FCRPS Cultural Resources Sub-Committee
2021 Fall Quarterly Meeting - Notes

Date: Wednesday and Thursday, Sept. 1 and 2, 2021
Time: Wednesday: 9:00 a.m. to 12:00 p.m., Pacific Time
Thursday: 9:00 a.m. to 12:00 p.m., Pacific Time (if necessary)
Place: WEBEX: https://usace1.webex.com/meet/michael.a.flowers

Attendees

<table>
<thead>
<tr>
<th>Participant Name</th>
<th>9/1</th>
<th>9/2</th>
<th>Affiliation</th>
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</thead>
<tbody>
<tr>
<td>Greg Anderson (GA)</td>
<td>x</td>
<td>x</td>
<td>BPA</td>
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<tr>
<td>Derek Beery (DB)</td>
<td>x</td>
<td>x</td>
<td>Reclamation</td>
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<tr>
<td>Jennifer Bertolani (JB) (leave)</td>
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<td>USACE – NWS</td>
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<tr>
<td>Leah Bonstead (LB) - notes</td>
<td>x</td>
<td>x</td>
<td>USACE – NWW</td>
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<tr>
<td>Kevin Cannell (KC)</td>
<td>x</td>
<td>x</td>
<td>BPA</td>
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<tr>
<td>Michael Flowers (MF)</td>
<td>x</td>
<td>x</td>
<td>USACE – NWD</td>
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<tr>
<td>Tara Gauthier (TG)</td>
<td>x</td>
<td>x</td>
<td>USACE – NWP</td>
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<tr>
<td>Scott Hall (SMH)</td>
<td>x</td>
<td>x</td>
<td>USACE – NWW</td>
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<tr>
<td>Sean Hess (SCH)</td>
<td>x</td>
<td>x</td>
<td>Reclamation</td>
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<tr>
<td>Sarah MacIntosh (SM)</td>
<td>x</td>
<td>x</td>
<td>USACE – NWS</td>
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<tr>
<td>Celia Moret Crockett (CMC)</td>
<td>x</td>
<td>x</td>
<td>BPA</td>
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<tr>
<td>Aaron Naumann (AN)</td>
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<td>BPA</td>
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<tr>
<td>Liz Oliver (LO)</td>
<td>x</td>
<td>x</td>
<td>USACE – NWP</td>
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<tr>
<td>Kelly Phillips (KP)</td>
<td>x</td>
<td>x</td>
<td>BPA Contractor</td>
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<tr>
<td>Jenna Peterson (JP)</td>
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<td>x</td>
<td>BPA</td>
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<tr>
<td>Matthew Punke (MP)</td>
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<td>USACE – NWS</td>
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<tr>
<td>Jeremy Ripin (JR)</td>
<td>x</td>
<td>x</td>
<td>USACE – NWS</td>
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<tr>
<td>Pei-Lin Yu (PY)</td>
<td>x</td>
<td>x</td>
<td>USACE – NWW</td>
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**Notes**

Action Items are in bold. They are summarized in a table at the end.

**Wednesday, Sep 1 9:00AM to 11:52 AM**

**Introductions & Announcements (Group)**

- Corps: JB is on leave. NWD on max telework until 3/2022, conducting review of positions. Still a temp detail at NWD Supervisor. Mission essential travel only. NWS, NWP also on max telework until 3/2022; limited travel allowed.
- Reclamation: Limited to 25% capacity but can go into office. Mission essential travel only.
- BPA: Telework currently. Agency will provide 6 weeks notice prior to any return to office. Travel for fieldwork, otherwise are teleworking.

**SWPA Requirements – Schedule & Milestones**

- Schedule (MF): Review of Schedule and Milestone Table. BPA to prepare the Annual Report this year. BOR is in charge of planning the Systemwide meeting, will begin to plan in 12/2021 (SCH), but may need to plan for Covid contingencies. All cooperating groups will be working on PSPAs/HPMPs, except Libby. For the TCP Subcommittee, the Agencies would like to have an in-person meeting with Tribes, with the Tribes to provide agenda topics. One Tribe has expressed an interest, the Agencies will need to clearly solicit agenda topics from other Tribes to move forward. **KC will follow up - Action item.** Other items on the schedule and milestones are current or several years out.
- Potential New CG (MF, KC, SMH): NWW received request from Nez Perce Tribe to form new cooperating group for Dworshak. Dworshak is a storage reservoir with large drawdown zone and many impacts and part of the Project is on the reservation. The meeting between BPA, Corps, and Nez Perce Tribe Cultural Resource Program staff is scheduled for 9/16/21
- Recent Letter from Yakama Nation (YN) (KC, MF, SCH): YN has requested government-to-government consultation. Agencies are preparing a three-agency response letter, with meeting to be scheduled between agencies and YN in the future.

**Program Status**

- Performance Indicators:
  - Review FY21 PI’s (KC): Still a couple that are outstanding for the year, preparation of Treatment Plan Forms and signatures, but hopefully will achieve these in the next month. Others are complete for the year.
  - Review upcoming FY22 PI’s (Group):
    - Discussion of the verbiage of PI 1, which covers the preparation of two treatment plan forms per Corps cooperating group. There have been different interpretations across cooperating groups regarding the meaning of two sites and two treatments. Does a treatment that is implemented to address impacts at multiple sites meet the performance indicator? A goal when the PI was changed in 2019 was to increase the numbers of treatments and to help justify the budget. The two separate treatments as written in the PI’s is a difficult goal to meet for cooperating groups with one reservoir and a smaller budget (e.g., Libby). Language changed to "Complete a minimum of two separate treatment planning activities for a minimum of two NRHP eligible properties identified by each cooperating group." Other minor edits to the document were accepted.
- Brief discussion of PI 4 regarding allocation/reallocation of BOR funds. It would be difficult to include expenditure rate as a PI given the budget management tools available.

- Long term Goals for FY22.
  - HPMP/PSPA: The document for Chief Joseph is in draft and comments received are being addressed; the final is being sent out this month to consulting parties (CMC). The Dalles and McNary are in progress.
  - Collaborative relationship survey (SCH): No work currently, to be addressed in FY22.
  - Directions to Complete TPFs: Received comments from LO, CMC, AN on the existing forms. MF will review and incorporate comments and send out a new version – Action Item.

**Update on FCRPS Handbook revisions**
- Last year, the Program Managers reviewed the Handbook to identify sections that need revision and created a tracking table. One goal was to make it smaller, partially through removing redundancies, though in the end the document will likely be the same size, as there are many historical documents in the text. **The revised draft will be provided to the CRSC for review, and other changes can be suggested by the group** – Action Item. The 3Ps will continue work on it during FY22.
- **FACA letter:** Kevin will distribute FACA list to CRSC – Action Item. BIA still wants to be a participant in the group but limited to certain cooperating groups and areas.

**Thursday, Sep 2 9:00AM to 11:50 AM**

**Agency Roles & Responsibilities – Rotation of Duties for FY22 (KC, SH, MF)**
- Rotates every year in a certain pattern, divided between BOR, BPA, and Corps. **The FCRPS consulting party survey will need to be assigned, to be discussed later** – Action Item.

**Project Round Robin**
- Hungry Horse (DB, JP): PSPA in progress, looking for signatures by the end of the calendar year, but need to engage Montana SHPO with draft. CKST to prepare NRHP documents for historic logging sites, TCP work in progress. Site monitoring was conducted this year, but early drawdown made things difficult. Mitigation planning in progress. Preference for no data recovery is formalized in HPMP, PSPA. Attachment 6 routine activities in PSPA are similar to Systemwide PA, with some minor changes.
- Grand Coulee Mainstem (DB, GA): Reservoir was not drawn down to normal low levels, which limited issues that are seen during normal years. A significant feature was found eroding from bank at 45ST1111 above high water mark. Planning for data recovery. Beginning planning for PSPA for Lake Roosevelt, which will have a facilitator. Examining priorities for mitigation, stabilization, and alternative/creative ideas. Contractor is preparing draft of synthesis of inventory work, another task is a story map for Mainstem APE, ongoing TCP documentation.
- Grand Coulee Spokane (DB, AN): Ongoing 3-year stabilization project at 45LI377, Phase 1 being finished, Phase 2 beginning, going well. Has been interesting to see difference in costs with large contractor with heavy equipment versus small contractor. Because small contractors take longer to build things, this may lead to greater costs on Agency side because of the extended period of needing to have an inspector on site. Data recovery in progress, and STI archaeologists are finding that shell and charcoal radiocarbon dates have about 2,000 year difference with marine reservoir effect. Synthesis of tested sites is ongoing; another report is a synthesis of prior inventories.
• Chief Joseph (CMC): HPMP has been updated from 2009 draft, to be completed by end of FY. CCT working on story map for a site that was excavated multiple times, also working on advanced rock image site inventory. Corps is installing signage at a site that is being impacted by recreation. Exploring treatment ideas for other sites. TCP and traditional plant work are ongoing.

• Libby (SM): Sarah met with the CSKT in August outside of the quarterly meetings to discuss the progress of current contracts and to discuss contract ideas for FY22. The 4th quarterly meeting was held virtually. One goal is to work with the NRM at Libby to collaborate on projects together that will benefit the recreational area around Libby. The group has been working on a long-term goal to install ARPA signage and information signs in the Libby-Jennings district. The signs about the historic signs have been printed. We are waiting on the CSKT to provide information about the Kootenai’s cultural perspective on the Jennings area. Long term planning for 24LN510, the site is experiencing vandalism and high recreational use. A treatment plan form was developed for this site in 2010. The goal is to update the treatment plan form and initiate a monitoring plan between Memorial Day weekend and Labor Day weekend to protect the pictographs. For a partial mitigation to one of the sites, we are also working to establish a cultural training for the youth, so the CSKT have an additional platform support to keep the youth close to their culture and heritage.

• Albeni Falls (JR, KP): Completed 10BR91 bank stabilization, went smoothly. Treatment ideas in planning, had looked at education ideas, but now shifting to maintenance of prior stabilizations (10BR90 and 10BR111) to meet the PI archaeological sites. For future treatment, Tribal partners in cooperating group have expressed interest the Corps facilitating boat trips for Tribal members to water access only TCPs. Planning is moving forward for asking private landowner permission to access easements within APE for historic property surveys. Real Estate division will be working on researching landowners, mailing letters and engagement with landowners.

• Payos Kuus Cuukwe (CMC, SMH): Ongoing workshop, site visit, and monitoring contracts, held many virtual meetings during FY21. Encroachments, specifically at McNary, discussed at workshops and with leadership. Old signage, particularly 3rd party signs, have been a topic of discussion. PSPA and HPMP for McNary in progress, going out for review in October. Awarded contract for facilitator for next 5 years. Contractor deliverables received for survey and ethnographic work. The 45FR14/101 synthesis, rock imagery documentation, educational outreach work is ongoing. Adjacent lands survey on property owned by WSU is in planning stages.

• WPKK (GA): Fence installation contract to be awarded at John Day in order to protect sites from encroaching cattle. Site priority list has been reviewed and updated by Tribes, includes sites and some TCPs. Archaeological site information is considered confidential under Oregon State law, but TCP information does not currently have the same level of protection. HPMP development for The Dalles, has been through one review by WPKK, and revised draft in preparation. Identifying non-Corps lands for inventory at Bonneville, focusing on a few areas comprising about 240 parcels/land owners to be contacted. TCP monitoring contract in progress.

Curation related definitions (MF, SM, SCH)
• Libby collection housed at CKST. Corps MCX-CMAC working with contractor to inventory collections relating to NAGPRA request. Collections from multiple agencies are housed there, and definitions of curation terminology vary by agency. Would be nice for the agencies to all be on the same page. DOI has robust department-wide standards, Departmental Manual 411 – Museum Property Management Handbook (DM-411) (https://www.doi.gov/museum/policy/DOI-Handbooks). DOI considers collections
from US government land to be federal property, and Scope of Collections Statements helps to identify if the property should be made “museum property.” Corps does not have the same set of standards, MCX provides that expertise. The Corps regionalization process does not incorporate a standard set of terms. The Veterans Curation Program may have some information available (AN). This is a complex issue and will take further discussion, \textit{add to December Agenda – Action Item}.

\textbf{Review Old and New Action Items}
- Set FY22 Meeting Dates: December 14-15, 2021 (WebEx); March 8-9, 2022 (WebEx), June 14-15, 2022 (location tbd); Sept 7-8, 2022 (location tbd)
## Previous Action Items:

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<th>Item</th>
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<tr>
<td>3Ps will update the Summary Sheet [SWPA Commitment tracking] and distribute to CRSC by end of June</td>
<td>ASAP - Completed 9/1/21</td>
</tr>
<tr>
<td>MF will distribute the Program Manager Roles &amp; Responsibilities spreadsheet to CRSC by end of June.</td>
<td>ASAP - Complete</td>
</tr>
<tr>
<td>MF/KC will send the FY22 Performance Indicators spreadsheet to the CRSC with revised language (regarding PI #1) by 2 weeks before September CRSC.</td>
<td>September CRSC – Complete, discussed 9/1</td>
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<td>PMs to provide comments on the revised PI #1 language by September CRSC.</td>
<td>September CRSC – Complete, discussed 9/1</td>
</tr>
<tr>
<td>3Ps to provide clarifying language regarding Long Term goal #3.</td>
<td>ASAP – Complete, updated with PI 1 language</td>
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<tr>
<td>Add “Directions to Complete TPFs” to September CRSC Agenda</td>
<td>September CRSC – Complete, reworked document, MF to send out revised language by 10/31</td>
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<tr>
<td>SH to send out comments received on v6 of the Directions to CRSC. 3Ps to distribute most recent version of TPF to CRSC (using dates on forms not version numbers).</td>
<td>ASAP – Complete, was sent and received comments</td>
</tr>
<tr>
<td>Group to share ARPA sign examples with CRSC</td>
<td>ASAP – complete, received examples during meeting or immediately following</td>
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<tr>
<td>Group to send FY22 mtg dates to KP who will update and distribute FCRPS Calendar</td>
<td>ASAP - Ongoing</td>
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## Action Items from this Meeting:

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<tr>
<th>Item</th>
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<tr>
<td>KC will solicit feedback from Tribes regarding their desire to participate in a TCP subcommittee meeting regarding TCP treatment and methods. Request additional agenda topics that the Tribes would like to discuss at the subcommittee meeting. Will begin discussion at co-op meetings.</td>
<td>Update at December CRSC</td>
</tr>
<tr>
<td>MF will review and incorporate edits to the directions to complete TPF and send out a new version</td>
<td>MF to send out revised language by 10/31</td>
</tr>
<tr>
<td>The FCRPS consulting party survey will need to be assigned to a P, to be discussed later, assigned to SCH</td>
<td>To be discussed during 9/13 Program Manager call</td>
</tr>
<tr>
<td>Add curation related definitions discussion to December meeting agenda</td>
<td>Assigned to SCH, by 11/1 with draft agenda</td>
</tr>
<tr>
<td>Distribute FACA List</td>
<td>Complete - KC sent 9/1</td>
</tr>
<tr>
<td>Send FCRPS Handbook Revision table to CRSC for review and additions</td>
<td>Assigned to KC</td>
</tr>
<tr>
<td>Discuss Curation Related Definitions</td>
<td>Add to December agenda, SM will reach out to VCP and find what resources are available, and share</td>
</tr>
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- Next meeting – December 14-15, 2021