1	NATIONWIDE PROGRAMMATIC AGREEMENT
2 3	AMONG THE PONNEYH LE PONNER A DMINISTRATION
	THE BONNEVILLE POWER ADMINISTRATION,
4	THE SOUTHWESTERN POWER ADMINISTRATION,
5	THE WESTERN AREA POWER ADMINISTRATION,
6	THE TENNESEE VALLEY AUTHORITY,
7 8	THE NATIONAL CONFERENCE OF STATE HISTORIC PRESERVATION OFFICERS, AND THE ADVISORY COUNCIL ON HISTORIC PRESERVATION
9	REGARDING
10	ROUTINE TRANSMISSION OPERATIONS AND MAINTENANCE UNDERTAKINGS
11	ASSOCIATED WITH EXISTING TRANSMISSION FACILITIES AND ACCESS ROADS
12	THROUGHOUT THE UNITED STATES
13	THROUGHOUT THE CAMPED STATES
14	WHEREAS, the Bonneville Power Administration (BPA), Southwestern Power Administration (SWPA),
15	Western Area Power Administration (WAPA), and the Tennessee Valley Authority (TVA), hereinafter
16	referred to as the federal transmission utilities (FTUs), own, operate and maintain extensive electrical power
17	transmission systems throughout a large portion of the United States (Appendix A - Map), which includes
18	over 50,000 miles of transmission lines, over 1,000 substations, over 1,000 communication sites, buildings,
19	transmission structures, storage/staging areas, and thousands of miles of access roads; and
20	
21	WHEREAS, the FTU's electricity transmission systems require regular and routine operations and
22	maintenance in order to reliably and safely transmit electricity; these maintenance activities constitute
23	"undertakings" that have the potential to affect historic properties (36 CFR § 800.16(y)) subject to Section
24	106 of the National Historic Preservation Act (NHPA), 54 U.S.C. § 306108, and its implementing
25	regulations, 36 CFR Part 800; and
26	
27	WHEREAS, the FTUs have determined that effects to historic properties from maintenance of their
28	transmission systems as described above may be more efficiently addressed through the development and
29	use of this Nationwide Programmatic Agreement (NPA), pursuant to 36 CFR § 800.14(b)(2); and
30	WHEREAG 1 FTH: 31 C C 4 C 4 L C 4 L C 4 L C 4 L C
31	WHEREAS, each FTU is responsible for Government-to-Government relations with Indian Tribes in their
32 33	respective service areas; and
33 34	WHERE AS, the case of motortial effects (ADE) for individual undertakings to be accounted by this NDA will
35	WHEREAS, the area of potential effects (APE) for individual undertakings to be covered by this NPA will be defined separately; this NPA will include undertakings on fee owned lands, and rights-of-way (ROW)
36	and/or easements across private, state, and federal lands throughout the FTU's collective service areas; and
37	and of easements across private, state, and rederar rands throughout the 1 10's concerve service areas, and
38	WHEREAS, this NPA does not invalidate existing program alternatives listed in Appendix B or any other
39	applicable Section 106 agreements; and
40	applicable section 100 agreements, and
41	WHEREAS, this NPA does not apply on Tribal lands (36 CFR § 800.16(x)); and
42	(1) The state of t
43	WHEREAS, the FTUs consulted with the National Conference of State Historic Preservation Officers
44	(NCSHPO) and the Advisory Council on Historic Preservation (the Signatories) pursuant to 36 CFR §
45	800.14(b)(2)(iii); and
46	
47	WHEREAS, the FTUs invited federally recognized Indian Tribes and Tribal Historic Preservation Officers
48	to consult on the development of this NPA pursuant to 36 CFR § 800.14(f), (Appendix C – Tribal
49	consultation list); and
50	
51	WHEREAS, the FTUs invited the National Association of Tribal Historic Preservation Officers, the

1	National Trust for Historic Preservation, and the National Alliance of Preservation Commissions to consult
2	on the development of this NPA; and
3	
4	WHEREAS, the FTUs conducted a series of consultation meetings on a draft outline and a draft NPA and
5	provided opportunities for consultation throughout the process of developing the NPA, and
6	
7	WHEREAS, the FTUs sought public input by creating a webpage specifically for the NPA initiative and
8	updating the webpage with drafts and requesting public comment; and

WHEREAS, the definitions at 36 CFR § 800.16 as well as in the attached Appendix D are applicable to this NPA;

NOW, THEREFORE, The FTUs (BPA, SWPA, WAPA, TVA), NCSHPO, and ACHP agree that implementation of this NPA in accordance with the stipulations will allow the FTUs to meet their responsibilities under Section 106 of the NHPA for undertakings reviewed under the terms of the NPA.

STIPULATIONS

The Bonneville Power Administration, Southwestern Power Administration, Western Area Power Administration, and the Tennessee Valley Authority will ensure that the following measures are implemented for any undertakings for which this NPA is used to comply with Section 106:

I. SCOPE AND APPLICABILITY

 A. Transmission operations and maintenance undertakings: The NPA applies to FTU operations and maintenance undertakings, which include but are not limited to, efforts focused on maintaining the safe and reliable operation of transmission related infrastructure including transmission lines, substations, communications facilities, and access roads within the geographic areas covered by that FTU's jurisdiction. The most common undertakings are further defined in Appendix E.

B. No applicability on Tribal lands

 1. For undertakings that would be located on or affect historic properties located on Tribal lands (36 CFR § 800.16(x)), each FTU will comply with Section 106 by following the process at 36 CFR Part 800 for their respective undertakings.

C. Lead federal agency

1. Each FTU is the lead federal agency with respect to its own undertakings. In instances where a proposed FTU undertaking would result in another federal agency undertaking, the FTU would be the lead federal agency unless the other federal agency decides to comply separately with Section 106 for their own undertaking. Where an FTU is the lead federal agency, the processes described in the NPA would be followed to comply with Section 106.

D. The NPA's relationship to other FTU Programmatic Agreements (PAs) as listed in Appendix B

a. TVA will continue to utilize the process described in its systemwide programmatic agreement as applicable.

2. WAPA PAs

 a. WAPA will continue to utilize applicable WAPA PAs for operation and maintenance activities until each PA's termination or expiration.

3. FTU historic built environment PAs

 . When an FTU has an existing or creates a new applicable PA that addresses undertakings affecting historic properties associated with historic transmission

National Historic Landmarks (NHLs)

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E.

infrastructure, the FTU will use that PA in conjunction with this NPA.

This NPA does not apply to undertakings that could potentially affect NHLs. The FTUs will

- effort, such as survey or inventory, would be conducted when the following criteria are met:
- (a) The prior report(s) is on file with the applicable SHPO and was accepted as meeting archaeological and/or historic preservation standards by the SHPO and federal land manager (if applicable) at the time it was submitted,
- (b) The prior report(s) adequately describes the identification methods and results so the CRS can determine if the efforts to identify historic properties demonstrate a reasonable and good faith effort for the current undertaking, and
- (c) The environmental conditions of the APE have not significantly changed since the prior identification effort was conducted.
- iii. No prior efforts to identify historic properties. The CRS will either proceed to Stipulation III.B.2.b. (Efforts to identify historic properties) or proceed to Stipulation III.E.4. (Implementation of conditions to avoid or minimize effects).
- b. Efforts to identify historic properties. The CRS will ensure that a reasonable and good faith effort is made consistent with 36 CFR § 800.4(b)(1) to identify historic properties.
 - i. Areas within an APE where sufficient identification efforts have not occurred will be inventoried for cultural resources, except in areas heavily disturbed (i.e. mechanically modified by cut or fill or severe erosion); where steep slopes could preclude the presence of such resources; or where surface conditions would preclude physically accessing the APE such as inundated, unstable, or steep ground surface conditions, or extremely dense brush; or do not meet the criteria outlined in Stipulation III.B.2.a.ii.
 - ii. When visual assessments are necessary, examination of existing records and aerial imagery (if available) will occur for historic properties eligible under criteria A or C, and where setting and/or feeling are critical to eligibility. Potential field investigation or reconnaissance may be warranted.
- c. PTRCS to Indian Tribes.
 - i. Special expertise and Indigenous Knowledge: Pursuant to 36 CFR § 800.4(c)(1) the FTUs recognize that Indian Tribes possess special expertise in evaluating properties for the NRHP that have religious and cultural significance to them. The FTUs will incorporate principles from the "Advisory Council on Historic Preservation Policy Statement on Indigenous Knowledge and Historic Preservation" consistent with the procedures described in the NPA.
 - ii. PTRCS Consultation: Each FTU will be responsible for Tribal consultation for its undertakings. Each FTU will maintain information regarding PTRCS within their respective databases for purposes of consulting on future undertakings consistent with Stipulations III.B.2.c.iv. and VIII (Confidentiality).
 - (a) At least annually, each FTU will consult with Tribes in its service area to identify PTRCS on an ongoing basis.
 - iii. Process for consideration of PTRCS:
 - (a) The CRS would consult with Tribes when:
 - (i) The undertaking would not be limited to the same, or similar, physical footprint as existing transmission related infrastructure,
 - (ii) The undertaking would increase the size of the existing infrastructure by 25 percent or more in height, and

- (iii) The undertaking would include new transmission-related infrastructure outside of a substation parcel.
- iv. Confidentiality. Each FTU will maintain any information regarding PTRCS within its respective service area and will not share information with other FTUs to the extent of applicable law. Information will be protected, pursuant to Section 304 of the NHPA (54 USC § 307103) and Section 9 of the Archaeological Resources Protection Act (16 USC § 470hh) when applicable (see Stipulation VIII).
- d. Cultural resources identified within the APE
 - i. When results of background research and/or identification efforts identify cultural resources within the APE, the CRS would follow the process outlined in Stipulation III.C. below.
- C. Assess NRHP Eligibility
 - 1. The CRS may assume unevaluated cultural resources within the APE are eligible for the NRHP listing, for the purposes of the Section 106 review for the undertaking, when they can be avoided or other conditions to avoid or minimize effects as described in Stipulation III.E.4. can be applied.
 - 2. When assessments of NRHP eligibility are made, the CRS will consult with appropriate land managers, SHPO, Tribes, and consulting parties.
 - a. Whenever appropriate, the FTUs will utilize Tribal Indigenous Knowledge (TIK) in the process of assessing NRHP eligibility.
- D. Reporting
 - 1. Documentation of identification efforts will be transmitted to the SHPO, Tribes, and other consulting parties upon completion. Reports and forms will provide documentation that the FTU made a reasonable and good faith effort to identify historic properties consistent with 36 CFR § 800.4(b)(1).
- E. Findings of Effect
 - The FTUs' preference is to avoid adverse effects to historic properties. Whenever possible, the CRS will make every effort to avoid effects on historic properties. Undertakings reviewed under the terms of this NPA and their resulting findings of effects will be summarized in the annual report prepared pursuant to Stipulation IX.
 - 1. No historic properties affected. The CRS may make a finding of no historic properties affected for the administrative record and proceed with the undertaking without consultation when the applicable conditions apply per Stipulation III.E.4.
 - 2. No adverse effect. The CRS would make a finding of no adverse effect for the administrative record when historic properties would be affected by a proposed undertaking, but the effects of the undertaking would not alter the characteristics of the property that make it eligible for the NRHP in a manner that would diminish the integrity of the property (36 CFR § 800.5(a)(1)). The FTU would proceed with the undertaking without consultation only if conditions in Stipulation III.E.4. would be used to avoid or minimize adverse effects to historic properties.
 - a. If in the opinion of the CRS a finding of no adverse effect is appropriate for any undertaking where a Stipulation III.E.4. condition could not be applied, the CRS would consult pursuant to 36 CFR § 800.5(c).
 - 3. Adverse effect. The CRS will make a finding of adverse effect if an undertaking would alter directly or indirectly any of the characteristics of a historic property that make it eligible for the NRHP listing in a manner that would diminish the integrity of the property consistent with 36 CFR § 800.5(a)(1).
 - a. The CRS would consult with the SHPO, Tribes, and other consulting parties, to endeavor to minimize effects and to develop a historic property treatment plan (HPTP) or a memorandum of agreement (MOA) to resolve adverse effects

1			(Stipulation III.F.).
		4.	Implementation of conditions to avoid or minimize effects
2 3			a. When appropriately applied to specific undertakings, the conditions described in
4			Appendix F will allow the CRS to make findings of no historic properties affected
5			or no adverse effect. These findings will be summarized in annual reports
6			(Stipulation IX).
7			b. For any known PTRCS that may be affected by an undertaking, the CRS will
8			consult with the Tribe(s) and SHPO to apply the criteria of adverse effect pursuant
9			to 36 CFR § 800.5(a).
10			
11			or application of the condition would not result in a finding of no historic properties
12			affected or no adverse effect, the CRS would proceed to consult pursuant to 36 CFR
13		ъ	§ 800.5.
14	F.		plution of adverse effects
15		1.	Following a finding of adverse effect (Stipulation III.E.3.) the CRS will propose resolving
16			adverse effects through either a HPTP or MOA (in consultation with SHPO) and consult
17			with Tribes and other consulting parties on appropriate treatment measures commensurate
18			with the effects caused by the undertaking, and to lessen potential cumulative effects.
19			Appropriate treatment measures could include onsite or offsite mitigation as well as
20			incorporating TIK, when appropriate.
21			a. Prior to developing a HPTP or MOA, the FTU will notify the ACHP about any
22			requested involvement by the SHPO, Tribe, or consulting party.
23		2.	A HPTP will describe each historic property that would be subject to adverse effects from
24			the undertaking, identify specific treatment or treatment strategies for each historic
25			property, and/or specific types of historic properties (e.g., archaeological sites, built
26			resources, trails, etc.).
27			a. Each HPTP will include the following information at a minimum:
28			i. Name of property or site number
29			ii. Locational information
30			iii. A brief description of the property
31			iv. Land ownership
32			v. Description of the undertaking and summary of adverse effects
33			vi. Description of the undertaking and sammary of deverse effects vi. Description of treatment and/or mitigation proposed for each property where
34			adverse effects would occur.
35			vii. Statement describing NRHP significance and integrity
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37			
			and comment period. The CRS will consider all comments and revise the HPTP as
38			necessary. The CRS will then submit the revised HPTP to the consulting parties for
39			a 14-calendar-day review period, along with a matrix of the comments and how they
40			were addressed.
41			c. A HPTP will be considered final if no objections are received within 14-calendar-
42			days after distribution of the final HPTP, or if the SHPO concurs with the final
43			HPTP.
44		3.	The procedures at 36 CFR § 800.6(b) will be followed if the CRS elects to prepare a
45			MOA.

IV. EMERGENCY SITUATIONS

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A. Emergencies for the purposes of the NPA are defined in Appendix D.

the FTU will follow the procedures at 36 CFR § 800.7.

B. During emergencies at the FTUs, immediate rescue and salvage actions necessary to protect

a. Comment periods for reviewing any draft MOA will be 30-calendar-days. If the FTU, SHPO, and ACHP (if applicable) are unable to resolve adverse effects then

human health or property are not subject to Section 106 requirements consistent with 36 CFR § 800.12(d). For other emergency response undertakings, an FTU will notify the SHPO(s) and Tribes, and appropriate land managing agencies of the emergency, and staff will work with emergency responders, whenever possible, to minimize the overall effect of such activities on historic properties, should they be present. The CRS will assess any effects to historic properties and allow consulting parties seven business days to comment, if circumstances permit. The FTU will provide the consulting parties a letter report of actions taken after completion and will include these activities in the annual report (Stipulation IX).

V. POST REVIEW DISCOVERIES

- A. Each FTU will ensure that discoveries made or unanticipated effects found during the implementation of an undertaking are subject to the following measures:
 - 1. The CRS will consult with the ACHP, the relevant SHPO(s) and Tribes, and appropriate land managing agencies, pursuant to 36 CFR § 800.13(b).
 - 2. All work within a minimum 50-foot buffer of the discovery will be immediately stopped and the discovery location secured against further disturbance, pending completion of the consultation.
 - 3. If the CRS determines that the discovery is an isolate that is not eligible for the NRHP, it will be documented according to SHPO standards, and the undertaking will proceed without consultation.
 - 4. If the post review discovery includes human remains, burials, or funerary objects, the FTU will follow Stipulation VI.

VI. TREATMENT OF HUMAN REMAINS, BURIALS, AND FUNERARY OBJECTS

- A. In any instance of FTU transmission activities disturbing or affecting human remains, burial sites, or funerary objects, the FTU will proceed consistent with the 13 principles described in the "ACHP Policy Statement on Burial Sites, Human Remains, and Funerary Objects" dated March 1, 2023. Due to the geographic diversity of the FTUs, a variety of statutes can have jurisdiction if human remains, burials, or funerary objects were encountered during the implementation of an undertaking. The FTUs will notify Tribes consistent with the Native American Graves Protection and Repatriation Act (NAGPRA) or an applicable state burial statute.
 - 1. When FTU undertakings are not located on federal land the applicable state burial statute and corresponding implementation process would have jurisdiction.
 - 2. For FTU undertakings on federal land, NAGPRA and its implementing regulations will be followed. The federal land manager will have responsibility for compliance with NAGPRA in the instance of a discovery (43 CFR § 10.5). However, each FTU would have responsibility to cease work and notify the appropriate land manager.

VII. TRAINING

- A. The FTUs will work together to develop initial training regarding the use and applicability of the NPA that will be provided to current and new staff collectively. Staff receiving the training will include the agency officials, agency FPOs, relevant supervisors, and CRS.
 - 1. The training will be conducted within 120 days of execution of the NPA and will be recorded for use in training new FTU personnel.
 - 2. The FTUs will each conduct training for maintenance staff on an annual basis. Additional project-specific training may be held in the field for larger maintenance projects.
- B. FTU requirements
 - 1. New FTU personnel responsible for transmission-related Section 106 compliance will receive training on the requirements and processes of the NPA within 90 days of their start date.
 - 2. The FTU points of contact for the NPA will meet virtually or in person annually to discuss the implementation of the NPA and any additional training that may be identified as necessary.

VIII. CONFIDENTIALITY

A. Cultural resources information utilized or developed for the NPA will be treated as confidential by each FTU. Information regarding the location, character, and ownership of historic properties will be protected from disclosure in consultation with the Secretary of the Interior pursuant to Section 304 of the NHPA (54 USC § 307103) as applicable; and Section 9 of the Archaeological Resources Protection Act (16 USC § 470hh) when applicable.

IX. ANNUAL REPORTING

A. The FTUs will collectively provide a letter report, coordinated by BPA, to the ACHP, NCSHPO, and Tribes by April 1 of each year following the first full fiscal year after the execution of the NPA. The letter report will summarize statistics for undertakings reviewed using the NPA during the prior fiscal year (October 1 to September 30), descriptions of any emergency situations (Stipulation IV), post review discoveries (Stipulation V), and a summary of training conducted (Stipulation VII). A table will be appended to the letter report summarizing each undertaking reviewed under the provisions of the NPA and its corresponding finding of effect and applicable stipulation. Additional information will include the location (state, county, and geographic coordinates) of the undertaking, applicable stipulations from the NPA, any consultation that was conducted, and references for any reports prepared or utilized (Stipulation III.B.2.a.ii.).

X. MONITORING IMPLEMENTATION OF THE NPA

- A. For the first two years following execution of the NPA, the FTUs will solicit input regarding implementation of the NPA. Input will be sought annually from the ACHP, NCSHPO, and Tribes through electronic correspondence.
- B. Signatories will hold one annual meeting (in person or virtual) to discuss the implementation of the NPA during the previous year and any issues identified by the Signatories or through the process described in Stipulation X.A. A second meeting may be held if requested by a Signatory.
- C. Staff from FTUs with responsibility for implementing the NPA will meet annually for the duration of the NPA to discuss the implementation of the NPA and to ensure overall consistency in implementation.

XI. DISPUTE RESOLUTION

- A. If a Signatory to this NPA objects at any time to any actions carried out to fulfill the stipulations, it will notify the other Signatories in writing.
- B. Within 30 days of receiving the notification of dispute, the FTUs will convene a meeting of the Signatories to discuss and attempt to resolve the dispute.
- C. If after thirty (30) calendar days from meeting, a Signatory determines that a resolution cannot be found and the objection remains, the FTUs shall distribute documentation relevant to the objection and attempts at resolution to all Signatories, including the ACHP. Signatories to this NPA and the ACHP will be given thirty (30) calendar days to submit to the FTUs a written statement regarding the dispute and whether they concur or disagree with any proposed resolution, which may include termination pursuant to 36 CFR § 800.7 should the dispute include a failure to resolve an adverse effect after following Stipulation III.F.
- D. If none of the Signatories submit a written statement to the FTUs within the thirty (30) calendar day period of meeting per subparagraph B above, the FTUs will notify Signatories of their final decision and proceed accordingly.
- E. During the time of the pending dispute, the FTU's responsibilities to carry out all other actions subject to the terms of the NPA that are not the subject of the dispute remain unchanged.

XII. AMENDMENTS

- A. Signatories to this NPA may request that it be amended by submitting the request to the FTU points of contact (Stipulation II.A.2.). All Signatories will consult to consider such amendment. The FTUs will facilitate consultation, including notification of consulting parties, within 60 calendar days of the request. The amendment will be effective on the date a copy of the amendment is signed by all Signatories. Any amendment will be filed with the ACHP.
- B. The FTUs may also choose to update Appendix F at any time without a formal amendment. The

signatories would agree via email for any proposed update to Appendix F to take effect.

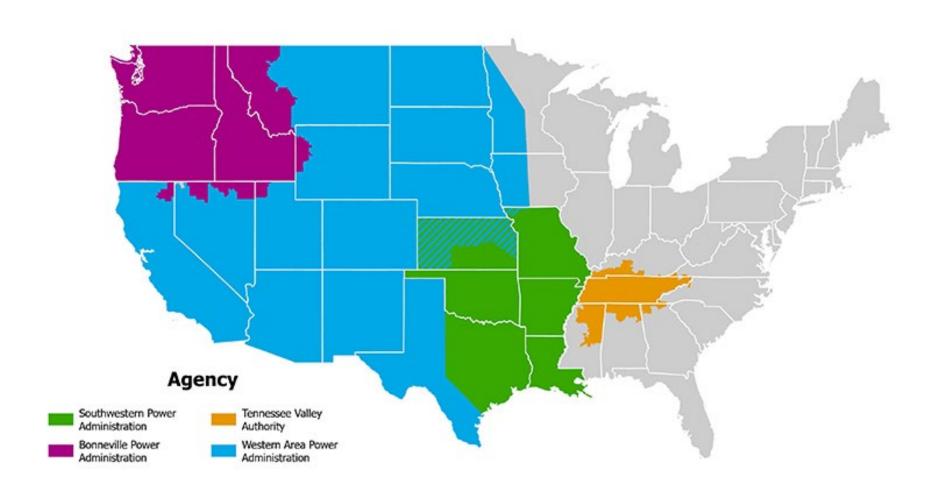
XIII. TERMINATION

- A. If a FTU, NCSHPO, or the ACHP find that the terms of the NPA cannot or will not be carried out, that Signatory shall immediately consult with the other Signatories to attempt to develop an amendment per Stipulation XII or other actions that would avoid termination. If within 90 calendar days an amendment cannot be reached, any FTU, NCSHPO, or ACHP may terminate the NPA upon written notification to the other Signatories. If the NPA is terminated, prior to work continuing on any undertaking that would otherwise be covered by this NPA, the FTU must either:
 - 1. Comply with 36 CFR Subpart 800 for each undertaking, or
 - 2. Execute a new NPA or FTU-specific PA pursuant to 36 CFR § 800.14(b).
- B. An FTU Signatory may terminate its participation in NPA with respect to its applicability in its respective service area (Appendix A). Termination by one FTU would not terminate the NPA with respect to the other FTUs' service areas.

XIV. DURATION AND EXECUTION

- A. This NPA shall take effect on the last date of signature by the FTUs, NCSHPO, and ACHP. This NPA shall continue to be in effect until 20 years after the last date of signature unless amended or terminated prior to that date.
- B. This NPA may be executed in counterparts, each of which shall be deemed an original, but all of which together shall constitute one and the same NPA.

Execution of the NPA by the FTUs, the ACHP, and the NCSHPO and implementation of its terms evidence that the FTUs have taken into account the effects of transmission operations and maintenance undertakings on historic properties and afforded the ACHP an opportunity to comment.



1		Appendix B: Other FTU PAs				
2 3 4	Bonne	ville Power Administration:				
5 6 7 8 9	2024	Programmatic Agreement Among the Bonneville Power Administration, the Oregon State Historic Preservation Office, the Washington State Historic Preservation Office, the Idaho State Historic Preservation Office, the Montana State Historic Preservation Office, and the Advisory Council on Historic Preservation to Address Effects to BPA Transmission Lines				
10 11	Tennessee Valley Authority:					
12 13 14 15	2023	Programmatic Agreement Among the Tennessee Valley Authority, the Tennessee State Historic Preservation Officer, and the Advisory Council on Historic Preservation Regarding Operation of Existing Transmission Assets Throughout the State of Tennessee				
16 17 18 19 20	2019	Programmatic Agreement Among the Tennessee Valley Authority, the Advisory Council on Historic Preservation, and the State Historic Preservation Officers of Alabama, Georgia, Kentucky, Mississippi, North Carolina, Tennessee, and Virginia, and Federally Recognized Indian Tribes, Regarding Undertakings Subject to Section 106 of the National Historic Preservation Act of 1966				
22	Wester	rn Area Power Administration:				
23 24 25 26 27 28	2021	Programmatic Agreement Among the U.S. Department of Energy – Western Area Power Administration, Arizona State Historic Preservation Officer, and the Advisory Council on Historic Preservation Regarding Maintenance and Minor Construction Activities at Existing WAPA Transmission Facilities and Access Roads in Arizona				
29 30 31 32 33	2018	Programmatic Agreement Among the U.S. Department of Energy – Western Area Power Administration – Desert Southwest Region, Bureau of Land Management, and California State Historic Preservation Regarding Maintenance and Minor Construction Activities at Existing WAPA Transmission Lines, Facilities and Properties in California, Imperial, Riverside, and San Bernardino Counties				
35 36 37 38 39 40 41 42 43	2015	Programmatic Agreement Among the Advisory Council on Historic Preservation, Western Area Power Administration, State Historic Preservation Officers of Colorado, Wyoming, New Mexico Nebraska, and Utah, Bureau of Indian Affairs, Bureau of Land Management, Bureau of Reclamation, National Park Service, Navajo Nation, Northern Arapahoe Tribe, Shoshone Tribe, State Land Department of New Mexico, Ute Mountain Ute, U.S. Army-Fort Carson, U.S. Fish and Wildlife Service, U.S. Forest Service, and the Wyoming Military Department Regarding Maintenance and Minor Construction Activities at Existing Western Transmission Lines, Facilities, and Properties in Colorado, Nebraska, New Mexico, Utah, and Wyoming.				

Appendix C: List of tribes invited to consult

Absentee Shawnee Tribe

Agua Caliente Band of Cahuilla Indians of the Agua

Caliente Indian Reservation, California

Ak-Chin Indian Community

Alabama-Coushatta Tribe of Texas

Alabama Quassarte Tribal Town

Alturas Rancheria of Pit River Indians

Apache Tribe of Oklahoma

Assiniboine & Sioux Tribes of the Fort Peck Indian

Reservation, Montana

Augustine Band of Cahuilla Indians, California

Big Pine Paiute Tribe of the Owens Valley

Bishop Paiute Tribe

Blackfeet Nation

Bridgeport Indian Colony

Burns Paiute Tribe

Cabazon Band of Mission Indians, California

Caddo Nation of Oklahoma

Cahuilla Band of Indians

Campo Band of Diegueno Mission Indians of the

Campo Indian Reservation, California

Capitan Grande Band of Diegueno Mission Indians of

California (Barona Group of Capitan Grande Band of

Mission Indians of the Barona Reservation, California)

Cedarville Rancheria Northern Paiute Tribe

Chemehuevi Indian Tribe of the Chemehuevi

Reservation, California

Cherokee Nation

Cheyenne and Arapaho Tribes, Oklahoma

Cheyenne River Sioux Tribe of the Cheyenne River

Reservation, South Dakota

Chinook Indian Nation

Chippewa Cree Tribe of the Rocky Boy Reservation

Cocopah Tribe of Arizona

Coeur d'Alene Tribe

Colorado River Indian Tribes of the Colorado River Indian Reservation, Arizona and California

Comanche Nation, Oklahoma

Confederated Salish and Kootenai Tribes

Confederated Tribes and Bands of the Yakama Nation

Confederated Tribes of Coos, Lower Umpqua &

Siuslaw Indians

Confederated Tribes of Siletz

Confederated Tribes of the Colville Reservation

Confederated Tribes of the Goshute Reservation,

Nevada and Utah

Confederated Tribes of the Umatilla Indian

Reservation

Confederated Tribes of the Warm Springs Reservation

of Oregon

Coquille Indian Tribe

Coushatta Tribe of LA

Cow Creek Band of Umpqua Tribe of Indians

Cowlitz Indian Tribe

Crow Creek Sioux Tribe of the Crow Creek

Reservation, South Dakota

Crow Tribe

Delaware Nation

Duckwater Shoshone Tribe of the Duckwater

Reservation, Nevada

Eastern Band of Cherokee Indians

Eastern Shawnee Tribe of Oklahoma

Eastern Shoshone Tribe of the Wind River

Reservation, Wyoming

Ely Shoshone Tribe of Nevada

Ewiiaapaayp Band of Kumeyaay Indians, California

Flandreau Santee Sioux Tribe of South Dakota

Fort Belknap Indian Community of the Fort Belknap

Reservation of Montana

Fort Bidwell Indian Community of the Fort Bidwell

Reservation of California

Fort Independence Indian Community of Paiute

Indians of the Fort Independence Reservation,

California

Fort McDermitt Paiute and Shoshone Tribes of the

Fort McDermitt Indian Reservation, Nevada and

Oregon

Fort McDowell Yavapai Nation, Arizona

Fort Mojave Indian Tribe of Arizona, California &

Nevada

Fort Peck Assiniboine & Sioux Tribes

Fort Sill Apache Tribe of Oklahoma

Gila River Indian Community of the Gila River Indian

Reservation, Arizona

Havasupai Tribe of the Havasupai Reservation,

Arizona

Ho-Chunk Nation of Wisconsin

Hoh Indian Tribe Hoopa Valley Tribe Hopi Tribe of Arizona

Hualapai Indian Tribe of the Hualapai Indian

Reservation, Arizona

Iipay Nation of Santa Ysabel, California

Inaja Band of Diegueno Mission Indians of the Inaja

and Cosmit Reservation, California

Ione Band of Miwok Indians of California

Iowa Tribe of Kansas and Nebraska

Iowa Tribe of Oklahoma

Jamestown S'Klallam Tribe Jamul Indian Village of California Jena Band of Choctaw Indians

Jicarilla Apache Nation, New Mexico

Kaibab Band of Paiute Indians of the Kaibab Indian

Reservation, Arizona Kalispel Tribe of Indians

Kaw Nation

Keweenaw Bay Indian Community, Michigan

Kialegee Tribe of Oklahoma

Kickapoo Tribe of Indians, Kansas

Kootenai Tribe of Idaho

La Jolla Band of Luiseno Indians, California

La Posta Band of Diegueno Mission Indians of the La

Posta Indian Reservation, California

Lac Vieux Desert Band of Lake Superior Chippewa

Indians of Michigan

Las Vegas Tribe of Paiute Indians of the Las Vegas

Indian Colony, Nevada

Lone Pine Paiute-Shoshone Tribe

Los Coyotes Band of Cahuilla & Cupeno Indians,

California

Lovelock Paiute Tribe of the Lovelock Indian Colony,

Nevada

Lower Brule Sioux Tribe of the Lower Brule

Reservation, South Dakota

Lower Elwha Klallam Tribe

Lower Sioux Indian Community in the State of

Minnesota

Lummi Nation

Makah Nation

Manzanita Band of Diegueno Mission Indians of the

Manzanita Reservation, California

Menominee Indian Tribe of Wisconsin

Mesa Grande Band of Diegueno Mission Indians of

the Mesa Grande Reservation, California

Mescalero Apache Tribe of the Mescalero

Reservation, New Mexico

Miami Tribe of Oklahoma

Minnesota Chippewa Tribe - Leech Lake Band

Minnesota Chippewa Tribe - Mille Lacs Band

Minnesota Chippewa Tribe - White Earth Band

Mississippi Band of Choctaw Indians

Moapa Band of Paiute Indians of the Moapa River

Indian Reservation, Nevada

Monacan Indian Nation

Morongo Band of Mission Indians, California

Muckleshoot Indian Tribe

Navajo Nation, Arizona, New Mexico & Utah

Nez Perce Tribe

Nisqually Indian Tribe

Nooksack Indian Tribe

Northern Arapaho Tribe of the Wind River

Reservation, Wyoming

Northern Cheyenne Tribe of the Northern Cheyenne

Indian Reservation, Montana

Northwestern Band of the Shoshone Nation

Oglala Sioux Tribe

Omaha Tribe of Nebraska

Otoe-Missouria Tribe of Indians

Paiute Indian Tribe of Utah (Cedar Band of Paiutes, Kanosh Band of Paiutes, Koosharem Band of Paiutes, Indian Peaks Band of Paiutes, and Shivwits Band of

Paiutes)

Paiute - Shoshone Tribe of the Fallon Reservation and

Colony, Nevada

Pala Band of Mission Indians

Pascua Yaqui Tribe of Arizona

Pauma Band of Luiseno Mission Indians of the Pauma

& Yuima Reservation, California Pawnee Nation of Oklahoma

Pechanga Band of Luiseno Mission Indians of the

Pechanga Reservation, California

Peoria Tribe of Indians of Oklahoma

Pit River Tribe

Poarch Band of Creek Indians Ponca Tribe of Nebraska Ponca Tribe of Oklahoma

Prairie Band Potawatomi Nation

Prairie Island Indian Community in the State of

Minnesota

Pueblo of Acoma, New Mexico Pueblo of Cochiti, New Mexico Pueblo of Isleta, New Mexico Pueblo of Jemez, New Mexico Pueblo of Laguna, New Mexico Pueblo of Nambe, New Mexico

Pueblo of Ohkay Owingeh, New Mexico

Pueblo of Picuris, New Mexico Pueblo of Pojoaque, New Mexico Pueblo of San Felipe, New Mexico Pueblo of San Ildefonso, New Mexico

Pueblo of Sandia, New Mexico Pueblo of Santa Ana, New Mexico Pueblo of Santa Clara, New Mexico Pueblo of Santo Domingo Pueblo Pueblo of Taos, New Mexico Pueblo of Tesuque, New Mexico

Pueblo of Zia, New Mexico

Pueblo of Zuni Tribe of the Zuni Reservation, New

Mexico

Puyallup Tribe of Indians

Pyramid Lake Paiute Tribe of the Pyramid Lake

Reservation, Nevada

Quapaw Nation
Quechan Tribe of the Fort Yuma Indian Reservation,

California & Arizona

Ouileute Nation

Quinault Indian Nation

Ramona Band of Cahuilla, California

Red Lake Band of Chippewa Indians, Minnesota

Reno-Sparks Indian Colony, Nevada

Rincon Band of Luiseno Mission Indians of the

Rincon Reservation, California

Rosebud Sioux Tribe of the Rosebud Indian

Reservation, South Dakota

Sac and Fox Nation Oklahoma

Sac and Fox Tribe of the Mississippi in Iowa

Salt River Pima-Maricopa Indian Community of the

Salt River Reservation, Arizona

Samish Indian Nation

San Carlos Apache Tribe of the San Carlos

Reservation, Arizona

San Juan Southern Paiute Tribe of Arizona

San Manuel Band of Mission Indians, California San Pasqual Band of Diegueno Mission Indians of

California

Santa Rosa Band of Cahuilla Indians, California

Santee Sioux Nation, Nebraska

Sauk-Suiattle Indian Tribe

Seneca - Cayuga Tribe

Shakopee Mdewakanton Sioux Community of

Minnesota

Shawnee Tribe of Oklahoma

Shoalwater Bay Tribe

Shoshone - Bannock Tribes of the Fort Hall

Reservation

Shoshone - Paiute Tribes of the Duck Valley

Reservation

Sisseton - Wahpeton Oyate of the Lake Traverse

Reservation, South Dakota Skokomish Tribal Nation

Skull Valley Band of Goshute Indians of Utah

Snoqualmie Indian Tribe

Soboba Band of Luiseno Indians, California Southern Ute Indian Tribe of the Southern Ute

Reservation, Colorado

Spirit Lake Tribe, North Dakota

Spokane Tribe of Indians

Squaxin Island Tribe

Standing Rock Sioux Tribe of North & South Dakota

Stillaguamish Tribe of Indians

Summit Lake Paiute Tribe

Susanville Indian Rancheria

Swinomish Indian Tribal Community

Sycuan Band of the Kumeyaay Nation

Te-Moak Tribe of Western Shoshone Indians of

Nevada (Four constituent bands: Battle Mountain

Band; Elko Band; South Fork Band and Wells Band)

The Chickasaw Nation

The Choctaw Nation of Oklahoma

The Confederated Tribes of the Chehalis Reservation

The Confederated Tribes of the Grand Ronde

The Klamath Tribes

The Muscogee (Creek) Nation

The Osage Nation

The Port Gamble S'Klallam Tribe

The Seminole Nation of Oklahoma

The Suquamish Tribe

Thlopthlocco Tribal Town

Three Affiliated Tribes of the Fort Berthold

Reservation, North Dakota

Timbisha Shoshone Tribe

Tohono O'odham Nation of Arizona

Tolowa Dee-ni' Nation (Smith River Rancheria)

Tonto Apache Tribe of Arizona

Torres Martinez Desert Cahuilla Indians, California

Tulalip Tribes

Tunica Biloxi Tribe of Louisiana

Turtle Mountain Band of Chippewa Indians of North

Dakota

Twenty-Nine Palms Band of Mission Indians of

California

United Keetoowah Band of Cherokee Indians

Upper Sioux Community, Minnesota

Upper Skagit Indian Tribe

Ute Indian Tribe of the Uintah & Ouray Reservation,

Utah

Ute Mountain Ute Tribe

Utu Utu Gwaitu Paiute Tribe of the Benton Paiute

Reservation, California

Walker River Paiute Tribe of the Walker River

Reservation, Nevada

Wanapum Band

Washoe Tribe of Nevada & California (Carson

Colony, Dresslerville Colony, Woodfords

Community, Stewart Community, & Washoe

Ranches)

White Mountain Apache Tribe of the Fort Apache

Reservation, Arizona

Wichita and Affiliated Tribes

Winnebago Tribe of Nebraska

Winnemucca Indian Colony of Nevada

Yankton Sioux Tribe of South Dakota

Yavapai - Apache Nation of the Camp Verde Indian

Reservation, Arizona

Yavapai-Prescott Indian Tribe

Yerington Paiute Tribe of the Yerington Colony and

Campbell Ranch, Nevada

Yomba Shoshone Tribe of the Yomba Reservation,

Nevada

- 2 <u>Access roads</u> Graveled or dirt roads maintained by an FTU for the purpose of accessing a transmission
- ROW or as a route of travel within a ROW. Can sometimes consist of an unimproved route designated for

4 vehicular traffic.

- Beam path The area in which obstructions, typically trees, need to be removed to allow unobstructed
 transmission of a communication facility's microwave radio communications.
- 8 <u>Construction matting</u> Thick (8-12 inches) wooden mats deployed to lessen ground pressure
- 9 exerted by heavy equipment. Mats need to be in good condition to ensure proper installation, use,
- and removal. Mats are typically placed one at a time such that vehicle treads do not disturb the
- 11 ground surface within environmentally sensitive areas. In some cases, mats could be placed along
- the travel area so that the individual boards are resting perpendicular to the direction of traffic.

<u>Counterpoise</u> – Method of grounding transmission structures in areas of higher ground resistivity to lessen effects from lightning. Can consist of small trenches at the base of a transmission structure where wires are laid to more efficiently conduct lightning to the ground.

<u>Cultural resources specialist (CRS)</u> – Individuals at each FTU responsible for day-to-day Section 106 compliance including use of the NPA to screen undertakings and reach findings of effect. These individuals meet the Secretary of the Interior's guidelines for professionals in the applicable field or rely upon personnel contracted by their respective agency.

Emergencies – According to the regulations (36 CFR § 800.12(a)) agencies are "encouraged to develop procedures for taking historic properties into account during operations which respond to a disaster or emergency declared by the President, a Tribal government, or the Governor of a State or which respond to other immediate threats to life or property." The FTUs also define the following as emergencies for the purposes of the NPA: hazardous materials spills; fires; unplanned/unscheduled power outages; imminent power outages that potentially threaten human life or property; and other immediate threats to life or property.

<u>Federal preservation officer (FPO)</u> – The FPO is the individual designated by the head of a federal agency to coordinate that agency's activities under the National Historic Preservation Act (36 CFR 65.3(f)).

 <u>Federal transmission utility (FTU)</u> – One of the four federal agencies that owns, operates, and is responsible for maintaining transmission related infrastructure. These agencies include the Bonneville Power Administration, Southwestern Power Administration, Tennessee Valley Authority, and the Western Area Power Administration. Except for the Tennessee Valley Authority, which is a federal corporation, the other three agencies are all components of the United States Department of Energy.

<u>Historic property treatment plan (HPTP)</u> – A document drafted to define methods to resolve adverse effects to specific properties that would result from implementing a specific undertaking in lieu of a MOA.

<u>Ice bridge</u> – A support structure designed to protect transmission lines or other electronic components from ice loading.

<u>Latchways</u> – A safety system designed for fall protection attached to transmission structures or other structures where maintenance activities could pose a risk of falling.

 <u>Low ground pressure equipment</u> – Construction equipment designed with the purpose of distributing weight over a larger ground area to minimize ground disturbance.

<u>Properties of traditional cultural and religious significance (PTCRS)</u> – Cultural resources that are eligible for inclusion on the NRHP due to their traditional religious and cultural importance to a Tribe.

Signatories – The Advisory Council on Historic Preservation, National Conference of State Historic Preservation Officers, Bonneville Power Administration, Southwestern Power Administration, Tennessee Valley Authority, and Western Area Power Administration are the agencies and organizations with responsibility for agreeing to and executing the NPA consistent with 36 CFR § 800.14(b)(2)(iii).

 <u>Transmission Structure</u> – Transmission structures are broadly grouped as either steel lattice or pole structures designed to support the conductor and other transmission infrastructure (insulators, overhead ground wire, fiber optic cable, etc.). Pole structures are typically wood or steel but can be occasionally concrete. Pole structures can vary between 1 and 3 pole structures. The number of poles refers to the vertical supports necessary to support the cross arms.

Appendix E: Transmission Operations and Maintenance Activities

- 2 The following is a list of transmission operations and maintenance activities which are associated with
- 3 operating, maintaining, or improving the safe, reliable, and efficient function of existing transmission
- 4 infrastructure. Transmission infrastructure is typically associated with substations, transmission lines,
- 5 communication sites, and access roads.

6 Substations

1

- 7 Activities associated with substations may include installation, modification, replacement; or removal of
- 8 paving or curbs; wood pole, steel lattice, or steel monopole transmission structures and components;
- 9 fencing, gates, or signage; lighting; security cameras; catch basins, drainage systems, or sumps; water,
- power, communication or ground electrical lines; ground mats; retaining walls; equipment associated with
- the operation or upgrade of a substation; HVAC or SCADA systems. Activities including geotechnical
- investigations; planting, maintenance, or removal of vegetation; ground water testing; and environmental
- remediation may also be proposed.

14 Transmission Lines

- 15 Activities associated with transmission lines may include maintenance, repair, removal, or replacement of
- transmission line infrastructure including paint, coatings, preservatives, fire resistant wrap, cross arms,
- insulators, lightning arrestors, lightning systems, spacers, vibration dampers, marker balls, guy anchors,
- wildlife diverters, reflectors, navigation/aircraft warning lights/markings, counterpoise, fiber optic cable,
- 19 fiber optic vaults, ground wires, markings, signage, structural knee braces, or other transmission structure
- 20 components; wood pole, steel lattice, or steel monopole transmission structures and components and
- 21 installation of counterpoise; overhead ground wire, conductor, armor rod, conductor sleeves, or fiber optic
- 22 cable; structure footings, grillage, or anchors. Activities including use of and improving staging,
- stockpiling, work areas, pulling/tensioning sites, or helicopter landing areas; utilizing herbicides; brush
- 24 hogs, mulchers, mowers, helicopter saws, hand tools (chainsaws), and other equipment to control or
- 25 remove vegetation and establish or maintain right of way width and conductor clearance; stubbing, or
- removing and filling a transmission structure; constructing or repairing shoo flies; cutting corridor or
- 27 danger trees; and geotechnical investigations may also be proposed. Transmission line impairments may
- 28 be addressed by removal or by raising or modifying transmission structures to avoid impairments.

29 Communication Sites

- 30 Activities associated with communication sites may include maintenance, repair, removal, or replacement
- 31 of communication site infrastructure including facilities, ice bridges, latchways, antennae/dishes,
- 32 fences/gates, structures, beam paths, monopoles, HVAC, or SCADA systems. In addition, geotechnical
- investigations may also be proposed. Planting, maintenance, or removal of vegetation (including trees)
- may also be proposed.

35 Access Roads

- 36 Activities associated with communication sites may include installation, maintenance, repair, or
- 37 replacement of ditches, culverts, and other water control features associated with access roads;
- 38 construction, maintenance, or removal of pads and landings around transmission structures; utilization
- 39 and improvement of gravel pits and staging areas; installation, maintenance, or replacement of cattle
- 40 guards; improvement/maintenance of road surface; underground installation/trenching of water, power,
- 41 communication, or ground electrical line; and planting, maintenance, or removal of vegetation (including
- 42 trees) along and within access roads.

A. Application of one or more of the following conditions would allow the CRS to make findings of **no historic properties affected** per Stipulation III.E.1. and III.E.2.

- 1. The APE has been surveyed, and no historic properties are within the APE or historic properties will be avoided within the APE.
- 2. Wood pole structures being replaced (no greater than 25% taller) are not within any known historic property or unevaluated cultural resource and will be replaced within a 5-foot disturbance area around the existing pole, and/or replaced on hillsides with slopes of greater than 20%.
- 3. Archaeological historic properties and unevaluated cultural resources within 50 feet of work areas will be flagged for avoidance by a qualified archaeologist.
- 4. Maintenance equipment or materials will not be stored within a historic property, unless the property is a historic in-use facility.
 - 5. Low ground pressure equipment will be utilized.
- 6. Cultural resources monitoring will be conducted to ensure avoidance of historic properties.
- 17 7. Abandoned wood poles within historic properties will be cut and removed without heavy equipment.
 - 8. Vegetation removal within historic properties will be conducted with hand tools (i.e. chainsaws, clippers) and brush will be lopped and scattered or inserted into a chipper or mulcher located on an existing access road or hand carried off site (not dragged).
 - 9. The APE may or may not have been surveyed but is significantly disturbed from transmission line construction, prior pole installation and replacements, extensive access road maintenance, strip mining, extensive grading, trenching, major construction, heavy recreational use, or severe erosion, and is unlikely to retain significant intact cultural deposits.
 - 10. Geological context and soil profiles within the APE indicate little potential for buried intact cultural deposits.
 - 11. Herbicide use is limited to spot treatment using handheld equipment on invasive species or cut stumps of woody vegetation to prevent regrowth.

B. Application of one or more of the following conditions would allow the CRS to make findings of **no** adverse effect per Stipulation III.E.2.

- 1. Work is restricted to previously disturbed areas within historic properties, to include the horizontal and vertical extent of previously graded or bladed areas, access road prisms, locations of demonstrated direct impacts from previous construction, and areas that are washed out or eroded/undercut from water runoff.
- 2. Work within a historic property will be flagged by a qualified archaeologist for avoidance to include significant features and artifact concentrations and the property will be photographed before work is initiated and after work is completed.
- 3. Work within a historic property or unevaluated cultural resources, will be monitored by a qualified archaeologist during the maintenance activity.
- 4. Construction matting will be utilized to cover work areas prior to conducting work to limit subsurface disturbance.
 - 5. Geotextile fabric and culturally sterile fill (capping) will be utilized to cover an archaeological historic property to provide a buffer between expected impacts and cultural deposits.
 - 6. Modifications, repairs, and maintenance activities to historic properties will be "in-kind" (e.g., same material, design, appearance, texture) and consistent with the Secretary of the Interior's Standards for the Treatment of Historic Properties.
- 7. Restrict heavy vehicle use within a historic property to only when the ground surface is completely dry or frozen.