



## FCRPS Cultural Resources Sub-Committee FY25 Spring Quarterly Meeting Notes

**Date:** March 5-6, 2025  
**Time:** March 5: 9:00 am to 5:00 pm PT, March 6: 8:30am to 12:00pm PT  
**Place:** USACE Walla Walla District Office, 201 N 3rd Ave, Walla Walla, WA 99362

### Attendees

Participant Name	3/5	3/6	Affiliation
Sean Hess (SCH)	x	x	Reclamation
Michael Flowers (MF)	x	x	USACE – NWD
Leslie Crippen (LC)	x	x	USACE – NWP
Collin Ray (CR)			USACE – NWS
Sarah MacIntosh (SM)	x	x	USACE – NWS
Nathaniel Perhay (NP)	x	x	USACE – NWS
Derek Beery (DB)	x	x	USACE – NWS
Jacques Kerkhove-Peltier	x	x	USACE - NWS
Scott Hall (SMH)	x	x	USACE – NWW
Jennifer Knight (JK)	x	x	USACE – NWW
Leah Bonstead (LB)	x	x	USACE – NWW
Anna Neuzil (AN)	x	x	BPA
Celia Morét Crockett (CMC)	x	x	BPA
Kelly Phillips (KP)	x	x	BPA
Michelle Stegner (MS)	x	x	BPA
Jasmine Castro (JAC)	x	x	BPA

### Introductions & General Announcements

*General Updates –Staff Changes, etc.*

- Reclamation – Several staffing changes: David Denton (Acting Deputy Regional Director for O&M), Craig Parker (Acting JOC Lead), Stephanie Utter (Acting GCPO Manager). No Cultural Resource staff in Grand Coulee or Ephrata Field Office.
- BPA – Lost three probationary employees and three job offers were rescinded due to the hiring freeze. Katie Tipton left her position. They are down seven people in EH.
- NWD – NWD is working on getting remote workers back in the office.
- NWP – Working on hiring the Tribal Liaison.
- NWW – Return to office has been squared away, there is no probationary staff.
- NWS – Nothing to report.

### CRSC Notes Update

*Review and approval of past CRSC Notes*

September 10-11, 2024 – Approved and final sent on 12/12/25.



December 4-5, 2024 – Ongoing. Group approved the notes, JC to finalize after NWS edits.

## FY24 Annual Report

### *Status update and coordination*

Comments were received from FY24 Annual Report review. Once the transmittal letter is signed it goes to BPA then Reclamation. The BPA FCRPS Cultural Resources website should be back up in a few weeks. At the last CRSC they discussed discontinuing the Annual Report one-page summary document. BPA leadership said it was not needed. **There was a consensus to discontinue the Annual Report One-Page Summary.** They will continue the Five-Year Summary, CMC will work on it in June.

## Third Five-Year Review

### *Plan for response and status*

The 3P's plan moving forward is to finalize the comments matrix. 3Ps will schedule an in-person meeting with CTUIR, after which they will send a written response to their comments, as requested. They received comments from the ACHP after the due date, the 3Ps will discuss this at the next check-in.

## Covering Costs for Participation in Group Meetings

### *Review of consistency between CGs*

There was discussion between USACE groups about which attendee costs are covered by a contract, such as NWWs Spring Workshop contract. For the BPA Participation Grants, BPA pays for up to two people per Tribe unless a Tribe specifically says they only need it for one person. KP added that each of the Tribes have different indirect rates which affect the cost.

## Long-term Goals and Measures for FY25

**1. Status of PSPA/HPMPs – John Day HPMP:** This is on track, WPKK is reviewing, and comments are due 3/21/25. There will be a comment matrix or a response to any comments. Expected to complete in FY25. **Dworshak:** In formal draft review period, NPT drafted most of it. They will discuss any comments at the next CG Meeting. Expected to complete in FY25. **Lake Roosevelt PSPA:** Working with the Facilitator on this has been helpful. DAHP does not want to sign documents with 20-year terms because DAHP does not want agreement documents lingering with unfulfilled stipulations. **McNary:** There is a table of requirements indicating what was recently added in order to make it a stand-alone HPMP, and USACE and BPA policy and office of council are in the midst of reviewing the updated draft. NRM and Operations need to review it. Expected to finalize and complete by FY25. **Hungry Horse:** Everyone except CSKT has signed the PSPA. Still working on how to word the HH PSPA amendment to address CSKT concerns about museum property ownership in the PSPA. There is revised language, but it needs to be run by CSKTs Attorneys and their two culture committees. **Albeni Falls:** On schedule to be completed by FY26. **Lower Snake River:** This one should be simple once McNary and Dworshak are finished. **Bonneville:** On track for FY27. **Libby:** Complete. KP asked about the review clause in the Libby PSPA and if there needs to be some kind of documentation completed showing it is complete.

**Future Agenda Topic – Reclamation, BPA, and NWS to discuss the HPMP five-year review clause offline. Bring up in GCS, GCM, and Hungry Horse.**

**6. FCRPS maintains collaborative relationships** – There was a previous CRSC discussion about other ways to measure “maintain collaborative relationships.” SCH said that they receive good feedback from the Five-Year reviews and Annual Report comments. **Overall, the Group agreed that they are in a place where they can maintain collaborative relationships with participants in the Program without needing to do a separate survey.**

## SWPA Renewal Process

### *Project Manager Status report*



AN asked that the Group brainstorm ideas for a new name for the “SWPA Renewal.” Let her know if you have any thoughts. The Facilitation Kick-Off was 2/13/25, the Executive Briefing is 5/8/25, and the SWPA Kick-Off Meeting is 7/29/25. The Facilitators will be conducting situation assessment interviews, if anyone has any questions direct them to the 3Ps. At the Executive Briefing, only the 3Ps will attend and they will help get leadership prepared for the SWPA Kick-Off Meeting.

**Action Item – Mike, Anna, Kelly to brief Leslie on past discussions regarding additional participants in the Program.**

## Miscellaneous Topics

Topics to bring up with CSKT during the upcoming Interagency Meeting in April 2025 –

- Hungry Horse PSPA language regarding curation of museum property
- Traditional Living Camps/ Tribal Heritage Camps
- Mitigation ideas
- Asking Culture Committee what is important to them, what projects are they interested in working on?
- Ask how to help facilitate Elders Advisor Positions in the future

Conservation/Restoration of Rock Images – The plan is for USACE District staff to provide DB with rock image work needs over the next few years by 1st week of June 2025. DB will then take that information and develop a possible sources sought, which will solicit information from possible contractors about their availability. After the sources sought, DB would develop a SATOC (Single Award Task Order Contract) or MATOC (Multiple Award Task Order Contract) that would accomplish the work. DB would work on this process primarily in June/July. USACE would be handling the contracting.

**Action Item – USACE District staff to provide DB with rock image work needs over the next few years by 1st week of June 2025.**

Creative Mitigations – The Group reviewed the list of proposed actions and discussed whether these were accomplishable. SCH was curious about the Traditional Living/Tribal Heritage Camp aspect. Public Outreach for Stewardship of USACE Lands contract was discussed as a way to characterize this type of mitigation for adverse effects to a historic property. The Traditional Living/Tribal Heritage Camp idea may work better for program needs if the public education takes place on the USACE-managed lands. Another idea is if Tribes involve resources that are collected on USACE lands for things like Long Houses or First Foods. AN mentioned that a lot of the challenges are about connecting the treatment to a benefit. AN suggested creating a list of past successful creative mitigations so to base new projects off of those previous successes. Sarah added that the Kalispel IDIQ [Indefinite Deliverable/Indefinite Quantity] was approved by Contracting, which had a CLIN specifically for small-scale mitigations that could be used for creative mitigations. They will keep the list of Proposed Actions updated as they move forward and keep track of successes.

## Day 2: Thursday, March 6, 2025

### Program Guidelines and Issues

Survey of private lands and requesting access letters –

There was a discussion about changing the method of reaching out to private landowners to gain access for historic property inventories within the FCRPS APEs. Many agreed that requesting access letters in big batches has proven ineffective and is not an efficient use of Program funds. They brainstormed other ways to make the effort to inventory the APE on state, municipal, university, and private lands. Some ideas included: public announcements from a District or NRM office, reach out to Historical Societies, or working with universities. AN added that BPA will have USACE and Reclamation take the leads as landowners. She recommended making sure they have consistent messaging to notify consulting parties about this decision. In summary, the Group agreed that



they are not giving up the effort for private lands historic property inventory. They will need to have further discussions, take a long-term perspective, and look at different ways to more efficiently accomplish inventory on private land. **Action Item – 3Ps to discuss next steps on the new inventory approach on private land/ clarify talking points for CGs.**

Executive Order 14156 “Declaring a National Energy Emergency” and recent input from ACHP – SCH does not have any current information but as soon as he does, he will update the Group, especially as it effects the LR PSPA.

Program lexicon – There was discussion about changing “Cultural Resources” to “Historic Properties.” 3Ps suggested that PMs use the same language from the NHPA Section 106 implementing regulations at 36 CFR 800 in their SOWs.

Idaho SHPO Eligibility Issue – AN explained that ICRIS (Idaho Cultural Resource Information System) does not have a way to enter data for a site without having to state if it is eligible or not. The only way to find out if there is a formal determination of eligibility is to go through the narrative sections of the site forms. When ID SHPO discussed this with Albeni CG, they stated that funds were needed to support this change. This could potentially be done using extra Program funds if they need to be expended. If Albeni Falls CG is interested, they can fund ID SHPO and use this as a treatment. SM will try to get Chris (ID SHPO) to join the next Albeni Falls Fall Technical Meeting and bring up this idea.

**Future Agenda Topic – (Albeni Falls) Discussion about funding ID SHPO to make changes to ICRIS eligibility options.**

## Round Robin

**WPKK – FY25 TPF 35WS217** – The group is having discussions about public involvement. 35WS221 was a FY24 TPF and they are now reassessing this, they were only able to complete one of three actions for this previous treatment. **FY25 TPF: 45KL2698** – They are working on planning the April Site visits where Claire Dean will attend to assess the petroglyph for relocation.

**PKC** – They had the Individual Tribal Meetings in February and something that was discussed in all the meetings were concerns of not being able to carry out creative mitigation due to USACE Contracting restraints. The Spring Workshop is in March, and the Group will begin an optional Interest Based Problem Solving Exercise for Ice Harbor Indian Memorial. The Group will discuss long-term management and signage. **FY25 TPF: 45BN23** – This will be a phased approach to stabilization. **FY25 TPF: Palus Canyon TCP w/CCT** – This is for increased shoreline monitoring within the Lower Monumental Project. **FY25 TPF: 45BN202** – The Group reviewed alternatives for stabilization options for the final design. The Group agreed that for the Twin Sisters TCP area, CTUIR will do some inventory and imagery work. The area Twin Sisters. Twin Sisters is owned by Walla Walla County and the Group has been trying to work with them to address the recreational impacts (graffiti to an important TCP).

**Timiimap – FY25 TPF: 5 TCPs/HPRCSTs Ethnographic Photo Project** – NPT is figuring out who to interview for this project, everyone is excited for how this will turn out. They might do a Story Map out of the data collected. The HPMP draft is ready to go and will be sent out for official review soon. **FY25 TPF: 10CW1** – NPT might look into subcontracting for the relocation of the fishing rock to the Tribally-managed Fish Hatchery below the dam. **FY25 TPF: 10CW639** – The Group agreed to pursue signage by the end of the year if they do not come up with other ideas by then.

**Chief Joseph** – The work at 45DO278 per the FY24 TPF was completed and CCT is happy with the results of the scientific illustrations. USACE will install signs at 45DO193 at the end of March. The 45OK170 pictograph has vegetation against the panel, and USACE will meet Tribal Archeologists at the site to plan the vegetation removal. Three TPF efforts outlined in TPFs were completed this year- which is a huge accomplishment. No real change in the current FY25 TPFs being drafted. USACE and BPA are putting the RWLAD Nŋwntkʷitkʷ rewrite on hold, they will have further discussions about other ways to meet the long-term goals for site determinations of eligibility.



**Mainstem** – The reservoir forecast is similar to last year, there will be limited access for data recovery and site condition monitoring. MS is working to provide some flexibility in the contract for that. Officer Allman (CRITPD) is coordinating an ARPA training. At the Technical Meeting in March, they will discuss the Whitestone and Lakes Villages District. They are planning site visits in April. They are working on interpretive signs at Old Keller.

**Spokane Arm** – A big concern of this CG is the Columbia River Treaty and how they would respond to any deep drawdowns with management. STI is working on a planning document to be able to respond to these situations with the CRT. **FY25 TPF: 45ST00011/SIR-R7-0002** – A Reclamation PM needs to be assigned to this project before they can move forward. SCH will ask Gia DiMaggio to assist with the Spokane Arm BSI Contract. Reclamation was able to hire someone through the Experienced Worker Program (Francoise Sweeney) and they can assist with deliverable review. The Group is also interested in more HHRDD work.

**Hungry Horse** – **FY25 TPF: 24FH0488** – They will visit this site during the May site visits to figure out where to place the signage. SCH and AN are inviting the Hungry Horse Dam Manager. One of the long-term goals at 24FH0220 is converting it to a fee site. One of the MOAs was to develop a video suitable for the Visitors Center. at Hungry Horse Dam. The MOA requires that it includes logging history and an Indigenous perspective.

**Albeni Falls** – **FY25 TPF: 10BR1654**– There is a HPRCSIT associated with the landscape around the Dam that will need to be documented in ICRIS. 10BR2652 was previously treated in FY24, but a new adverse effect was recently identified and will be written up in a TPF for FY25. For both treatments, the Cooperating Group will be developing signage to install in the project area. The Kalispel Tribe has helped to identify sites with adverse effects that could be written in a TPF for FY2026. Outside of TPFs, the Kalispel IDIQ was recently awarded, and then a site stewardship contract will be awarded soon to the CSKT. The IDIQ for the CSKT historic properties management assistance contract won't be awarded until FY26, but SM will start drafting it soon. It will likely focus on ethnographic work.

**Libby** – The Big Creek Monitoring Contract will go out soon, the deadline is 4/14/25. Work continues on the LJAD Contract with Hope Archeology. TCP 24LN2430 has been sent to MT SHPO for concurrence. **FY25 TPF: 24LN00580**- They will do a feasibility study and will place boulders. **FY25 TPF: 24LN00510**: There is new vandalism, and they are working on figuring out the best way to get someone out there to remove it, please see the discussion about the SATOC/MATOC for rock art conservation from yesterday.

## FY25 Meeting Schedule

Date	Meeting Name	Location
<del>December 4-5, 2024</del>	<del>Winter CRSC</del>	<del>Portland (BPA HQ)</del>
<del>March 5-6, 2025</del>	<del>Spring CRSC</del>	<del>Walla Walla (NWW HQ; Castle Room)</del>
June 4-5, 2025	Summer CRSC	Moved to WebEx
September 10-11, 2025	Fall CRSC	Spokane Tribal Casino?)

## Action Items

Item	Assigned to	Status
BPA PMs to update FCRPS Geodatabase with consensus determinations + DOE of the keeper+ listing of the NR of eligibility since CRSO Effort.	BPA	12/5/24: BPA FCRPS crew to have check-in with Patrick (BPA GIS) soon (meeting is on 3/10/25)  Ongoing



Item	Assigned to	Status
(RE: NR determinations of eligibility) SCH, MS, and AN to discuss how DOEs are tracked for LR.	SCH, MS, AN	Ongoing 12/5/24: To be discussed after new GCPO Arch is hired.  Check in Spring FY26 CRSC.
MF will forward the new DAHP data sharing agreement to Jen Richman and Evan Carden to find out the implications for USACE. MF will loop in DB and Chiara McGowan. <del>3Ps to send the new DAHP agreement to their agency's attorneys. (AN completed)</del>	MF, SMH	Due 6/5/25  Ongoing
PMs to provide any feedback on the "Treatment List Guidance" document to AN. PMs to also submit updated Treatment list to AN by 3/21/25	PMs	Due 3/21/25  Ongoing
<del>Sean to talk to Reclamation PAO for ability to support the 5-year summary document. CMC to create the 5-year summary by the summer CRSC meeting.</del>		Remove SCH Action Item Due 6/5/25
MS and KP to check with Hungry Horse and WPKK make sure their SW poster can be posted to FCRPS website.		Complete
SCH to bring up district discussions with STI at next GC Spokane Arm mtg.		Due next GCSA Mtg (4/23/25)
3Ps will individually ask their leadership about discontinuing Annual Report one-page summary.		Complete
KP and NWS to review the September CRSC notes by 12/13/24. JC to send CMC finalized FY24 June and September notes to by 12/16/24.		Complete
3Ps to discuss next steps on the new inventory approach on private land/ clarify talking points for CGs.	3Ps	3/10/25
Group to provide DB with rock image work needs over the next few years by 1st week of June 2025.	Group	Due 6/2/25
Mike, Anna, Kelly to brief Leslie on Program history.	MF, AN, KP, LC	Due 6/5/25

## List of Acronyms

3Ps	Program Managers
ACHP	Advisory Council on Historic Preservation
AIRFA	American Indian Religious Freedom Act
APE	Area of potential effects
ARPA	Archaeological Resources Protection Act



BIA	Bureau of Indian Affairs
BPA	Bonneville Power Administration
CCT	Confederated Tribes of the Colville Reservation
CDA	Coeur d'Alene Tribe
CG	Cooperating Group
CFS	Cubic feet per second
COR	Contracting Officer Representative
CFR	Code of Federal Regulations
CR	Continuing Resolution
CRM	Cultural Resource Management
CRSC	Cultural Resources Subcommittee
CRSO EIS	Columbia River System Operations Environmental Impact Statement
CRITPDF	Columbia River Inter-Tribal Police Department
CSKT	Confederated Salish and Kootenai Tribes of the Flathead Reservation
CTUIR	Confederated Tribe of the Umatilla Indian Reservation
CTWSRO	Confederated Tribes of the Warm Springs Reservation of Oregon
DAHPI	Washington State Department of Archeology and Historic Preservation
DFA	Direct Funding Agreement
EIS	Environmental Impact Statement
DWA	Dworshak
FAA	Federal Aviation Administration
FACA	Federal Advisory Committee Act
FAR	Federal Acquisition Regulations
FCRPS	Federal Columbia River Power System
FY	Fiscal year
GC	Grand Coulee
GCD	Grand Coulee Dam
GCM	Grand Coulee Mainstem Group
GCS	Grand Coulee Spokane Arm Group
GCPO	Grand Coulee Power Office
GPR	Ground-Penetrating Radar
FNF	Flathead National Forest
GIS	Geographic information system
HH	Hungry Horse Cooperating Group
HHRD	Historic Human Remains Detection
HPMP	Historic Properties Management Plan
HPRCISIT	Historic Properties of Religious and Cultural Significance to Indian Tribes
ICRIS	Idaho Cultural Resource Information System
IDFG	Idaho Department of Fish and Game
IDIQ	Indefinite Delivery Indefinite Quantity
IDL	Idaho Department of Lands
IDU	Intertie Development and Use
IDUPA	Intertie Development and use Programmatic Agreement
IPAC	Intra-Governmental Payment and Collection
IPNF	Idaho Panhandle National Forest
JOC	Joint Operating Committee
Kalispel	Kalispel Tribe of Indians
KNF	Kootenai National Forest
Kootenai	Kootenai Tribe of Idaho
LFA	Lead Federal Agency
LJAD	Libby Jennings Archeological District
MOA	Memorandum of Agreement
MOU	Memorandum of Understanding



NAGPRA	Native American Graves Protection and Repatriation Act
NEPA	National Environmental Policy Act
NHPA	National Historic Preservation Act
NPS	National Park Service
NPT	Nez Perce Tribe
NRHP	National Register of Historic Places
NRM	Natural Resource Management
NWAC	Northwest Anthropological Conference
NWD	USACE Northwestern Division
NWS	USACE Seattle District
NWW	USACE Walla Walla District
NWP	USACE Portland District
O&M	Operation and Maintenance Program
PA	Programmatic Agreement
PKC	Payos Kuus Cuukwe Cooperating Group
PM	Project Manager
PSPA	Project-specific Programmatic Agreement
PSU	Portland State University
Reclamation	U.S. Bureau of Reclamation
RWLAD	Rufus Woods Lake Archeological District
RM	River mile
ROD	Record of Decision
SHPO	State Historic Preservation Office (or Officer)
SOR	System Operation Review
STI	Spokane Tribe of Indians
SWPA	Systemwide Programmatic Agreement
SWRD	Systemwide Research Design
TCP	Traditional cultural property
THPO	Tribal Historic Preservation Office (or Officer)
UCUT	Upper Columbia United Tribes
USACE	U.S. Army Corps of Engineers
USFS	U.S. Forest Service
WA DNR	Washington State Department of Natural Resources
WDFW	Washington Department of Fish and Wildlife
WPKK	Wana Pa Koot Koot Cooperating Group
WS	Workshop
Yakama Nation	Confederated Tribes and Bands of the Yakama Nation

## Color Key

**Yellow** – Action Items

**Green** – Consensus Decisions

**Blue** – Future Agenda Topics