FCRPS Cultural Resources Sub-Committee (CRSC) Quarterly Meeting

Date & Time: July 10, 2019 - 8:00 a.m. to 4:00 p.m. PT/9:00 a.m. to 5:00 p.m. MT
Conference Number: 503-230-4000; access code: 212-678-598

Conference Call Notes

Notices

- This meeting was handled as a conference call.

Attendees

- Aaron Nauman (AN)
- Celia Moret-Crockett (CMC)
- Derek Beery (DB)
- Greg Anderson (GA)
- Jenna Peterson (JP)
- Jennifer Bertolani (JB)
- Kara Kanaby (KK)
- Kelly Phillips (KP)
- Kevin Cannell (KC)
- Leah Bonstead (LB)
- Liz Oliver (LO)
- Mike Flowers (MF)
- Scott Hall (SHall)
- Sean Hess (SHess)

Common Abbreviations

- APE: Area of Potential Effects
- BPA: Bonneville Power Administration
- PKC: Payos Kuus Cuukwe – group covering Corps’ Walla Walla District Projects
- SWPA: Systemwide Programmatic Agreement
- TPF: Treatment Plan Form
- WPKK: Wana Pa Koot Koot – group covering the Corps’ Portland District Projects
Introductions & Announcements

- Things are going to get busy this next year with Columbia River System Operations Environmental Impact Statement (CRSO EIS), planning the Systemwide Meeting and the 2nd Five-year SWPA review. Please be patient with each other as we try to resolve conflicting priorities.

Previous Meetings

- Approval of March 2019 Meeting notes was tabled until August because the draft notes were not yet ready.

Decisions Emerging Out of the Action Item Review

- BPA and Corps Program Managers discussed a tentative protocol for dual agency signatures on Section 106 correspondence related to the Corps projects.
  - In some instances, letters can go out with only one signature. For example, Determinations of Eligibility for historic properties on Corps lands can go out solely under District letter. A BPA signature is not required.
  - BPA and Corps Program Managers will provide additional guidance on Section 106 correspondence that will require two agency signatures soon.

Review of Program Status

Performance Indicators

- FY19 Milestone status
  - Reclamation and BPA staff to have Lebret’s treatment plan form (TPF) drafted by August 9 in service of BoR final milestone
  - Portland District/BPA need to figure out which Treatment Plan Form (TPF) to finalize (Narrows, 45KL219, 35WS217)
  - Seattle District and BPA need to reevaluate which site to stabilize. Looking into feasibility study on 10BR91
  - Chief Joseph has three or four cooperating group approved TPFs, but not signed. Goal to get them all signed by end of FY19. 45DO214 treatment will happen in FY19 or FY20.
  - BoR/BPA contract development – still under development

- FY20 Milestone development
  - The Program Managers would like to move up final program milestone to commit funds earlier in the fiscal year.
  - The group discussed the draft FY20 performance indicators, including April 1 (Q3) deadline for documents to contracting for Corps’ projects.
The Corps will reevaluate the May 31 deadline of reporting excess after the Corps Program Manager has a chance to review the budget situation.

The group discussed what level of effort is an appropriate goal for preparation of TPFs. Everyone wanted to develop something realistic.

**Program Long-term Goals & Measures – Status of FY19 Tasks**

- **#1 – APE**
  - Finalization of the APE for the Portland District Projects is awaiting Program Manager review of the letters

- **#2 – Inventory**
  - Libby still has a few hundred acres outstanding
  - Albeni is looking at how they might handle work on private lands;
  - PKC will add to August agenda
  - The agency staff will share information with each other about how they handle communications with private property owners about conducting inventory on private lands.

- **#3 – Evaluation**
  - Evaluating two to three sites per project is more complicated in cooperating groups with multiple projects than in single-project groups.
  - Again, there needs to be a balance between practicality and the need to set goals that are challenging so the Program keeps making good progress.

- **#4 – Mitigation/Treatment**
  - This issue was covered during review of the Performance Indicators.

- **#5 (Communications between agencies)** & **#6 (Communications with broader audiences)** tabled until the next meeting.

**Systemwide PA – FY19 Commitments & Schedule (Group)**

- Tabled to until the next meeting

**TCP Subcommittee Meeting – Future Mtgs. & CRSO issues**

- No firm date has been set for a TCP SubCommittee Meeting because no one has provided any agenda items.
  - LO suggested we may want to discuss with tribes deliverables for TCP mitigation and how to schedule production of those deliverables.
  - Some of the meetings in the past have been scheduled in the late fall. A November 2019 meeting would be difficult due to CRSO schedule.

**Major Program Issues**

**CRSO EIS- NEPA status; Section 106 status; Sacred Sites (MF, KC, SH)**

- Agencies have received comments from CTUIR and Yakama; Legal reviewing Agencies’ response to Yakama
- Met with Shoshone Paiute; have meeting set up with Grand Ronde
- Have had discussions with ACHP regarding tribes' questions
- There are 4 action alternatives. There is more information on CRSO.info

**Addition of new parties to SWPA – brief update**
- Shoshone-Paiute don't want to participate in the cooperating groups, which they see as minimizing their sovereignty. They will handle Section 106 consultation at the government-to-government level. Consultation with the Sho-Pai likely to focus on things like inviting them to the SW meeting, sending them copies of the Annual Report, and related Program products.

**Consultation under the SWPA with signatory and non-signatory parties**
- The group discussed if there could be potential situations where consultation would be conducted differently between signatory and non-signatory parties.

**Program Funding Issues**
- Potential systemwide prioritization of funding high cost projects
- The Program Managers briefed the staff about the possibility that we may need to follow the practice established in other JOC subcommittees and look at establishing Systemwide priorities for work.
- Additional discussion scheduled for August.

**Revisions to the Treatment Plan Form**
- Staff don't like that they are getting longer and longer.
- SH made updates to TPF, adding section 7: “Please briefly describe the history of implementation, including dates of completion of major milestones like contract award, completion of fieldwork, and contract close-out (as appropriate)”. This may have been a misunderstanding of what PKC was looking for.
- Staff are to review the draft revised TPF and provide written comments.

**Second Five-Year Review of the SWPA**
- **Schedule**
  - Based on the schedule for the 1st Five-Year Review, the Program should be moving quickly to get this going.
  - All consulting parties (including the nine additional tribes invited as part of CRSO) will get request for comments on the SWPA (see Stipulation XI. “Review of this Systemwide PA”). The nine additional tribes are now consulting parties to the SWPA.
- **Agency ideas for amending the SWPA – reminder**
  - Districts or offices that are parts of the Co-Lead Agencies are to submit comments via CRSC, rather than via letter as happened last time.
Agencies need to speak with a single voice in order to avoid confusion about our position.

- There have already been some comments about the need for additional clarity in Stipulation XVI.G.
- There have already been suggestions to amend Attachment 6

Upcoming Program Meetings
- Executive Briefing – postponed until October/November 2019
- Maybe a November TCP subcommittee meeting, depending on the development of agenda items.
- There are some conflicts with the FY20 calendar. Should be worked out after July 23 WPKK meeting.

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