FCRPS Cultural Resources Sub-Committee (CRSC)
Quarterly Meeting Notes

Date: December 12 & 13, 2018
Time: Day 1, 12 Dec. 8:00 a.m. to 5:00 pm; Day 2, 13 Dec. 8:00 to Noon Pacific Time
Place: Henry M. Jackson Federal Building in Seattle, WA & Conference Call

MEETING PARTICIPANTS:

Participant Name	Present	Affiliation
Aaron Naumann (AN) Note taker	Y	BPA
Greg Anderson (GA)	Y	BPA
Kevin Cannell (KC)	Y	BPA
Kelly Phillips (KP)	Y	BPA Contractor
Celia Moret-Crockett (Celia)	Y	BPA Contractor
Jennifer Bertolani (JB)	Y	BPA Contractor
Sean Hess (SH)	Y	Reclamation
Derek Beery (DB)	Y (phone)	Reclamation
Scott Hall (SMH)	Y (periodically by phone)	USACE – NWW
Liz Oliver (LO)	Y	USACE – NWP
Kara Kanaby (KK)	Y	USACE – NWS
Alaina Harmon (AH)	Y	USACE – NWS
Ashley Dailide (AD)	Y	USACE – NWS
Matthew Punke (MP)	Y	USACE – NWS
Michael Flowers (MF)	Y	USACE – NWS

DAY 1, Tuesday, December 12, 2018 (8:00 am to 5:00 pm)

1. Introductions & Announcements

- Group consensus was that in the future for these meetings: day one will start at 9:00 am, and day two at 8:00 am.
- Mike Flowers has been selected as the new Corps Division Archaeologist (Gail Celmer's backfill).
- BPA is moving Amy Homan to the Hungry Horse Project, and her first cooperating group meeting will be in Feb. 2019 as they continue to assess workload.
- CRSC may try to organize a COR training or discussion so all members can understand the other federal agencies contracting processes.

- BPA has recently hired Environment and Fish & Wildlife Executive Vice President Scott Armentrout. Tama Tochihara who was an internal contractor was hired as a historian.

2. Approval of September Mtg. Notes & Action Item Review

- The September 2018 meeting notes were accepted pending one correction by KC
- Discussion of the FCRPS Interactive Webmap was "tabled" in September 2018 for discussion at this meeting. No progress on the map has been made and thus it has been tabled again until the March 2019 CRSC meeting.
- *Action Item List Review:* the entire list contained on the handout entitled "Federal Columbia River Power System, Cultural Resources Program, Action Item Tracking System" was reviewed, with particular attention paid to the medium to high priority issues. Below is a summary of the group consensus per topic. SH is currently the keeper of this file. These points should be factored into this spreadsheet in preparation for the next meeting, as this is a living document.
- Important decision points in the Action Item review
    - The timing of future client surveys needs to be scheduled to be sensitive to end of fiscal year pressures, and it was recommended the next survey should be pushed out to 2021.
    - BPA is handling the FY2018 Annual Report, and attempting to streamline this process
    - The FCRPS interactive webmap will not be using historic pictures. It appears that the webmap is perhaps getting afield from its purpose or the mission and needs some redirection. The CRSC decided take a look at the webmap as a Beta version at the March meeting.
    - The group discussed the pros and cons of moving forward with consensus determinations vs. formal Determinations of Eligibility from the Keeper of the National Register. Perhaps this should be an issue covered at the next Systemwide meeting, as there are a range of opinions.

3. FY19 Systemwide Conference/Meeting – Follow-Up Items

- Some key observations:
    - Only the OR SHPO came to the conference/meeting. Need to think of a way to improve the level of SHPO participation, maybe a SHPO panel?
    - Identifying, retaining, and getting someone to be the keynote speaker was a big point of frustration.
    - The process should start a year in advance at least.
    - The planning committee was difficult to navigate at times, and part of that may be due to the fact nearly all meetings happened via conference call. Maybe there should be a face-to-face kick off meeting to this process.
    - The biggest take away was a concern over location, but be aware this is something that not everyone will be happy about regardless.
    - We should seriously consider the length, as it has been anywhere from one to three days long. The length should be tied directly to its purpose.

- Other things to consider brought up by the group:
    - Upper management may not travel to a location like Pendleton, OR due to its difficulty to access from an airport.
    - Reclamation and Corps must treat this as a conference, which means expenses are counted in a different way and the meeting needs to adhere to policy. Reclamation needs three different options.
    - In terms of location, should perhaps try to have it at a casino?
    - CRSC needs to consider the use of audio recordings well in advance of the next SW Meeting.

4. SWPA Requirements –Schedules & Milestones (SH)

The group reviewed some of the deliverables that are required under the SWPA and discussed the schedule for completion of these tasks.

- FY18 Annual Report (Due March 2019):
    - Production responsibilities: BPA lead for FY18 report
    - Schedule for completion –The draft report will then be assembled and should be ready for a technical review in February. Then we'll take comments and finalize in March 2019.
    - Reorganization of content: Portland District is going to put all Projects into one appendix, as is Walla Walla District. Grand Coulee has done it this way before and will continue to do so this time around.
- FY19 Annual Report (Due March 2020) – including 2nd Five-Year Review
    - This review is coming at the same time as the agencies are working on the Columbia River System Operations (CRSO) EIS.
    - SWPA indicates Project Specific PAs or Stand Alone HPMPs be developed for each project, but this has been developing very slowly. The group discussed ways to get this effort back on track. Maybe we should focus on completing PAs that have some general consistency across the different projects or almost like a PA template, and then have the individual projects but in exemptions specific to their needs.
    - The group discussed the need to consistently document use of Attachment 6.
    - Action Item: Provide agency comments on the SWPA to SH by 14 Feb. 2019.

5. Program Long-term Goals and Measures

Goal 1-APE: What is the status of BPA's approval for the WPKK APE? BPA's new VP (Armentrout) was just named, and a briefing still needs to occur before this document can be signed.

Goal 2-Complete Inventory within APE for all 14 Projects: This is compete except for at Libby which will be completed in FY19. Libby is also doing TCP work "on an as needed basis". Grand Coulee is on track for completing the inventory of accessible federal lands.

Goal 3-National Register (NR) Determinations & Determinations of Effects for High Priority Sites at all 14 Projects: Things are going well and most projects are dealing with districts. Libby is doing some re-evaluations, while Grand Coulee is moving forward four new districts.

Goal 4-Mitigation/Treatment is Complete for NR Eligible High Priority Sites at all 14 Projects:

- It was originally thought one treatment in the form of a stabilization per year would be a good benchmark. However, we are now realizing large-scale stabilization projects have a longer timeline and are expensive. We may need to shift our focus a bit and/or commission a study on the pros and cons of such stabilizations. Tribes have also indicated we should look towards other projects rather than just big stabilizations.
- Each cooperating group should decide what to prioritize, etc. the main issue is that we are finding sites, assessing them and matching the treatments to the sites. We should not be finding treatments and then sites to match them. And, we need to keeping track of the mitigation efforts by filling out the appropriate treatment plan forms.

Goal 5-FCRPS products, collections, and research are professionally presented/produced/curated, widely distributed and used by target clients:

The group discussed what product be shared on the FCRPS website, and several ideas were shared that included:

- The Burke uses WPKK collections for public display in the museum.
- Logging article from MT regarding Hungry Horse
- Posters from the FCRPS Systemwide Conference/Meeting.
- Maybe something could be done with the experimental features from Libby, or at least consider this as something for a future product to share.

Goal 6-The FCRPS and CR Program: (1) is a partnership among the 3 Agencies that efficiently and effectively meets its long-term outcomes and (2) maintains collaborative relationships between lead Agencies & stakeholders: It was decided the FY19 Systemwide Conference/Meeting feedback would be used in lieu of a client survey, and a client survey would be tentatively set for 2021.

6. **Performance Indicators (PIs), for FY19 (see FY19 FCRPS Cultural Resource Program Performance Indicators handout) (Group)**

   The group discussed the background of the PI system. The format used for cultural resources was selected because many of the other JOC subcommittees reported in similar fashion. The agencies created the FCRPS PI system to serve as a means for JOC leadership to track the work of various subcommittees of the JOC in meeting important goals. Some of the subcommittees have PIs that are based on achieving particular expenditure rates, but thus far, the CRSC has not been asked to do this.

   For the most part this PI systems has done that, but some apparent disconnects in the process, and tribes have, from time to time, expressed concern about how the PIs shape the agency priorities for this program. The ability to meet PIs often depends on programs that are outside of the control of the CRSC, especially agency acquisitions/contracting staff.

   Grand Coulee PI – 45SR20 salvage archaeology will become a treatment, so we will meet this PI soon.

7. **Columbia River Systems Operation (CRSO) EIS/106 – Update (MF, SH, KC)**

   On the NEPA side – there is a draft of the affected environment for cultural resources. At this point in the process, there is still a lot of analysis to be completed, as the Cultural Resources Team is lacking important reservoir modeling data that will inform the analysis. The analysis will include archaeological resources, TCPs, and the built environment. Meetings are taking place with the cooperating agencies. There will be a teleconference in early Jan. and then a face-to-face meeting in February. It is too early in the process to say anything definitive about mitigations. The agencies are also considering how to respond to the President's Memo from mid-October indicating that the ROD will be completed in 2020.

   On the Sec. 106 side – we have already discussed the fact Congress has not authorized the removal of the lower Snake River dams, so it is not an undertaking. The team has been discussing this issue with the ACHP. Consultation letters are being prepared consistent with this view, and they will go out to all of the current Program participants and nine new tribes.

   Sacred sites – Reclamation has a requirement they include sacred sites its EISs, so the team is working on figuring out what lands are Federal or tribal, as Executive Order 13007 is limited specifically to these kinds of lands.

DAY 2, Wednesday the December 13, 2018 (8:00am to Noon)

1. **Status of Program Documents/Initiatives**

   - **Updates to the FCRPS Handbook:** The group discussed the possibility that the FCRPS Handbook might need to be updated. There was consensus that the document may need some "basic maintenance," including meaning that someone should check the links and make sure all are functioning. It was also suggested that we may want to clarify what parties are expected to sign what documents.

   - **Treatment Plan Form updates:**

- Some cooperating groups are starting to use Treatment Plans Forms (as well as cost estimates for implementing the treatment) as a way of building up a list of projects to be completed. The cost estimates can then be used to help justify continued Program funding. The forms were originally intended to document treatments being done and the agreement between the involved parties, but this use would make them into more of a planning document.
- As a related issue, the group agreed to talk in March 2019 about the broader implications of how to address the issue of treatment, mitigation, planning and documentation.
- Decisions: The Treatment Plan Form guidance document will need to be updated to reflect the fact these forms will be good for as long as the cooperating group decides. These forms were intended to be part of the annual report, which is why they lack locational information. But remember, only the finalized ones will go into it.

- **Use of SWPA Attachment 6 – Process and Documentation Discussion**
  - There is a table in the annual report that summarizes all the actions performed at each project under Attachment 6.
  - The CRSC is looking for better tracking mechanisms, especially in those cases where there are local offices responsible for project implementation that do not have a cultural resources specialist on staff.
- **FCRPS Mail Lists:**
  - The FCRPS Cultural Resources Program maintains a series of separate mail lists: annual report mailing list, TCP Subcommittee list, Program participants (FACA) list, Systemwide Meeting list, etc.
  - The Program Managers should rotate maintenance of the mail lists as they do other tasks. The mail lists should be updated prior to sending out the FY2019 Annual Report.

2. **Project Round Robin (5 min overview each Co-op Group) (Group):**

- Payos Kuus Cuukwe (PKC)
  - 45BN52 stabilization project is underway. The project is ahead of schedule, and they are moving forward well without any or little ground disturbance.
  - The PKC discussed sharing budget information. The agencies are limited in the amount of information they can share, especially when it comes to sharing budgetary information with potential contractors. This is a part of compliance with the Federal Acquisition Regulations. The agencies will work toward developing consistency in what kinds of information can be shared.
- Albeni Falls
  - Construction at 10BR471 is moving forward. There was an issue with real estate access, but this was resolved by working with the Kalispel Tribe to access the site through their land. Wetland mats were used.
  - The group is looking to mitigate for a missing rock image panel from Fisherman's Island, and they are looking toward creative mitigation ideas.
- Hungry Horse (DB)
  - Pushing to get the Multiple Properties Determination of Eligibility (MPD) on the ethnographic trails done.

    - Survey is done until the sites are assessed/determined eligible.
- Grand Coulee Mainstem
    - 45ST437 is moving forward. It is now in contracting to discuss how it will be awarded. It will be a two-year project and multiple of millions of dollars. Everything else is looking good, and the project is ready to go.
- Grand Coulee Spokane Arm
    - 45LI377 stabilization will be starting after 43ST437 is complete in 2021, and things are moving forward. It will be a four-phase project.
    - Lots of DOEs are coming soon. Tribes are conducting testing, salvage and data recovery. There is some exciting archaeology being done, and Chris Casserino has some good ideas for archaeological studies. For example, they are building an obsidian source database and are looking to do studies on the local reservoir effect on freshwater shells.
- Libby
    - The group is looking to do some kind of treatment at 24LN1025 and 24LN1020. There will need to be some coordination with the CSKT.
    - The CSKT are excited to work on the trails study, but we are awaiting new updates.
    - The Kootenai National Forest is working towards excavating some experimental features and are looking for sites in the reservoir that have some oven features to tie in to as part of a treatment plan.
    - One of the bigger issues at Libby has been the implementation of the Corps-wide curation regionalization effort. This has prompted an assessment of the collection at Salish-Kootenai College. The CSKT do not want the collection moved from the Flathead Reservation and are in favor of the collection being ultimately deaccessioned or repatriated to the Tribe under NAGPRA.
- Wana Pa Koot Koot (WPKK)
    - The 45BN269 bank stabilization is under construction. Lesson learned: have a preconstruction meeting with the contactor and archaeological monitor to set the terms of when to stop working and what is expected.
    - The other big project is the 45KL219 stabilization, which will hopefully go this year.
    - The Dalles HPMP is in the works, and Portland District will work with the contractor to incorporate a list of exemptions.
    - A private landowner reached out to the Corps to have their property surveyed, after human remains were identified. There is a Corps flowage easement across their property, and erosion has increased. They may be looking for financial support to address the erosion. This brings up several issues related to agency work on private property.
- Chief Joe
    - Currently working with contracting to solve some issues.
    - Working on creative mitigation via a traditional plant pamphlet.
      There has been an effort to develop a site narrative process, which puts together a site history. First round has been submitted and currently being reviewed.

3. Private Property Access – Plans for future work on private land

- The agencies are considering ways to conduct inventory and projects on private lands within the project APEs. Corps flowage easements have received a lot of attention.

- At Grand Coulee, the Spokane Arm group has prioritized its efforts:
    - Priority 1) on the Spokane Reservation, the Spokane Tribe's Preservation Program is reaching out to on-reservation land holders; and
    - Priority 2) off reservation private property owners, which is going slower.
    - The agencies discussed the possibility of a public ad campaign that allows landowners to come to us, rather than us going to them through a letter or some other means.
- In the Grand Coulee Mainstem group, the efforts are still focusing on accessible federal property.