



## FCRPS Cultural Resources Sub-Committee FY25 Fall Quarterly Meeting Notes

**Date:** September 10, 2025 - 9:00 a.m. to 4:00 p.m., Pacific Time  
September 11, 2025 - 8:30 a.m. to 12:00 p.m., Pacific Time  
**Place:** Virtual only

### Attendees

Participant Name	9/10	9/11	Affiliation
Marielle Black (MB)	x	x	Reclamation
Michael Flowers (MF)	x	x	USACE – NWD
Leslie Crippen (LC)	x	x	USACE – NWP
Sarah MacIntosh (SM)	x	x	USACE – NWS
Sydney Kerkhove-Peltier (SKP)	x	x	USACE – NWS
Derek Beery (DB)	x	x	USACE – NWS
Scott Hall (SMH)	x	x	USACE – NWW
Jennifer Knight (JK)			USACE – NWW
Leah Bonstead (LB)	x	x	USACE – NWW
Anna Neuzil (AN)	x	x	BPA
Celia Morét Crockett (CMC)	x	x	BPA
Kelly Phillips (KP)	x		BPA
Michelle Stegner (MS)			BPA
Jasmine Castro (JC)	x	x	BPA

### Introductions & General Announcements

*General Updates – Staffing, major policy changes affecting the program, etc.*

- **BPA** – They are working on backfilling two Contractor Archeologist positions (Fish and Wildlife/ Transmission) by September. Two GS11 Archeologist positions and one GS12 will be open to DOE soon.
- **BOR** – Marielle Black is the interim Program Manager for Reclamation. They are affected by the hiring freeze through October 15, 2025.
- **USACE NWW** – JK will return to work on October 1, 2025.
- **USACE NWS** – DB said there have been some changes in project management, but nothing is affecting FCRPS directly.
- **USACE NWD** – Program Director Beth Coffey retired. Donny Davidson will be the Acting Interim Program Director for Division. This position oversees all Programs in the NW Division (including FCRPS).

### Finalize February Meeting Notes

*Review and approval of past CRSC meeting notes*

**FY25 June 4-5, 2025** – Approved

### Program Updates



FCRPS Executive Briefing (June 25, 2025) – Important topics they discussed with the executives: the MOU for the SWPA Renewal and changes to the long-term goals. They proposed switching the previous two treatments to one and there was agreement from the executives. AN and MF have presented this to all Cooperating Groups and there was no pushback, and people were understanding in general. They clarified that Groups could choose to do more than one TPF if they would like and have the capacity to do so. Since the requirement for Hungry Horse was already one TPF per year, they are changing it to one TPF every other year.

Maintaining Collaborative Relationships – There was hesitation about doing the survey for feedback regarding the working relationships in the Program. LC mentioned that CG participants share feedback at Annual Planning Meetings. MF agreed that they often get feedback from participants, it might be a good idea to memorialize it and mentioned that the PMs meet up with Tribes 50 times a year. MF asked for PMs to send any feedback to the 3Ps so they can keep track of it. CMC added that the SWPA renewal is ongoing and they are actively getting feedback about the Program. Others agreed that the maintenance of working relationships often happen in the CG meetings.

## Status of PSPAs & Stand-Alone HPMPs

**The Dalles** – Complete

**Hungry Horse PSPA** – Complete. CSKT has not signed the Hungry Horse PSPA. From recent conversations with CSKT, (FY25 Q4 Business Meeting) it is currently not a priority for them to sign it. The Hungry Horse PSPA was executed in 2022; this can be considered complete.

**Chief Joseph HPMP** – Complete.

**Dworshak HPMP** – Set to be completed by end of FY25.

**McNary HPMP** – The McNary HPMP is currently out for review (due 9/12/25), this was moved to FY26.

**John Day CRMP** – This was submitted to SHPO in July and they did not receive comments from either WA or OR SHPO. CTUIR provided comments. They need to address the comments and will aim for FY26 November to complete this. LC will forward CTUIR feedback to the 3Ps.

**Lake Roosevelt PSPA** – Changed deadline to FY26. Lake Roosevelt is currently out for legal and leadership review. Some comments were received from DAHP and Reclamation Policy and Legal. They will need to address the comments at the next CG meeting and send out another draft, due to these changes.

**Lower Snake River** – 3Ps need to have discussions with the Cooperating Groups to make sure they are on the same page for combining the Lower Snake River into one document.

**Albeni HPMP** – Changed deadline to FY27.

## FY25 Performance Indicators

1. Corps & BPA Final Milestone (Yellow) – By September 26, 2025, Corps and BPA PMs submit the final TPFs, signed by the LFA Officials, to other signatory parties. **WPKK** will be late on this milestone due to late changes to one TPF, but a draft is out now with comments due 9/25/25. **Payos Kuus Cuukwe, Timíimap, Albeni Falls**, have completed this milestone. For **Libby**, the TPFs have been signed by BPA and



USACE but they still need to send out the letters to SHPO and Tribes. **Chief Joseph** TPFs are finalized and ready to be signed.

2. Corps & BPA (Yellow) – USACE PMs submit all planned FY25 contract documents to Corps contracting by May 16, 2025.

3. Reclamation & BPA (Green) – BPA and Reclamation submit the final treatment plan forms, signed by the Lead Federal Agency Officials, to other signatory parties by September 26, 2025. The TPFs are signed by Reclamation, this is complete.

4. Reclamation & BPA (Green) – BPA PMs submits planned FY26 contract documents for BPA issued contracts to BPA review process by July 11, 2025. Draft technical sections of planned Reclamation-issued FY26 contract SOWs complete by September 19, 2025.

## FY26 Performance Indicators

The Group agreed to changing the date of #1 Corps & BPA Interim Milestone to: November 21, 2025. They will also update #3 BPA & Reclamation to one mitigation for Mainstem, Spokane Arm, and one for every other year at Hungry Horse.

## Program Manager Roles and Responsibilities

The 3P Rotating Agency Tasks document was updated on September 10, 2025.

	Rotating Task	FY26	FY27
1.	Conference Planning	BPA	N/A
2.	TCP Subcommittee	USACE	BoR
3.	Executive Briefings	BPA	BoR
4.	CRSC & Action Item list	USACE	BPA
5.	Combined JOC (3-agency)	USACE	BPA
6.	Long Term Planning/Budget	USACE	BPA
7.	PI Tracking	BPA	BPA
8.	Annual Report	BoR	USACE
9.	Handbook Updates	N/A	N/A
10.	SWPA Commitment Tracking	USACE	USACE
11.	FCRPS consulting party survey	n/a	n/a
12.	Maintain FCRPS contact lists*	BPA	BPA
13.	Maintain FCRPS meeting calendar*	BPA	BPA
14.	CRSC/Systemwide Update	BPA	BPA

## Schedule and Milestones Table

*Updates to the table made on September 10, 2025 are noted below.*

1. FY25 Annual Report – It is Reclamation’s turn but the 3Ps will need to discuss this outside of the meeting.

2. SWPA Summary Report – The official 5-Year Summary Report is the one that is included in the Annual Report, but CMC completed the 5-Year Summary of Accomplishments brochure which makes this complete. AN recommended printing extra copies of the 5-Year Accomplishments brochure to the Combined JOC Meeting.



3. Systemwide Meeting – The next meeting is Fall (FY27). 3Ps will begin planning soon.

4. Assess Existing PSPA/HPMPs – Complete

6. TCP Subcommittee Meeting (October 29, 2024) – There was feedback from the last TCP meeting that they should meet more frequently, the meeting planners will try to coordinate the TCP and Systemwide Meetings together.

10. Review SWPA – The 5-Year Review is ongoing, the comments matrix was finalized and will be distributed soon. 3Ps met with CTUIR and ACHP regarding their responses. This will be completed once the letters get sent. MF said he will send the letters to BPA and Reclamation next.

11. FCRPS Cultural Resources Program Handbook – 3Ps do not have the capacity to review the handbook at this time given other program priorities. Marielle briefly looked at it and made some notes.

## SWPA Renewal Update

Triangle Associates is helping with the SWPA Kick-Off meeting in October. The MOU has been finalized. The MOU formalizes the relationship between the LFAs and the SWPA renewal effort. This was initially done to split up the workload between the three agencies and to identify topics that Reclamation needs to be involved in. Triangle Associates has been working on a situational assessment for participants of the FCRPS Program. LFAs, Tribal consulting parties, NPS, BIA, USFS, ACHP, and SHPOs were invited. The morning portion of the meeting will be a 3P introduction then agency officials and Tribal leadership will speak. They budgeted seven people per Tribe in the Participation Grants. They also budgeted two people for every subsequent SWPA meeting. The 3Ps are providing opportunity for participants to help with agenda development with these future SWPA meetings. MF clarified that people at the district level will not be attending. They do not want to add SWPA workload for the PMs and the 3Ps will rely on Triangle Associates for logistics of the meetings.

## Round Robin

Payos Kuus Cuukwe – The Group has a new facilitator (Annie Kilburg Smith) and she recently completed a Payos Kuus Cuukwe Situation Assessment. They reviewed it together as a Group and at the next business meeting they will decide on which recommendations to implement. At the Fall Workshop (August 12-14, 2025) they aimed to approve the McNary HPMP as final, however based on feedback from CTUIR, other Tribal consulting parties, and ACHP, the PMs provided additional time to review one section of the HPMP, and they hope to finalize it at the October meeting. Current TPFs are 45BN23 and Palus Canyon TCP shoreline monitoring for CCT. SMH has been working on the design contract for 45BN202 and they hope to award this soon.

WPKK – PMs received comments for the John Day HPMP, they are aiming to finalize this by November. The NAGPRA Comprehensive Agreement has been signed by CTUIR so far. They are planning the Elders Tour in October. The Group is working collaboratively with WA State Parks to update signage. They have also done vegetation removal with the Youth Corps Group at 35UM14 and Alder Creek which is going well.

Chief Joseph – CCT, BPA, and USACE conducted vegetation thinning at 45OK170 and placed new signs at 45DO193 earlier in the spring, completing two TPF actions as a result. One currently active treatment is for site 45OK11 and that will be a documentary film about the Tribe's involvement in the 1970s/1980s



CJD pool raise. USACE has contracted with the CTR HA for both the data recovery and the documentary and both contracts are active. The Mouth of Nespelem real estate transfer is ongoing. The group may plan to produce a new TPF once this starts moving forward. Jordan Bovee was recently hired as an Archeologist 2 for CTR HA and is the newly appointed CJD Lead Archaeologist for the tribe. Amelia Stanger is the new Deputy Director/ THPO. There has been an uptick in the reporting of encroachments on flowage easements at Rufus Woods Lake and USACE is not sure if it is the result of Derek and Jordan being on reservoir more often or an actual increase in frequency of unauthorized activity.

Timiimap – The Standalone Dworshak HPMP will be sent out as final. They contracted NPT to write the majority of it. The Group did DOEs for five TCPs. TPFs they are working on include an Ethnographic Photo Project as mitigation for the five TCPs, 10CW1509-10CW1510, 10CW639, 10CW1. There is a fishing rock which is a feature of 10CW1 and they are working on relocating it to the Tribally managed fish hatchery in Ahsahka. They will contract the Tribe to develop interpretive material for the fishing rock. LB added that this contract will be awarded at the end of this week.

Chief Joseph – CCT, BPA, and USACE completed a treatment of sign placement at 45DO193 as well as another treatment of vegetation clearing at rock image site 45OK170. A TPF for a data recovery plan at 45DO245 is in progress. Another TPF is for mitigation at 45OK11 which is a massive village site. The plan is for the CCT to make a documentary film about the Tribe's involvement in the major excavations that took place across the reservoir prior to the 1980s pool raise. There have been struggles with construction related projects and an uptick in encroachments/ flowage easements in Chief Joseph.

Mainstem – The draft DOE for Whitestone and Lakes Villages districts is out for review. They are working on land verification tasks for the boundary. For BSI work, a lot of it is dependent on the reservoir forecast. The Group agrees that these predictions have often been unreliable. They are working on getting a specialist from Reclamation to join a future meeting to provide context about how the reservoir levels are predicted. For the FY25 and FY26 TPFs, they are working on is the Rogers Bar Community Center (phased approach). Rogers Bar is on Tribal land and the Tribe will do the work in-house. They will potentially utilize the HHRDD again. Marielle added that the Yearly Annual Mod for the IAA between Reclamation and BPA is complete, and they are set for FY26.

Spokane Arm – Spokane Tribe has been renovating their curation facility in Wellpinit. Bobbi Rose is the new Tribal Archeologist who was previously their Collections Assistant. The FY26 TPF is for the interior lake docks for the Fishing Derby. The plan is to install new docks on the lake to make fishing easier for this annual community event. The FY25 TPF is the Hidden Beach walkway repairs, but they are still discussing what the best option would be for construction. The design can be done in-house but the construction would need to be contracted out. There was interest from the Tribe about signage as a second TPF if they have the capacity to do so.

Libby – Libby NRM staff planned a 50<sup>th</sup> anniversary celebration for Libby Dam and approximately two thousand members of the public attended. SKP and DB visited the CSKT's proposed storage and maintenance facility for the Libby-Lake Koocanusa Collection at their Kicking Horse Offices. The facility is ideal for the groups needs and they are hoping to award a contract for storage and maintenance by FY26. USACE received the final outstanding invoice for 4 contracts from between FY22-FY24 and we're awaiting one invoice for FY25. The CSKT monitors found that the Big Creek pictograph site was vandalized again. SKP is working towards a Rock Image IDIQ to expedite an assessment and treatment at the site. During monitoring, CSKT found sheets of printed paper with offensive quotations and language.



They also found this material while monitoring sites in Northern Idaho and Western Montana. USACE staff reported this to security team. SKP will be joining CSKT to monitor ten sites in the LJAD. USFS Kootenai National Forest is not planning on backfilling the Heritage Program Manager position (previously Meghan Mulholland). This is challenging for the Group because the USFS does not want the Group to conduct treatment or visit sites without a USFS rep. AN and MF suggested that they engage with a USFS Supervisor to remind them that they have obligations to both the SWPA and Libby PSPA.

Albeni Falls – Regarding contracts, all three contracts that were awarded in FY2022 have received final deliverables and invoices and are now closed out. In FY25, an IDIQ was awarded to the Kalispel Tribe, who will be assisting the Cooperating Group in fulfilling inventory goals and updating eligibility determinations. Currently, the Kalispel Tribe is contracted to update ten site records. The CSKT were also awarded an IDIQ to serve as site stewards at 10BR0005. CSKT documented evidence of recreationists digging small holes around the site. Regarding TPFs, the Cooperating Group has been supportive of implementing signage as partial-treatments for identified adverse effects. Site 10BR20 has a two-phase treatment where the first phase will involve installing plants to help with erosion control, the second phase will install a sign about the area for visitors. For site 10BR2652, signage is the treatment for newly identified adverse effects. LC and MB asked SM for the details of the Kalispel IDIQ, SM will share the PWS. DB offered to discuss it with MB outside of the meeting regarding the difference between sole sourcing for Reclamation vs USACE.

Hungry Horse – For the FY25 and FY26 TPFs, they are working on trail restriction signage at 45FH488 and 45FH220. USFS staff updated that certain signs were successful to keep people off the trail. CSKT do not want to make interpretive signs that draw attention to the resources. The Group is also discussing interpretive signage at 45FH220. The relationship between the USFS Recreation Staff at Spotted Bear has improved from a few years ago, and they have been helping the Group regarding issues at Crossover Campsite. There is a task to update the Hungry Horse Visitors Center video. James Reeves (Videographer Reclamation) will assist with this task. MS will send MB the old video and they can begin working on this too. James told MB that he would be interested in getting videos of the Group at site visits (no sound) if people were comfortable with it. The video would be a Public Outreach task rather than a TPF.

## **USACE Budget Development and Obligation Responsibilities**

MF shared USACE's perspective and challenges regarding budget execution and contracting. All USACE Contracting Offices sit in a different branch within each district. As such, each Contracting Specialist has a large number of FCRPS and non-FCRPS contracts to handle all at once. This year, USACE projects encountered challenges related to difficulty obtaining the appropriated matches for the power funds at some of the projects and this caused delays in contract related processing. It can be difficult since half of the Programs' budget is locked up into contracts (NWS, NWW, NWP) and the money can't be repurposed to spend in-house. Since PMs must wait until halfway through the FY, USACE PMs find it hard to plan or repurpose funds, which creates subsequent challenges. MF acknowledged that the PMs try their best to get this info worked out in CG meetings, and he understands things, most often out of the PM's control, fall through or plans change. USACE occasionally needs to move forward and make decisions about how to move contracting actions forward when time in the FY is getting short. AN requested that if this situation happens, to loop in the BPA PMs so they are aware of everything.



## Day 2: Thursday, September 11, 2025

### FY26 Long Term Goals Continued

Non-fed Inventory – MF clarified that this goal is met if the request for non-fed inventory was sent out, it does not need to be completed for it to count. **McNary** was moved to FY26. **Ice Harbor** was changed from green to black since SMH and LB confirmed this is not complete yet. The Dalles has around 18 parcels, LC will start working on this with the NRM. **The Dalles** can remain at FY26. For **Albeni**, they have started discussing alternative methods for inventory but have not reached consensus on what to do. SM and KP need to discuss what they consider a good faith effort for this goal and propose to the Group. AN added that it is up to the agency to determine that.

Complete National Register determinations – For **Mainstem**, they are working on the Lakes Villages District. The Nł̓ntkʷitkʷ District (previously Rufus Woods District) is ongoing for **Chief Joseph**. **Spokane Arm** will potentially work on Spokane Arm River Districts. **Timíimap** was updated to be complete, LB confirmed the 16 DOEs by September 30, 2025.

**MF to update PI and Long Term Goals Sheet + SWPA Milestones and send to CRSC.**

### 5-Year Planning after the SWPA

MF said on the USACE side they need to maintain the 5-Year planning in cooperation with the CGs. AN reminded the Group that the Program will continue regardless of if there is a SWPA in place. CMC asked if the next evaluation goal will be in 2030, the 3Ps will be discussing this topic at their next check-in.

### FY26 Meeting Schedule

Date	Meeting Name	Location
December 3-4, 2025	Winter CRSC	Boise, ID
March 4-5, 2026	Spring CRSC	Walla Walla, WA
June 10-11, 2026	Summer CRSC	Helena, MT or Spokane, WA
September 2-3, 2026	Fall CRSC	Portland, OR

### Action Item Review

*Updates from September 2025 made in blue.*

Item	Assigned to	Status
MF will forward the new DAHP data sharing agreement to Jen Richman and Evan Carden to find out the implications for USACE. MF will loop in DB and Chiara McGowan. 3Ps to send the new DAHP agreement to their agency's attorneys. (AN completed)	MF, SMH	MF sent agreement to Jen and Evan. This will be removed from list. BPA is taking the lead on this. AN sent the agreement to BPA attorneys. <i>9/11/25: AN received feedback from attorneys. AN can follow up with Taylor Rulien.</i>





Item	Assigned to	Status
		MF: We should wait until we get feedback from DAHP. Complete
MS to bring up district discussions with STI at next GC Spokane Arm mtg.	MS	Ongoing
PMs to review FY26 Proposed dates and provide feedback to Anna by June 18 <sup>th</sup> .	PMs	Complete
AN to update FY26 Calendar MF to update PI and Long Term Goals Sheet + SWPA Milestones	AN, MF	New

## Parking Lot Action Items

Item	Assigned to	Status
BPA PMs to update FCRPS Geodatabase with consensus determinations + DOE of the keeper+ listing of the NR of eligibility since CRSO Effort.	BPA	They have quarterly meetings with Patrick. Ongoing effort.
(RE: NR determinations of eligibility) SCH, MS, and AN to discuss how DOEs are tracked for LR.	SCH, MS, AN	Check in Spring FY26 CRSC.

## List of Acronyms

3Ps	Program Managers
ACHP	Advisory Council on Historic Preservation
AIRFA	American Indian Religious Freedom Act
APE	Area of potential effects
ARPA	Archaeological Resources Protection Act
BIA	Bureau of Indian Affairs
BPA	Bonneville Power Administration
CCT	Confederated Tribes of the Colville Reservation
CDA	Coeur d'Alene Tribe
CG	Cooperating Group
CFS	Cubic feet per second
COR	Contracting Officer Representative
CFR	Code of Federal Regulations
CR	Continuing Resolution
CRM	Cultural Resource Management
CRSC	Cultural Resources Subcommittee
CRSO EIS	Columbia River System Operations Environmental Impact Statement
CRITPDF	Columbia River Inter-Tribal Police Department
CSKT	Confederated Salish and Kootenai Tribes of the Flathead Reservation
CTUIR	Confederated Tribe of the Umatilla Indian Reservation
CTWSRO	Confederated Tribes of the Warm Springs Reservation of Oregon
DAHP	Washington State Department of Archeology and Historic Preservation
DFA	Direct Funding Agreement





EIS	Environmental Impact Statement
DWA	Dworshak
FAA	Federal Aviation Administration
FACA	Federal Advisory Committee Act
FAR	Federal Acquisition Regulations
FCRPS	Federal Columbia River Power System
FY	Fiscal year
GC	Grand Coulee
GCD	Grand Coulee Dam
GCM	Grand Coulee Mainstem Group
GCS	Grand Coulee Spokane Arm Group
GCPO	Grand Coulee Power Office
GPR	Ground-Penetrating Radar
FNF	Flathead National Forest
GIS	Geographic information system
HH	Hungry Horse Cooperating Group
HHRD	Historic Human Remains Detection
HPMP	Historic Properties Management Plan
HPRCISIT	Historic Properties of Religious and Cultural Significance to Indian Tribes
ICRIS	Idaho Cultural Resource Information System
IDFG	Idaho Department of Fish and Game
IDIQ	Indefinite Delivery Indefinite Quantity
IDL	Idaho Department of Lands
IDU	Intertie Development and Use
IDUPA	Intertie Development and use Programmatic Agreement
IPAC	Intra-Governmental Payment and Collection
IPNF	Idaho Panhandle National Forest
JOC	Joint Operating Committee
Kalispel	Kalispel Tribe of Indians
KNF	Kootenai National Forest
Kootenai	Kootenai Tribe of Idaho
LFA	Lead Federal Agency
LJAD	Libby Jennings Archeological District
MOA	Memorandum of Agreement
MOU	Memorandum of Understanding
NAGPRA	Native American Graves Protection and Repatriation Act
NEPA	National Environmental Policy Act
NHPA	National Historic Preservation Act
NPS	National Park Service
NPT	Nez Perce Tribe
NRHP	National Register of Historic Places
NRM	Natural Resource Management
NWAC	Northwest Anthropological Conference
NWD	USACE Northwestern Division
NWS	USACE Seattle District
NWW	USACE Walla Walla District
NWP	USACE Portland District
O&M	Operation and Maintenance Program
PA	Programmatic Agreement
PKC	Payos Kuus Cuukwe Cooperating Group
PM	Project Manager
PSPA	Project-specific Programmatic Agreement
PSU	Portland State University



Reclamation	U.S. Bureau of Reclamation
RWLAD	Rufus Woods Lake Archeological District
RM	River mile
ROD	Record of Decision
SHPO	State Historic Preservation Office (or Officer)
SOR	System Operation Review
STI	Spokane Tribe of Indians
SWPA	Systemwide Programmatic Agreement
SWRD	Systemwide Research Design
TCP	Traditional cultural property
THPO	Tribal Historic Preservation Office (or Officer)
UCUT	Upper Columbia United Tribes
USACE	U.S. Army Corps of Engineers
USFS	U.S. Forest Service
WA DNR	Washington State Department of Natural Resources
WDFW	Washington Department of Fish and Wildlife
WPKK	Wana Pa Koot Koot Cooperating Group
WS	Workshop
Yakama Nation	Confederated Tribes and Bands of the Yakama Nation

### Color Key

**Yellow** – Action Items

**Green** – Consensus Decisions

**Blue** – Future Agenda Topics