



FCRPS Cultural Resources Sub-Committee (CRSC)

Quarterly Meeting

Date: December 10th and 11th, 2013

Time: December 10th – 9:00 a.m. to 5:00 p.m.
December 11th – 8:00 a.m. to 12:00 p.m.

Place: Old Federal Building - 566
909 1st Ave.
Seattle, WA

FY2014 Meeting Schedule
Dec 10-11, 2013 – Seattle
March 12-13, 2014 – Boise
June 18 -19, 2014 – The Dalles
Sept 10-11, 2014 – Troutdale

MEETING PARTICIPANTS

Participant Name	Affiliation	Contact Information	Participation Dates
Gail Celmer (GC) (participated telephonically)	USACE – Northwestern Division	Gail.C.Celmer@usace.army.mil (503) 808-3850	Dec. 10 & 11
Alice Roberts (AR)	USACE – Walla Walla District	Alice.K.Roberts@usace.army.mil (509) 527-7274	Dec. 10 & 11
Katherine Pollock (KP)	BPA	khpollock@bpa.gov (503) 230-3768	Dec. 10 & 11
Kristen Martine (KM)	BPA	kdmartine@bpa.gov (503) 230-3607	Dec. 10
Shelby Day (SD)	BPA	smday@bpa.gov (503) 230-5601	Dec. 10 & 11
Amy Holmes (AH)	USACE – Portland District	Amy.M.Holmes@usace.army.mil (503) 808-4771	Dec. 10 & 11
Eric Petersen (EP)	BPA	ecpetersen@bpa.gov (503) 230-3786	Dec. 10 & 11
Kara Karaby (KK)	USACE – Seattle District	Kara.M.Karaby@usace.army.mil (206) 764-6857	Dec. 10 & 11
Lawr Salo (LS)	USACE – Seattle District	Lawr.V.Salo@usace.army.mil (206) 764-3630	Dec. 10 & 11
Derek Beery (DB)	Reclamation – Grand Coulee	dbeery@usbr.gov (509) 633-9233	Dec. 10 & 11
Vanessa van der Borg (VV)	USACE – Portland District, Notetaker	Vanessa.vanderborg@usace.army.mil (503) 808-4684	Dec. 10 & 11
Lydia Grimm (LG)	BPA	ltgrimm@bpa.gov (503) 230-3528	Dec. 10
Rolla Queen (RQ)	USACE – Seattle District	Rolla.L.Queen@usace.army.mil (206) 316-3096	Dec. 10

Introductions

- Kara Kanaby is replacing Elizabeth Ellis from the Seattle District (NWS) of the Army Corps of Engineers (Corps) for Libby and Albeni Falls.
- Kristen Martine is temporarily detailed to the cultural resource supervisor position at BPA until March.

Approval of previous meeting notes

September 2013 meeting notes were approved. These are finalized and distributed, and posted on the FCRPS Cultural Resource Program website.

Action Item review

The group reviewed and updated the Action Item list.

FY14 Performance Indicators (PIs) – Status update

BPA & Reclamation are on track for meeting all milestones for two PIs. Request for proposals were sent out for Hungry Horse inventory.

BPA & Corps are on track for meeting all milestones for two PIs. Met milestone for drafting scopes of work (SOW) by November 30th.

Program Goals & Measures – Status update

Program Goal of identifying TCPs at each Project was discussed. TCP identification process and available documentation varies between Projects. Also, each Tribe has their own preference for the type and amount of information which still needs to be gathered and what type of data can be shared. Sharing of confidential information outside of the FCRPS group was discussed.

Program goal of defining APEs was discussed. Definition of Grand Coulee Mainstem APE is moving forward. An APE narrative was developed and the APE boundary was drawn at roughly 2200 foot elevation line.

Meeting Schedule

SWPA Requirements – review alternatives to meeting 4 times annually year

Due to recent government furloughs, some cooperating group meetings were forced to reschedule or cancel meetings. The group reviewed the PA language to clarify the process the agencies are required to follow when cooperating groups cannot meet on a regular basis. The CRSC determined that, if future government furloughs occur, co-op group meetings that get cancelled do not have to be rescheduled if other means of continuing consultation are available.

2014 Coop Group Meeting Calendar –reschedule conflicting meeting dates

2014 cooperating group meetings schedule conflicts are in the process of being or have been resolved. The calendar will be posted on the FCRPS SharePoint site and each Project Manager (PM) will be in charge of posting the dates for their meetings.

SWPA Requirements

Annual Report – assign tasks and deadlines

PMs are responsible for updating tables in the FY13 Annual Report by January 10th. Cora Edwards will post the revised draft by February 10th. Internal review will take place between February 10th and March 3rd. PMs are responsible for sending the draft report to the coop groups for review between February 12th and March 3rd. Report must be finalized, signed and distributed by March 31, 2014.

Identify Project –Specific PAs or HPMPs to be drafted in FY14

Lower Snake HPMP will be drafted and Albeni Falls HPMP will be updated in FY14.

TCP Subcommittee Mtg. – Nov 7

The TCP Subcommittee met in Spokane on November 7th. Most of the tribes have commented on the TCP inventory form and it is ready for use. The main concern is confidentiality of data. The form is currently divided into confidential and public sections. Recommendation was the entire form should be confidential unless determined otherwise. . Each tribe will have to tailor the form to meet their requirements. Some of the tribes are already using the form in their contract deliverables. BPA will not be managing the data for the tribes but will help with the Access database form.

The concept of “traditional cultural authority” was discussed and defined. Generally, tribal ethnographers or cultural anthropologists are best qualified to obtain cultural information from tribal members.

The federal agencies need to have documentation of TCPs to show the site is eligible before they can move to mitigation and treatment. Some tribes would like to see a way to speed up the process. Alternatives include using the NEPA process instead of NHPA, or creating an internal tribal process for managing and protecting TCPs.

5-year Report & Systemwide PA Review

The SWPA requires a Summary Report to be prepared five years from original signature of the agreement. This summary report will include a review of how the SWPA is working, as well as a summary of FCRPS accomplishments and issues over the last five years. The 5-year report and SWPA review will be included in the FY14 Annual Report which is due March 31, 2015. In preparation for this, the agencies plan to solicit comments from consulting parties prior to preparing this report. This may be accomplished by holding a special session with consulting parties at the FY14 FCRPS conference to identify issues associated with implementation of the SWPA.

Determinations of Eligibility (DOE) on Private Lands

DOEs for sites which extend off of Federal land were discussed. Should private landowners be notified when the agencies determine a site eligible for the National Register and located on private property? Under BPA transmission projects, landowners are not notified. Corps and Reclamation prefers to notify private landowners because eligibility determinations may have an impact on future development of the property, either through state or Federal law. Furthermore, because of the legal interest that property owners have in consultations regarding potential historic properties on their lands, 36 CFR 800 entitles them to be included in the consultation process.

Preparing for the FY16-17 Integrated Program Review – schedule & responsibilities

BPA IPR for FY15-16 power budget has been initiated. The IPR is the precursor to establishing the rate case. Budget levels for the cultural resources program were set in FY12 and the agencies will continue to request this level of power funding for FY16-17.

Columbia River Treaty Review - Lessons learned about FCRPS Cultural Resources Data & Analysis Process

The group discussed recommendations for improving the analysis and reporting. One or two people should be responsible for the entire analysis in order to improve quality control. Bathymetric and LiDar data need to be made available for all Projects. A hydrologist should assist with the analysis. Overall obtained some good data, especially from the tribal impact statements.

Indirect Effects APE – Status Update on Legal Review

Attorneys from Corps, BPA and Reclamation are reviewing Federal requirements under Section 106 for identifying and addressing indirect adverse effects. They hope to have a written recommendation sometime in January.

FACA Letter Update

FACA letter to update cooperating group membership lists was mailed to consulting parties in November. BPA will follow up with entities who have not responded. Once BPA has heard from everyone, the updated membership list will be distributed to all cooperating groups.

Executive Briefing – overview of Nov. 4 mtg

On November 4, 2013, the three Program Managers briefed executives from the three lead agencies on the status of the FCRPS Cultural Resources Program. The following topics were discussed; WA SHPO signature on SWPA, client survey results, program expenditure rates, interest by other tribes and agencies in participating in the program.

Combined JOC Report Out

The program received high praise for the cultural resource presentation at the November 20th JOC meeting.

FY2014 Systemwide Meeting

BPA will be taking the lead on the FY14 conference planning. Conference approval processes for all three agencies are much more complex than in previous years so the planning process will need to get started in January. Agency planning committee representatives are Shelby Day (BPA), Amy Holmes (Corps) and Derek Beery (Reclamation). Cooperating groups will be asked to provide volunteers to serve on the committee. The first planning committee meeting is tentatively scheduled for January 22nd in Spokane, WA and monthly conference calls will be held after the initial meeting.

Dec. 11th

8:00 am to 12:00 pm

Cooperating Group – Round Robin

Each of the PMs shared accomplishments and current issues in the eight FCRPS Cooperating Groups.

MS Access Database Training – opportunities for FCRPS CR Program data managers

Using Access for FCRPS site forms and TCP inventory forms would be preferable but not all program participants are able to use Access due to lack of training. It is important that PMs have basic training in order to talk intelligently with technicians. Options for training interested program participants will be explored by the agencies.

System Wide Research Design (SWRD) – status report and process for moving forward

BPA and the Corps have revised the contract scope of work (SOW) for the SWRD and it has been approved by all three agencies. The selected contractor will address all National Register criteria and all types of historic properties in the revised draft SWRD. An outline of the desired document will be provided with the SOW. BPA plans to advertise the contract soon.

FCRPS Handbook – status report and process for moving forward

BPA is ready to finalize the updated Handbook. The final draft will go to a professional editor for review before it is finalized and distributed.