fish & Wildlife and Transmission. New admin will be hired soon.
- **BOR** – Tanis left and SCH is trying to pick up her workload. They are trying to fill the GCPO Archeologist position, additional Archeologists for the Columbia Cascades, Snake River, and Region Office. Erica Duvic is back as the GCPO Historian. She will assist with the Hungry Horse Dam nomination. They will be utilizing the Experienced Worker Program where a retired fed works 25 hours a week. They will be able to assist with some of Tanis' workload. SCH received feedback on the GCPO Archeologist- they recommended two Archeologists for Sec 106 and one for FCRPS.
- **Division**– Headquarters advertised a remote Tribal Program Manger position (GS14).
- **NWS**– Sydney is on a detail as Tribal Liaison at NWS.
- **NWW**– They are trying to hire at least one GS11/12 Archeologist.

Meeting Notes Review

June 4-5, 2024 – Approved

September 10-11, 2024 – Ongoing, NWS and Kelly to review by 12/13/24



Major Meetings Update

TCP Subcommittee Meeting – The attendees discussed the TCP inventory and evaluation short form for most of the first half of the meeting. The LFAs received consensus on the use of the short form among the parties that attended (OR SHPO, MT SHPO, CTUIR, Kalispel, NPT, CCT, YN). There was a Tribal breakout and they summarized what was discussed- program funding, fish accords and fish and wildlife programs vs. cultural resources program funding, and creative mitigation ideas from the Tribes. It was suggested that these issues can be discussed during the SWPA renewal. AN encouraged participants to bring up ideas again since the Program has changed, things that were rejected in the past might not be today. The group discussed how to connect mitigation to adverse effects for Contracting and Office of Counsel. Increased funding would help. There is an opportunity to discuss funding as part of the SWPA renewal negotiations.

Systemwide (SW) Meeting – AN shared the summarized SW Meeting Feedback form. Some people wished there were more Tribal reps presenting. KP added that the Groups were asked, but the planning committee didn't get any volunteers. The PMs agreed that CG presentations should have happened earlier because many people were disengaged by the third day. DB had the idea to frame each CG presentation as a poster session and assign different people projects/topics that might generate discussion. Another idea was a panel where each PM has a five-minute presentation, and the rest is left open for informal conversation and discussions. Tribal reps could join and provide input on how certain projects are working. JK likes the idea, but the challenge is getting volunteers to do this, she also noted many people in the crowd are not regular meeting participants.

Combined Joint Operating Committee Meeting – Reclamation did not fully expend their budget because they were unable to do a large-scale stabilization due to the staffing shortage. They also discussed Stipulation 16 and the use of Attachment 6. Analysis of the SWPA CRAs (Categories of Routine Activity) showed they have saved staff 16k since 2010.

Upcoming FCRPS Cultural Resources Program Executive Briefing – This briefing will be in March or April. 3Ps will schedule this soon. Staffing issues and the SWPA renewal will be topics at the briefing.

SWPA Requirements

FY24 Annual Report – Group discussed the need for the summary brochure for the Annual Report. MF reminded that it was originally BPA that requested the summary brochure. Some agreed it was nice to have, because it is something that explains the Program, but it is not required. CMC added that since it's the last 5-Year review before the SWPA ends it might be important to have it done, however a "5-Year Summary of Accomplishments" might be of more use in this case than the annual one. The Group agreed to this. **The 3Ps will individually ask their leadership about discontinuing the Annual Report one-page Summary of Accomplishments. The Group agreed to replace the Annual one-page Summary of Accomplishments with a 5-year summary.** Celia volunteered to do it for FY24 and will complete it by July. The group is postponing the decision on how the 5-Year summary can be produced moving forward. **Sean will talk to the Reclamation PAO for ability to support the 5-year summary document.**

3rd 5-Year Review of SWPA Performance – Letter out on 9/30/2024, comments due 1/1/2025.

Long-Term Program Goals & Measures

1. Status of PSPA/HPMPs – **Chief Joseph** and **The Dalles** are complete. **Hungry Horse, McNary,** and **Dworshak** have been pushed to FY25. Dworshak HPMP draft was written and is in the review process. **John Day** draft will be going out to the Group for review soon, it was kept at FY25. **Bonneville** will be kept at FY27.

2. Non-fed Inventory – **Dworshak** and **Libby** were updated as completed. **McNary** was pushed to FY25.



3. Complete National Register determinations – **Chief Joseph:** There is an ongoing discussion about the revision of the Nł̓wntk̓wtk̓w District underway. CCT prepared a draft district evaluation. USACE and BPA are discussing how best to use the document to make the determination with the THPO/SHPO. **GC Mainstem:** Continuing ongoing discussions about revision boundaries. SCH anticipates this will be resolved by the end of FY25. **GC Spokane Arm:** MS and SCH plan to have these discussions with STI soon. **Sean to bring up district discussions with STI at next GC Spokane Arm mtg.** **Payos Kuus Cuukwe:** Completed on 12/31/22. This was updated to be shown as complete. **Timíimap:** Ongoing, there are 3-4 more sites left. They should be able to complete this by end of FY25.

4. Complete mitigation/treatment for National Register eligible sites– **Lake Roosevelt:** They are behind due to lack of staffing. **Chief Joseph, Albeni, and Libby** need to update priority site lists.

5. FCRPS Product – Systemwide meeting posters to be posted on the FCRPS Program Website as long as they receive permission from the Tribes. **Michelle to check with Hungry Horse and Kelly to check with WPKK to make sure their SW poster can be posted to FCRPS website.**

6. FCRPS maintains collaborative relationships – The survey was completed in FY23. KP asked if this should be updated or changed. **March CRSC: 3Ps to ponder whether we should come up with a new metric for the Long-term goal.** Everyone agreed that the survey was not an effective tool. In the past, other ideas for collaboration included PMs attending other CGs or presenting a poster at NWAC. People were open to having a conversation about it, but AN added that they are doing the work to maintain collaborative relationships, so she does not see it as a priority. This has been shown through the SW meeting and the upcoming SWPA renewal effort. **Long-term goal #6 is complete, and we don't feel the need for it to be replaced, but it will remain there in case this needs to be re-evaluated in the future.** The 3Ps will tell leadership this long-term goal is complete at the Executive Briefing.

Day 2: Thursday, December 5, 2024

On-the-Shelf Projects

How to develop on-the-shelf projects – 3Ps wanted to discuss treatment ideas, mitigation steps, or steps towards evaluations. There are sometimes extra funds that need to be expended at the end of the FY. SM added that a challenge is the USACE contracting process takes time and invoices often aren't received before the end of the FY. Another challenge is that Tribes often have a backlog of ideas, which the agencies could contract, but there is no capacity to do the work. DB said the Albeni Falls Natural Resources Management (NRM) had some ideas: signage at different recreation sites and updating the GIS database. NRM had additional ideas that can't be done in the FCRPS Program as the treatment doesn't relate to resolving adverse effects to historic properties. Others agreed with SM that the expenditure issue is the biggest challenge. AN suggested including flexibility or options in the contracts. NP is working with KNF to increase the MIPR.

The group discussed MATOCs (multiple award task order contracts). SMH asked if BPA can do IDIQs, AN said they have not had a need to do so but can have a discussion with USACE about it. On the BPA side, the process needs to begin now if they want to expend it before the end of the year. Someone suggested obligating funds in one fiscal year knowing that the expenditure will happen the following year, but that does not solve the issue of having extra funds at the end of the FY. CMC said for her CGs they have come up with many ideas, and they agreed that if they can't expend the last 15k they have civil surveys, bathymetric data, aerial imagery, LiDAR, collection analysis, site synthesis, and scopes of works drafted and ready to go for these. Someone suggested contracting outside of the Tribe to do the work if capacity is an issue, or PM's need to ask the Tribe what the hurdles are and how they can help (ex: staffing, hiring, HR, pay). DB suggested having TPFs ready to go with DAHP+SHPO and providing funds for WISAARD. SCH said they can try doing that this year for Lake Roosevelt. AN reminded them about staff capacity as MS is the only PM for her CGs. Other ideas included: purchasing equipment, funding SHPO Programs like Built Environment, photogrammetry training, and ARPA training.



Internship Programs – What is the range of internship programs? The challenge with internships is the capacity to oversee interns. If they want to assist Tribes, it will be more than providing funds, they need to support in a different way for it to be successful. Randy Abrahamson from STIPP previously had the idea for an Archeology Field School. MF said they would need to have conversations with leadership, he foresees difficulties with funding internships. It will be difficult justifying an internship through the Tribe to USACE COs, and there are very few means for USACE to give funding to Tribes to accomplish the needed work or tasks.

BPA Tribal Education Capacity Building Grant Program – CMC shared these BPA grants for Tribes where they can award up to five a year for up to 25k per Tribe. She recommended sharing this with the Tribes in the program. Maybe AN or BPA PMs can remind the CGs in advance for next FY.

Round Robin

Libby – The Jennings signs were installed, and they are now working on highway signs for more awareness. They are hoping to get the CR Management and Big Creek Contract awarded soon. Continuing ongoing discussions on the Curation Contract with Kevin A. The LJAD is ongoing, and they are working on getting the site forms. **FY25 TPF #1: 24LN00580** – The TPF will place boulders to address camping issues and the feasibility study will be done to fix erosion to the existing stabilization. **FY25 TPF #2: 24LN00510** – Addressing the vandalism. KNF has been helpful in discussions regarding keys for gates. NRM offered large rocks if it is needed for any projects.

Albeni Falls – FY25 TPF #1: 10BR2652 – One of the treatments is to install signage in the area. Location will be determined once the CSKT discuss possible locations with their Culture Committees. **FY25 TPF #2:** (no Trinomial number yet) – This is a traditional cultural property known to one of the Tribes, and they will complete the new TCP short form for evaluative purposes. A few sites have been identified for the upcoming fiscal year TPFs, but this year, they will focus on getting consensus determinations. Regarding contracting, the USACE legal team approved the Kalispel IDIQ, and they hope to have this running by January 2025. The Site Stewardship Contract performance work statement is finished. The Coeur d’Alene Ethnographies Contract is still open for solicitation- they are having difficulties finding someone who knows French and can read cursive.

Hungry Horse – CSKT has new staff. AN and SCH will potentially do a brief 3P presentation (from the SW Meeting) for the FNF Management Staff. **FY25 TPF #1: 24FH0488** – This will be the one TPF they will focus on for FY25. The TPF is for signage, and they will try to apply the same signage at 24FH220 (specific to ATV use). MS has not received responses regarding contract invoices. AN suggested scheduling more regular contracting check-ins.

Lake Roosevelt Mainstem – CCT has new staff as well. The THPO position was advertised and is still ongoing. **FY25 TPF #1: 45FE466/353** – Rogers Bar Church is a structure within the CTR that CCT H/A would like to rehabilitate to use as a community space. Guy is verifying property ownership. If there is capacity, the other idea is interpretive signage at a location TBD along where they do the canoe journey. For the next planning meeting they will pick sites from the priority site list. CCT requested to get the FY26 contract in earlier (June) because the process of getting contracts through to Council for signature takes a long time. There was a landslide across from the mouth of Kettle River. Justin Eichelberger from NPS did a survey and did not identify anything newly exposed.

Lake Roosevelt Spokane Arm – STIPP has a new Archeologist, Brianna Gomez. **FY25 TPF #1: 45ST00011/SIR-R7-0002** – They are focusing on completing the walkway ramp repair. If there is staff capacity, MS will start drafting the Interior Lake Fishing Dock TPF. They still need to decide which site to mitigate for this idea.

Chief Joseph –FY25 TPF #1: 45OK11 and TCP – The Tribe is working on the film about Tribal members’ participation in the excavations done prior to the 1980 pool raise. **FY25 TPF #2: 45OK903** – They are working on the next steps after the stabilization assessment, which will be a phased approach to stabilization. There will also be potential data recovery for a burial feature at 45OK1 as treatment. CCT is still deciding internally if they want to proceed with this prior to hydroseeding; the only feasible recommendation from a recent stabilization assessment.



A Tribal Participation Grant is about to be awarded. Karen Capuder has moved to Tribal Territories Program and Connor Armi has taken her position.

DB shared some scientific illustrations of 45DO278 by Eric Carlson (Illustrator, Desert Archeology). PMs were impressed with Eric's work and wanted to share within their CGs. DB will have to ask CCT for permission before sharing it, it was important to CCT that they prioritized sharing it with their community first. **Group to continue discussions about Eric Carlson's product/work and what the level of interest across the system might be for similar type projects/work.**

Timiimap – They have run out of capacity to do any further work under the 5-Year IDIQ with NPT. The FY25 Workshop contract is a standalone contract instead. The cost of the NPT Contract has increased in recent years because of the Tribe's involvement in both PKC and Timiimap. **FY25 TPF #1: 10CW1** –They are planning to move the fishing rock and want to have Claire Dean do an assessment to figure out the best way to move it safely. AN asked if this could be paid for by the government purchase card but it was denied. AN suggested BPA may be able to do a sole source contract for a conservator if there was work at multiple projects. If any PM needs conservator work reach out to AN. They hope to get a contract drafted in FY25 to move the fishing rock. **FY25 TPF #2: Ethnographic Photo Project** – Mitigation for 5 TCPs. The LFAs are waiting on a Workshop deliverable that will outline this project as treatment. Regarding other treatment implementations, they currently have a contract to hold ethnographic interviews to talk about what type of treatments they want to see for cemetery site 10CW118. There is an interest to update the Visitor's Center with interpretive materials once there is NPT staff capacity. The NRM will be placing signage at the mini camps (10CW582/584, 10CW583, 10CW585, 10CW587) before the recreation season. The Dworshak draft HPMP will be out for review for the CG after the holidays. The CG received bathymetric data that had three different cross sections and people found this useful.

Payos Kuus Cuukwe – They plan to do a damage assessment for the graffiti at the Indian Memorial at Ice Harbor associated with 45WW43. Claire came out to do an assessment and provided methodology for the best way to remove it. The cost estimate was 10-12k. They were unable to choose Claire due to Contracting rules (she designed the removal and thus was unable to bid on it.) AN suggested including the removal as part of the assessment instead, others agreed. People will keep this in mind moving forward. HHRD dogs were planned to be used at 45WW00036, however NRM took issue with this. **Group to continue discussion on use of HHRD.** **FY25 TPF #1: Palus Canyon TCP Mitigation** – The CCT will be conducting shoreline patrol and monitoring at increased frequency through the recreation season within the Little Goose and Lower Monumental pools. **FY25 TPF #2: 45BN23** – This will be a phased approach to stabilization. **FY25 TPF #3: 4BN202** – This Addendum will cover the 100% design and stabilization construction/implementation.

Wana Pa Koot Koot – They have picked the priority sites for treatments for FY25 (which ones?) plus 2 backups. **FY25 TPF #1: 45KL2698** – They are trying to get Claire Dean to assist with the petroglyph relocation near The Dalles Dam. **FY25 TPF #2: 35WS217** – The stabilization was put on hold. Aside from the TPFs, they are also working on treaty fishing access near The Dalles Dam visitor center and restricting access to a Tribal cemetery. There are a total of 18 contracts going out for FY25. They are having the same challenges with NPT about capacity for ethnographic work. KP provided an update for the Elders Tour- it was a success. Tera suggested a FaceTime call with the Elders for the trail to She Who Watches, so they do not have to walk the whole trail (45KL757), and it worked great. They are planning another one for the calendar year 2025. They will try to plan the SW meeting and Elders Tour apart from each other, so they are not back-to-back. The Wind Rock is no longer an FCRPS task, but the Tribe is still working on this.

FY25 Meeting Schedule

Date	Meeting Name	Location
December 4-5, 2024	Winter-CRSC	Portland (BPA HQ)



Date	Meeting Name	Location
March 5-6, 2025	Spring CRSC	Walla Walla (NWW HQ; Castle Room)
June 4-5, 2025	Summer CRSC	Jackson Building (Elliott Bay Room?)
September 10-11, 2025	Fall CRSC	Spokane Tribal Casino?)

Action Items

Updates from 12/5/24 made in red.

Item	Assigned to	Status
BPA PMs to update FCRPS Geodatabase with consensus determinations + DOE of the keeper+ listing of the NR of eligibility since CRSO Effort.	BPA	Ongoing 12/5/24: BPA FCRPS crew to have check-in with Patrick (BPA GIS) soon.
(RE: NR determinations of eligibility) SCH, MS, and AN to discuss how DOEs are tracked for LR.	SCH, MS, AN	Ongoing 12/5/24: To be discussed after new GCPO Arch is hired.
(RE: SWPA Renewal Consultation) 3Ps to create a list that tracks when they have reached out (informal outreach) to different consulting parties and keep PMs in the loop.	3Ps	Complete
SMH will follow up on the graffiti video with NWW to potentially post on the FCRPS website.	SMH	Remove this from list but consider using this for FY25. 12/5/24: Scott can check with PKC.
MF will forward the new DAHP data sharing agreement to Jen Richman and Evan Carden to find out the implications for USACE. MF will loop in DB and Chiara McGowan. 3Ps to send the new DAHP agreement to their agency's attorneys. (AN completed)	MF, SMH	Ongoing
PMs to provide any feedback on the "Treatment List Guidance" document to AN. PMs to also submit updated Treatment list to AN by February 14 th , 2025.	PMs	Due 2/14/25
CMC to post March CRSC Notes, Libby Jennings Signage, and Updated CRSC Charter+ Corrected FCRPS Map.	CMC	Complete
Sean to talk to Reclamation PAO for ability to support the 5-year summary document. (Celia will create the 5-year summary but this can be discussed after the Annual Report)		New Due 3/5/25
Michelle and Kelly to check with Hungry Horse and WPKK make sure their SW poster can be posted to FCRPS website.		New Due 12/13/24
Sean to bring up district discussions with STI at next GC Spokane Arm mtg.		Completed 1/29/25



Item	Assigned to	Status
3Ps will individually ask their leadership about discontinuing Annual Report one-page summary.		New Due March CRSC
Kelly and NWS to review the September CRSC notes by 12/13/24. Jasmine to send Celia finalized FY24 June and September notes to by 12/16/24.		Due 12/13/24

List of Acronyms

3Ps	Program Managers
ACHP	Advisory Council on Historic Preservation
AIRFA	American Indian Religious Freedom Act
APE	Area of potential effects
ARPA	Archaeological Resources Protection Act
BIA	Bureau of Indian Affairs
BPA	Bonneville Power Administration
CCT	Confederated Tribes of the Colville Reservation
CDA	Coeur d'Alene Tribe
CG	Cooperating Group
CFS	Cubic feet per second
COR	Contracting Officer Representative
CFR	Code of Federal Regulations
CR	Continuing Resolution
CRM	Cultural Resource Management
CRSC	Cultural Resources Subcommittee
CRSO EIS	Columbia River System Operations Environmental Impact Statement
CRITPDF	Columbia River Inter-Tribal Police Department
CSKT	Confederated Salish and Kootenai Tribes of the Flathead Reservation
CTUIR	Confederated Tribe of the Umatilla Indian Reservation
CTWSRO	Confederated Tribes of the Warm Springs Reservation of Oregon
DAHPP	Washington State Department of Archeology and Historic Preservation
DFA	Direct Funding Agreement
EIS	Environmental Impact Statement
DWA	Dworshak
FAA	Federal Aviation Administration
FACA	Federal Advisory Committee Act
FAR	Federal Acquisition Regulations
FCRPS	Federal Columbia River Power System
FY	Fiscal year
GC	Grand Coulee
GCD	Grand Coulee Dam
GCM	Grand Coulee Mainstem Group
GCS	Grand Coulee Spokane Arm Group
GCPO	Grand Coulee Power Office
GPR	Ground-Penetrating Radar
FNH	Flathead National Forest
GIS	Geographic information system
HH	Hungry Horse Cooperating Group
HHRD	Historic Human Remains Detection
HPMP	Historic Properties Management Plan



HPRCSIT	Historic Properties of Religious and Cultural Significance to Indian Tribes
ICRIS	Idaho Cultural Resource Information System
IDFG	Idaho Department of Fish and Game
IDIQ	Indefinite Delivery Indefinite Quantity
IDL	Idaho Department of Lands
IDU	Intertie Development and Use
IDUPA	Intertie Development and use Programmatic Agreement
IPAC	Intra-Governmental Payment and Collection
IPNF	Idaho Panhandle National Forest
JOC	Joint Operating Committee
Kalispel	Kalispel Tribe of Indians
KNF	Kootenai National Forest
Kootenai	Kootenai Tribe of Idaho
LFA	Lead Federal Agency
LJAD	Libby Jennings Archeological District
MOA	Memorandum of Agreement
MOU	Memorandum of Understanding
NAGPRA	Native American Graves Protection and Repatriation Act
NEPA	National Environmental Policy Act
NHPA	National Historic Preservation Act
NPS	National Park Service
NPT	Nez Perce Tribe
NRHP	National Register of Historic Places
NRM	Natural Resource Management
NWAC	Northwest Anthropological Conference
NWD	USACE Northwestern Division
NWS	USACE Seattle District
NWW	USACE Walla Walla District
NWP	USACE Portland District
O&M	Operation and Maintenance Program
PA	Programmatic Agreement
PKC	Payos Kuus Cuukwe Cooperating Group
PM	Project Manager
PSPA	Project-specific Programmatic Agreement
PSU	Portland State University
Reclamation	U.S. Bureau of Reclamation
RWLAD	Rufus Woods Lake Archeological District
RM	River mile
ROD	Record of Decision
SHPO	State Historic Preservation Office (or Officer)
SOR	System Operation Review
STI	Spokane Tribe of Indians
SWPA	Systemwide Programmatic Agreement
SWRD	Systemwide Research Design
TCP	Traditional cultural property
THPO	Tribal Historic Preservation Office (or Officer)
UCUT	Upper Columbia United Tribes
USACE	U.S. Army Corps of Engineers
USFS	U.S. Forest Service
WA DNR	Washington State Department of Natural Resources
WDFW	Washington Department of Fish and Wildlife
WPKK	Wana Pa Koot Koot Cooperating Group



WS

Workshop

Yakama Nation

Confederated Tribes and Bands of the Yakama Nation

Highlight Color Key

Yellow – Action Items

Green – Consensus Decisions

Blue – Future Agenda Topics